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SENATE

{ REPORT
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DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE, THE JUDICIARY, AND RELATED AGENCIES APPROPRIATION BILL, 1986

OCTOBER 4 (legislative day, SEPTEMBER 30), 1985.—Ordered to be printed

Mr. RUDMAN, (for Mr. LAXALT), from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 2965]

The Committee on Appropriations, to which was referred the bill (H.R. 2965) making appropriations for the Departments of Commerce, Justice, and State, the Judiciary, and related agencies for the fiscal year ending September 30, 1986, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes made.

AMOUNT IN NEW BUDGET (OBLIGATIONAL) AUTHORITY

Amount of bill as passed by the House.....	\$11,922,021,000
Amount of Senate bill below House.....	21,361,000
Total bill as reported to Senate.....	11,900,660,000
Amount of appropriations, 1985.....	12,265,253,200
Amount of budget estimates, 1986, as amended.....	11,659,270,000
The bill as reported to the Senate:	
Under the appropriations for 1985.....	364,593,200
Over the estimates for 1986.....	241,390,000

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SUMMARY OF ESTIMATES AND RECOMMENDATIONS

The budget estimates for the departments and agencies included in the accompanying bill are contained in the budget of the United States for 1986 submitted on February 4, 1985 (H. Doc. 99-18), and budget amendments submitted on April 15, 1985 (H. Doc. 99-52), May 20, 1985 (H. Doc. 99-69), May 22, 1985 (H. Doc. 99-72), June 12, 1985 (S. Doc. 99-6), July 17, 1985 (H. Doc. 99-84), July 29, 1985 (H. Doc. 99-88 and H. Doc. 99-89), September 9, 1985 (H. Doc. 99-105), and September 27, 1985 (H. Doc. 99-109).

The total amount of new budget authority recommended by the Committee for fiscal year 1986 is \$11,900,660,000. This amount is a net decrease of \$364,593,200 from appropriations enacted for fiscal year 1985 for these departments and agencies. The Committee recommendation is \$241,390,000 above the budget estimate, as amended, but is \$21,361,000 below the amount provided in the House bill.

RESTORATION OF 5-PERCENT PAY CUT

When the fiscal 1986 budget was originally proposed by the President, it called for a 5-percent reduction in Federal salaries. In light of the rejection of the 5-percent pay cut during the consideration of the first concurrent budget resolution, the House of Representatives, in approving H.R. 2965, deferred action on this aspect of the items in the bill, in anticipation that the administration would restore the funds with a supplemental budget request.

The administration did transmit budget amendments restoring the funds necessary to maintain Federal salaries at current levels on July 29, 1985. Those amendments totaled \$142,323,000 for all the accounts in this bill. In order to adhere to the overall amount allocated for the activities in this bill pursuant to the first concurrent budget resolution, the Committee has provided only 80 percent of the funds necessary to restore the 5-percent pay cut, except in a few instances where absorption of the difference is not possible. The Committee's recommendation restored a total of \$113,369,800, a difference of \$28,953,200 from the requests.

COMMITTEE PROCEDURES REGARDING REPORT LANGUAGE

Any limitation, directive, or earmarking contained in either the House or Senate report, which is not contradicted by the other report nor specifically denied in the conference report, shall be considered as having been approved by both Houses of Congress.

TITLE I—DEPARTMENT OF COMMERCE

A total of \$2,112,004,000 is recommended for the Department of Commerce, which is \$178,267,000 less than the amount for 1985, \$396,473,000 more than the budget estimates, and \$7,883,000 under the House allowance. Increases over the budget requests occur primarily in appropriations for the Economic Development Administration and the National Oceanic and Atmospheric Administration.

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

1985 appropriations to date	\$36,483,000
1986 budget estimate	36,227,000
House allowance	31,609,000
Committee recommendation	32,343,000

The Committee recommends an appropriation of \$32,343,000, a decrease of \$4,140,000 from 1985 appropriations to date. The amount recommended is \$3,884,000 less than the request and \$734,000 more than the House allowance.

This appropriation provides for the executive direction of the Department of Commerce, including the secretarial officers and their immediate staffs; for departmental staff services for management and administration, including such functions as budget, program evaluation, congressional relations, public information, legal services, organization and management studies, personnel, systems, publications, and security; and for the audit and investigative duties of the inspector general.

The Committee recommendation will provide for the same program level as proposed in the budget request through the use of \$3,700,000 in fiscal year 1985 carryover balances. In addition, the Committee recommendation restores 80 percent (\$734,000) of the 5-percent pay reduction originally proposed in the President's budget, a reduction of \$184,000.

BUREAU OF THE CENSUS

SALARIES AND EXPENSES

1985 appropriations to date	\$85,259,000
1986 budget estimate	90,639,000
House allowance	88,662,000
Committee recommendation	90,400,000

The Committee recommends an appropriation of \$90,400,000, an increase of \$5,141,000 over 1985 appropriations to date. The amount rec-

ommended is \$239,000 less than the request and \$1,738,000 more than the House allowance.

This appropriation provides for the Bureau of the Census' statistical programs which include the measurement of the Nation's economy and the demographic characteristics of the population. These programs provide a broad base of economic, demographic, and social information used for decisionmaking by governments, private organizations, and individuals.

The Committee recommendation includes \$357,000 as requested to enhance current service trade reports on the transportation, finance, and communications industries, as well as \$500,000 for foreign trade statistics. In addition, the Committee recommendation accepts the House reductions of \$280,000 for demographic reports and \$581,000 for international statistics, as well as a \$3,000 general reduction. However, the Committee has not included \$700,000 provided by the House for general economic statistics, including data on small manufacturers.

The Committee also recommends \$300,000 to allow the Bureau of the Census to conduct a general economic survey of the communications sector which has been affected by deregulation and technological growth.

The Committee wishes to reaffirm the commitment of the Congress, adopted in the Commerce Appropriations Act (Public Law 96-536) for fiscal year 1981, which directed the Secretary of Commerce "to expedite the program of collecting, through appropriate surveys, data on benefits received and data on participation in federally funded, in-kind benefit programs * * *." The Committee further requests that the Department submit a report on its conference on the measurement of noncash benefits scheduled for December 1985.

The Committee recommendation restores 80 percent (\$2,141,000) of the 5-percent pay reduction originally proposed in the President's budget, a reduction of \$536,000.

PERIODIC CENSUSES AND PROGRAMS

1985 appropriations to date	\$81,000,000
1986 budget estimate	108,523,000
House allowance	105,111,000
Committee recommendation	105,687,000

The Committee recommends an appropriation of \$105,687,000, an increase of \$24,687,000 over 1985 appropriations to date. The amount recommended is \$2,836,000 less than the budget estimate and \$576,000 more than the House allowance.

This appropriation funds periodic censuses and surveys covering the major economic and demographic areas once or twice each decade. It also provides for the maintenance of geographic support activities required by the various censuses, the preparation of population and per capita income estimates, and the acquisition of large-scale data processing equipment.

The Committee recommendation includes \$1,178,000 of the requested enhancement of \$2,278,000 for data processing systems. This will pro-

vide an increase of \$3,439,000 over the 1985 appropriated level. In addition, \$500,000 has been reduced from the Promotion and Outreach Program. However, this still provides an increase of \$965,000 over the 1985 appropriated level. Finally, the Committee includes \$791,000 in fiscal year 1985 carryover balances.

The Committee has included \$100,000 provided by the House for a census of horticulture.

The Committee recommendation restores 80 percent (\$2,176,000) of the 5-percent pay reduction originally proposed in the President's budget, a reduction of \$545,000.

SERVICE SECTOR CENSUS

The service sector generates 70 percent of GNP and employment, yet accounted for only 40 percent of the Bureau of the Census' budget for the 1982 quinquennial census. In view of this fact, the Committee encourages the Bureau to develop a long-range plan for achieving parity in data collection efforts between the goods and services producing sectors. Accordingly, the Committee directs the Bureau to report to the Congress by February 1, 1986, on its plans to expand the 1987 and 1992 quinquennial censuses to include additional data on the service sector of the economy.

ECONOMIC AND STATISTICAL ANALYSIS

SALARIES AND EXPENSES

1985 appropriations to date	\$30,652,000
1986 budget estimate	30,331,000
House allowance	30,543,000
Committee recommendation	30,168,000

The Committee recommends an appropriation of \$30,168,000, a decrease of \$484,000 from 1985 appropriations to date. The amount recommended is \$163,000 below the budget estimate and is \$375,000 less than the House allowance.

This appropriation provides for the Bureau of Economic Analysis programs to maintain the national income and product accounts including GNP, personal income, and foreign investment accounts.

The Committee recommendation includes the program budget request as submitted, which includes the phase out of the Productivity, Technology, and Innovation Program. However, the Department is directed to maintain the Office of Strategic Resources at the fiscal year 1985 funding level.

The Committee recommendation does not include \$300,000 provided by the House for the Center for Utilization of Federal Technology. In addition, the Committee has restored 80 percent (\$649,000) of the 5-percent pay reduction originally proposed in the President's budget, a reduction of \$163,000.

ECONOMIC DEVELOPMENT ADMINISTRATION
ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

1985 appropriations to date	\$230,730,000
1986 budget estimate	
House allowance	180,000,000
Committee recommendation	160,000,000

The Committee recommends \$160,000,000 in fiscal year 1986, a decrease of \$70,730,000 from 1985 appropriations to date and a reduction of \$20,000,000 from the House level.

The Committee intends that the fiscal year 1986 program components be funded as follows:

Public works grants	\$116,000,000
Planning assistance	21,500,000
Districts	(15,000,000)
Indians	(2,500,000)
Urban	(4,000,000)
Technical assistance	7,000,000
University centers	(4,000,000)
Economic adjustment grants (title IX sudden and severe projects)	15,500,000

Consistent with the action of the Congress in approving the fiscal year 1984 Supplemental Appropriations Act, the Committee directs that \$6,000,000 of the funds recommended for public works grants be made available for a grant to the Institute for Technology Development in Mississippi.

The Committee recommendation includes bill language authorizing a loan guarantee program of up to \$150,000,000.

The Committee encourages the Economic Development Administration to give consideration to projects in rural and agricultural regions of the country. A good example of such a project is the industrial park development proposed by the Dodge City/Ford County Development Corp., in Kansas. The Committee urges EDA to give every consideration to this proposal.

The Committee recommends that adequate funds from planning assistance be used in a statewide study in Iowa where an economic emergency has been declared to analyze methods of finding employment for those dislocated and methods of maintaining Government services.

The Committee recommends a proviso in the bill that would prohibit any funds from being used for attorneys fees in connection with EDA grants and contracts. The Committee is concerned that attorneys are being employed to solicit EDA assistance for proposals. Over the years, an organization of State, local, and Federal officials have developed projects for EDA assistance. In the Committee's opinion, it is unnecessary for localities and institutions to employ lawyers to develop and expedite projects. It is not the intent of the Committee that this proviso shall interfere with the normal review of projects for legal sufficiency.

SALARIES AND EXPENSES

1985 appropriations to date	\$28,380,000
1986 budget estimate	15,467,000
House allowance	26,000,000
Committee recommendation	24,450,000

The Committee recommends an appropriation of \$24,450,000 in new budget authority. The amount recommended is \$3,930,000 below the amount available in 1985, \$8,983,000 over the budget request, and \$1,550,000 less than the House allowance.

The Committee recommendation assumes a personnel level of 385 full-time equivalent positions. It also includes adjustments to base and built-in changes as reflected in the budget justification, with the exception of an increase of \$756,000 to restore 80 percent of the 5-percent pay reduction.

INTERNATIONAL TRADE ADMINISTRATION

OPERATIONS AND ADMINISTRATION

1985 appropriations to date	\$192,418,000
1986 budget estimate	175,824,000
House allowance	196,472,000
Committee recommendation	192,980,000

The Committee recommends an appropriation of \$192,980,000, an increase of \$562,000 over 1985 appropriations to date. The amount recommended is \$17,156,000 more than the budget request but \$3,492,000 less than the House allowance.

The Committee recommendation includes the following changes from the budget request:

- \$1,000,000 for the Textile/Apparel Export Promotion Program (in addition, \$400,000 is to be derived from trust funds);
- \$3,500,000 to continue a grant to the Tailored Clothing Technology Corp. (TCC);
- a reduction of \$2,073,000 associated with a phase-in of the request for export enforcement activities; and
- a general reduction of \$1,000,000.

The requested enhancements for export administration (\$6,722,000) and import administration (\$1,810,000) have been included in the Committee's recommendation. In addition, the Committee has restored \$16,500,000 for the Trade Adjustment Assistance Program, of which \$14,500,000 is for technical assistance grants and \$2,000,000 is for administration. No funds have been provided for loans under this program.

Finally, the Committee has restored 80 percent (\$3,081,000) of the 5-percent pay reduction originally proposed in the President's budget, a reduction of \$771,000.

COAL EXPORTS

The Committee is concerned about the United States' declining share of the Japanese coal market. The Committee calls on the State Department and the Commerce Department to utilize every available opportunity to negotiate with the Japanese with respect to maintaining and increasing the U.S. share of the Japanese coal market. The Committee requests that the State Department and the Commerce Department report back to the Committee regularly on the progress of the United States-Japan energy working group. These reports should contain details on the current coal trade situation, including the source of coal being imported by Japan and the status of the U.S. market share for both steam and metallurgical coal, especially that coming from West Virginia and Kentucky. In addition, these studies should include full reports on action taken and progress made to implement the Reagan/Nakasone joint policy statement on energy cooperation.

OFFICE OF TEXTILES AND APPAREL

The Committee has made provision in the bill for a consolidated total of \$7,090,000 for the direct support of the Office of Textiles and Apparel [OTEXA], including \$3,500,000 for a grant to the Tailored Clothing Technology Corp. (TC)¹, composed of the following items:

Office operating expenses.....	\$2,100,000
Grant to Tailored Clothing Technology Corp. (TC) ²	3,500,000
Textile import monitoring system [TIMS]	490,000
Textile/Apparel Export Promotion Program	1,000,000
Total.....	7,090,000

¹In addition, \$500,000 is to be derived from trust funds.

The Committee again recommends a straightforward funding approach in order to end the present practice of using trade adjustment assistance funds for partial support of OTEXA. Moreover, the Committee has established this funding base for OTEXA to indicate our priority for adequate protection of America's textile industry. It is expected that this priority will be maintained by the establishment of an OTEXA subactivity in the fiscal 1987 justifications.

The amount recommended by the Committee includes the funds included in the budget for OTEXA's expenses and the operation of TIMS. In addition, the recommended level includes the \$1,000,000 appropriated support allowed by the House for the Textile/Apparel Export Promotion Program, but which the House included in the trade adjustment assistance program.

JOINT APPAREL PROGRAM (TC)²

The Committee has provided \$3,500,000 to maintain the vital Department of Commerce matching share of the joint labor-management-Government research program designed to increase the productivity of U.S. apparel firms and their employees. The program operates through the Tailored Clothing Technology Corp. (TC)¹, a not-for-profit com-

pany organized solely to conduct the research essential for the domestic apparel industry to survive the onslaught of rising apparel imports. Those imports from low-wage, low-developed countries are replacing the products of U.S. manufacturers, causing enormous domestic job losses.

EXPORT ADMINISTRATION PERSONNEL

The Committee is interested in discovering whether present compensation levels for personnel in the Office of Export Administration are competitive with other positions in the public and private sectors requiring similar technical and engineering expertise. The loss of experienced, qualified licensing personnel could disrupt the orderly operation of the export control system in several respects. It could slow processing of export license applications; it could delay judgments on enforcement inquiries from port personnel regarding licensing requirements for particular shipments; it could undermine the quality of Commerce presentations in inter-agency meetings and of U.S. presentations to our allies in COCOM; and it could frustrate new exporters who are unable to receive timely information on appropriate classification of their products on the export control list. Personnel proficient in the types of commodities subject to export controls are thus crucial in the timely decision-making essential to U.S. export competitiveness and to an effective system of multilateral security controls.

The Committee, therefore, expects the Department to carry out a systematic review of this issue. The Department's findings and recommendations should be submitted in a report to the Committee no later than March 1, 1986.

AUTOMATION OF EXPORT LICENSING

The funds provided under this account include \$4,073,000 for the development, design, and implementation of the proposed export control automated data support system [ECASS]. The general aim is to expedite the export licensing process and strengthen enforcement of export controls. The Committee agrees that this expansion in computer capability is justified.

American exporters are already subject to serious disadvantages in world markets and the U.S. trade deficit continues to balloon. In this environment, it is essential to minimize the burdens imposed by the export licensing process and assure that OEA has the capacity to reach timely decisions on pending applications. The Committee, therefore, believes that ECASS should be designed to:

One, insure that the licensing process is brought promptly into conformity with all the requirements and timetables of the Export Administration Act.

Two, provide exporters with access to the system for the purpose of electronic filing of license applications.

Three, provide for exporter access to the status of applications data base.

Four, provide fully automated support for the foreign availability program.

MINORITY BUSINESS DEVELOPMENT AGENCY

MINORITY BUSINESS DEVELOPMENT

1985 appropriations to date	\$49,580,000
1986 budget estimate	45,163,000
House allowance	44,802,000
Committee recommendation	45,090,000

The Committee recommends an appropriation of \$45,090,000, a decrease of \$4,490,000 from the fiscal year 1985 appropriations to date. The amount recommended is \$73,000 less than the budget request and \$288,000 more than the House allowance.

The Committee recommendation deletes the House bill language limiting changes in the Department's use of the fund established by 15 United States Code 1521 without the prior notification of the Appropriations Committees. The statutory reprogramming procedures recommended in section 606 are sufficient to limit such changes.

The Committee instructs MBDA to maintain in fiscal year 1986 its 1985 presence at all locations and facilities.

The Committee directs that \$150,000 be provided to the remaining Technology Utilization and Commercialization Center in Atlanta, GA, to provide minority-owned companies and entrepreneurs with assistance in commercializing new products and ideas. In fiscal year 1986, the Center should study ways to increase cost sharing for participants and enhance the role of the private sector in providing similar assistance to minority businesses.

The Committee has restored 80 percent (\$288,000) of the 5-percent pay reduction originally proposed in the President's budget, a reduction of \$73,000.

U.S. TRAVEL AND TOURISM ADMINISTRATION

SALARIES AND EXPENSES

1985 appropriations to date	\$11,532,000
1986 budget estimate	4,011,000
House allowance	12,000,000
Committee recommendation	12,000,000

The Committee recommends an appropriation of \$12,000,000 which is \$468,000 more than 1985 appropriations to date. The amount recommended is \$7,989,000 more than the budget request and the same as the House allowance.

The Committee recommendation assumes the same program level as provided in Public Law 98-411 for fiscal year 1985, including the maintenance of new offices in Italy, The Netherlands, and Australia.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION
OPERATIONS, RESEARCH, AND FACILITIES

1985 appropriations to date	\$1,239,166,000
Aviation weather services	27,000,000
(By transfer)	(35,200,000)
1986 budget estimate	948,870,000
Aviation weather services	28,000,000
(By transfer)	(48,000,000)
House allowance	1,121,228,000
Aviation weather services	28,000,000
(By transfer)	(38,000,000)
Committee recommendation	1,131,699,000
Aviation weather services	28,000,000
(By transfer)	(43,700,000)

The Committee recommends an appropriation of \$1,131,699,000, a decrease of \$107,467,000 from 1985 appropriations to date. The amount recommended is \$182,829,000 over the budget request and is \$10,471,000 more than the House allowance.

The Committee provides funding pursuant to the budget request, with the following exceptions:

Restorations or partial restorations:

Nonliving marine resources:	
Polymetallic sulfides	+ \$2,000,000
Ocean research:	
Ocean climate research (OACIS/TOGA)	+ 2,200,000
Undersea Research Program	+ 6,485,000
Great Lakes Environmental Research Lab	+ 3,844,000
Ocean services:	
Regional ocean service centers	+ 2,700,000
Carryover balances	(+ 2,950,000)
Regional ocean pollution projects	+ 5,800,000
Circulatory Survey Program	+ 300,000
Sea grant	+ 39,000,000
Coastal zone management:	
306 and 306(a) State assistance grants	+ 36,700,000
Interstate grants	+ 1,000,000
Program management	+ 650,000
Estuarine sanctuaries	+ 800,000
Management activities	+ 700,000
Mapping, charting, and geodesy programs:	
South Carolina geodetic survey	+ 400,000
State geodetic programs	+ 550,000
Vertical network readjustment activities	+ 700,000
Information collection and analysis:	
Resource surveys	+ 2,000,000
Protected species biology	+ 1,275,000
Salmon research	+ 1,915,000
Habitat research	+ 5,000,000
Fisheries statistics	+ 3,100,000
Analysis on ecosystems and fisheries	+ 888,000
Aquaculture	+ 5,600,000
Stuttgart, AK	(+ 375,000)
Newport, OR	(+ 350,000)
Chesapeake Bay studies	+ 1,500,000

Restorations or partial restorations—Continued

Information collection and analysis—Continued

SEAMAP.....	+ \$1,000,000
Subarctic fisheries research (through FOCI).....	(600,000)
PCB contamination study.....	+ 400,000
Marine mammal research (Reprogramming from satellite research).....	(1,500,000)
Conservation and management:	
Regional fishery management councils.....	+ 4,000,000
Environmental impact analysis.....	+ 2,000,000
Fishing gear entanglement studies.....	+ 250,000
(From NMFS base funds).....	(+ 250,000)
Columbia river hatcheries.....	+ 9,954,000
State and industry assistance programs:	
Commercial Fisheries R&D Act.....	+ 4,000,000
Anadromous fisheries grants.....	+ 3,000,000
(Striped bass research).....	(500,000)
Fisheries market development.....	+ 3,000,000
Product quality and safety.....	+ 4,555,000
Menhaden and underutilized species research (MARFIN and fish oil reprogrammings).....	+ 2,000,000
Public warning and forecast services:	
Maintain Alaska and Pacific regional headquarters.....	+ 407,000
Maintain Fort Worth regional office.....	+ 852,000
Maintain staff at eight WSFO's.....	+ 836,000
Maintain Agricultural Weather Program.....	+ 1,000,000
Maintain Fruit Frost Advisory Program.....	+ 418,000
Maintain Fire Weather Program.....	+ 800,000
Maintain Hawaiian data buoys and data buoy research and maintenance.....	+ 1,174,000
Maintain Colorado River flood warning system.....	+ 650,000
Maintain Paducah, KY, WSO.....	+ 400,000
Maintain meteorological technicians.....	+ 576,000
Maintain emergency power for NOAA weather radio.....	+ 400,000
Atmospheric and hydrological research:	
Maintain storm surge research.....	+ 485,000
Prototype regional observations and forecast system.....	+ 2,000,000
Mesoscale convection systems research.....	+ 2,500,000
State weather modification activities.....	+ 2,250,000
Global Atmospheric Research Program.....	+ 1,000,000
Space Environment Lab.....	+ 1,500,000
Maintain NWS R&D.....	+ 340,000
Satellite systems:	
Maintain two polar orbiting system, including advanced microwave sounding unit.....	+ 31,000,000
Executive direction and administration:	
Restore positions associated with 1985 rescissions and 1986 reductions not adopted.....	+ 4,782,000
Restore 50 percent of unverified A-76 savings.....	+ 4,000,000
National Advisory Committee on Oceans and Atmosphere.....	+ 630,000
Marine services:	
Restore proposed reductions.....	+ 11,126,000
Aircraft services:	
Restore funds for maintenance and instrumentation.....	+ 1,300,000
Total, restorations or partial restorations.....	<u>+ 228,992,000</u>

Program enhancements for 1986:

Right whale research	+ \$500,000
NOAA Undersea Research Program	+ 3,150,000
(Hawaii Undersea Research Program)	(+ 600,000)
(Refurbish AEGIR)	(+ 1,750,000)
(University of Connecticut program)	(+ 500,000)
(Caribbean Initiative)	(+ 300,000)
Great Lakes research office	+ 1,100,000
Dock facility for CHAPMAN in Pascagoula, MS	+ 500,000
Gulf marine fisheries initiative (MARFIN) reprogramming	(1,000,000)
United States/Canada Salmon Treaty research and management	+ 6,000,000
(Yukon River Chinook study)	(+ 250,000)
Salmon enhancement (matching funds)	+ 3,500,000
Limnological research center, UNLV	+ 450,000
Coastal Resources R&D Institute (Public Law 98-364)	+ 1,250,000
Oregon Institute of Marine Biology	+ 650,000
Susquehanna River Basin flood warning system	+ 2,340,000
Western Regional Climate Center	+ 1,000,000
Total, program enhancements	+ 20,440,000
Total, additions to budget research	+ 249,432,000
Reductions from budget request:	
Delete funding for Landsat (in 1985 supplemental)	- 50,000,000
Delay expansion of GOES data collection system	- 3,900,000
Reestimate of satellite launch costs	- 7,000,000
TDRS carryover	- 5,600,000
Delay procurement of bathymetric survey system	- 1,100,000
General NMFS reduction	- 500,000
Absorption of 20 percent of 5-percent pay restoration	- 2,903,000
Total, reductions from budget request	- 71,003,000
Net program increases	+ 178,429,000
Appropriation requested	996,970,000
Transfer from Saltonstall/Kennedy fund	- 35,700,000
Transfer from coastal energy impact fund	- 8,000,000
New budget authority	1,131,699,000

The Committee is again this year recommending bill language to continue NOAA procurement functions at Bay St. Louis, MS, as they have been performed in the past.

The Committee has provided for a transfer of \$35,700,000 from the fund entitled "Promote and Develop Fishery Products and Research Pertaining to American Fisheries." This will provide \$8,000,000 for the Fisheries Development and Utilization Grant Program in fiscal year 1986.

The Committee is recommending \$1,000,000 for grants under section 309 of the Coastal Zone Management Act. The Committee intends that these funds be provided to States in the following regions: New England/Naragansett Bay, Chesapeake Bay, Great Lakes, Delaware Bay, and Pacific Northwest.

The Committee has restored \$1,000,000 for the Global Atmospheric Research Program [GARP] to be used to support the Tropical Oceans-Global Atmosphere [TOGA] Program.

The enhancement of \$3,150,000 above the fiscal year 1985 level provided by the Committee for NOAA's Undersea Research Program includes \$1,750,000 for continued support for the refurbishment of the undersea habitat, Aegir, and for the construction of the ancillary system to support it, in order to expand the existing program from its St. Croix base to the entire Caribbean region; \$500,000 for the Undersea Research Program at the University of Connecticut's Avery Point to expand the existing Marine Sciences Program and undersea technical capabilities in New England and the Great Lakes; \$300,000 to be matched by private funds and facilities for a Marine Research Program to survey and compare tropical habitats in the Caribbean, and to augment a Food Resource Enhancement Program conducive to the needs of the Caribbean and other tropical and subtropical regions; and \$600,000 to augment the Hawaiian Undersea Research Laboratory [HURL], which would assist in the study of the manganese and cobalt crusts within the exclusive economic zone. The HURL funds will be utilized to provide for the lease of a submersible vehicle with a 3,000 to 6,000 foot depth capability, to procure a larger launch and retrieval system, and to operate the new submersible vehicle.

The Committee has accepted the requested bill language merging the unexpended balances in the appropriation for coastal zone management with the appropriation for operations, research, and facilities.

The Committee intends that of the funds provided for interjurisdictional fisheries management, \$350,000 be provided to support efforts by the three interstate marine fisheries commissions to develop interjurisdictional fishery management plans for species of priority interest.

The Committee has fully restored funds to continue NOAA's marine services and fully expects that the *MacArthur* will remain operational in 1986 at the 1985 level.

The Committee anticipates that NMFS will carry out endangered species research programs through cooperative agreements with affected States wherever possible.

The Committee proposes \$1,275,000 to continue sea turtle research, bowhead whale research, and other marine mammal issues concerning endangered species. The Committee recommends that out of the \$600,000 for bowhead research that \$350,000 be allocated to the Alaska Eskimo Whaling Commission [AEWC] for the following purposes: (1) \$150,000 to assist the North Slope Borough in funding the spring bowhead visual census, the statistical analysis related to the spring census, and the analysis of raw data gathered in the acoustical studies conducted during 1984 and 1985; (2) \$200,000 to the AEWC's bowhead weapons improvement research and for implementation of the Alaska Eskimo Whaling Commission and National Oceanic and Atmospheric Administration cooperative agreement, which pursuant to the Marine Mammal Protection Act and in lieu of the Whaling Convention Act of 1949 (16 U.S.C. 916 et seq.), defines the legal relationship controlling the Alaskan Eskimo bowhead whale hunt.

The Committee is recommending the restoration of \$1,500,000 for marine mammal research, to be derived from base funds proposed for satellite research. NOAA should not reduce satellite research associated with land remote sensing activities.

The Committee directs NOAA to continue its fisheries habitat research in the Pacific and has provided \$500,000 for this purpose to the Honolulu laboratory of the National Marine Fisheries Service.

The Committee expects NMFS to continue the SEAMAP Program in the South Atlantic region.

The Committee has provided \$1,000,000 to conduct research on menhaden. The menhaden research includes programs at the Charleston Seafood Laboratory for converting whole menhaden into surimi and for producing refined fish oil for use in medical research on the health benefits of fish oil.

On September 22, 1985, a fire destroyed one of the buildings which housed the National Marine Fisheries Service's Sandy Hook Laboratory. The laboratory, which was established by Congress in 1960, is devoted to the study of marine life. Its work has led to significant advances in our understanding of the marine ecosystem and to addressing marine pollution problems off the New Jersey coast. Over the last 4 years, the Committee, recognizing the importance of this laboratory, has consistently rejected the administration's attempts to discontinue funding for some of the laboratory's research efforts.

The Committee is concerned about the loss of this facility and the impact this loss will have on ongoing efforts to increase our understanding of the marine environment. The Committee requests that the Administrator of the National Oceanic and Atmospheric Administration submit to the Committee by February 1, 1986, a report outlining options and associated cost estimates for permanently replacing the facility at the Sandy Hook site, and the agency's preferred option. The report also shall discuss the adequacy of the remaining facilities of the laboratory for conducting research activities.

As in the past, the Committee has identified specific funds for annual operations and maintenance of the National Marine Fisheries Service lab in Newport, OR. Last year, a portion of the funds provided for Newport were diverted to other purposes by the NOAA regional office in Seattle. Such ad hoc budgeting at the regional level shall cease with regard to those specific programs and projects identified by the Committee.

As a result of NOAA's sea floor spreading research (polymetallic sulfides), significant new venting communities have been discovered in both the Juan de Fuca and Gorda Ridge areas off the west coast. Given plans to continue work in the Gorda Ridge off the central Oregon coast, NOAA is encouraged to use local support facilities where cost effective.

The Committee is aware of an unauthorized reprogramming of funds from the program established by the Congress in 1985 to study the impact of discarded netting and other nondegradable debris on many

species of marine mammals, seabirds, sea turtles, and fish of commercial value. The Committee is directing that this program be continued in 1986 at a funding level of \$500,000, of which \$250,000 is to be derived from base funds not related to marine mammal research, marine mammal protection, or endangered species biology. The 1986 program is to be developed by the National Marine Fisheries Service under the guidance and with the concurrence of the Marine Mammal Commission.

Of the funds appropriated for the Fisheries-Oceanography Coordinated Research Program [FOCI], \$200,000 is identified for the NMFS at Newport, OR, to conduct research on the distribution and survival of juvenile walleye, pollack, and Pacific salmon, particularly as such species are affected by environmental factors. The NMFS personnel at Newport maintain substantial potential to contribute to the research and management missions of the NOAA/Seattle office. This pollack and salmon research is not currently conducted by NOAA but complements other research on sport and commercial fisheries.

The Committee is aware of NOAA's participation with other Federal agencies and States in the Chesapeake Bay restoration effort. NOAA has entered into a cooperative agreement with the Environmental Protection Agency [EPA] and participates in the Implementation Committee of the Chesapeake Bay Executive Council. The Committee believes this effort should continue and that \$1,500,000 be directed toward these specific activities: (1) assess commercially and recreationally important fishery resources in the Chesapeake Bay; (2) plan and integrate biological effects studies with stock assessment, and develop analytical techniques that incorporate such information; (3) assess the impact of oxygen depletion on living marine resources, such as oysters and crabs; (4) develop accurate, workable fishery statistics so that a multistate statistics base can be formed; and (5) identify physical, chemical and biological data on the bay to build data files for data gathered in 1985 and early 1986.

The Committee has restored \$2,250,000 for the State Weather Modification Program for the States of North Dakota, Illinois, Nevada, and Utah. Of this amount, \$150,000 shall be provided to Nevada to operate a research aircraft to support the program.

The Committee directs that the programs of the National Weather Service in West Virginia not be reduced below the fiscal year 1985 funding levels. In addition, the Committee urges the Weather Service to give a high priority to the integrated flood observation and warning system [IFLOWS] scheduled to become operational in West Virginia and Kentucky. It is an excellent example of Federal/State partnership and offers important potential for mitigating flood damage.

The Committee has provided sufficient funds to restore weather service programs in the State of Alaska in 1986 at the predominant 1985 level, and expects to receive a reprogramming notification pursuant to section 606 if any decrease or change in service is proposed.

The Committee is concerned about the proposed contracting out of weather observations at the Newark, NJ, Airport. Therefore, it directs NOAA to submit for Committee approval, subject to the reprogramming procedures in section 606, any plan for contracting out weather observations at Newark Airport, along with an impact analysis, prior to entering into a contract for weather observations or otherwise reorganizing weather service functions.

The Committee is distressed that NOAA continues to propose the elimination of operating budgets for programs for which capital investments have recently been made, such as the Colorado River flood warning system and the Hawaiian weather data buoy network. Such reductions are counterproductive and the Committee urges that this policy be changed in the fiscal year 1987 budget.

The Committee is seriously concerned about reports of Office of Management and Budget's delay of the next generation weather radar [NEXRAD] procurement process. The Committee directs that when the NEXRAD contract is awarded, that it be in substantial compliance with the specifications delineated in the request for proposals of FAA and NOAA. The Committee is further concerned that the NEXRAD delay is concomitantly causing delays in the Terminal Doppler Weather Radar [TDWR] Program and, therefore, directs NOAA to forward budget requests for fiscal year 1987 which are consistent with the orderly procurement of TDWR and NEXRAD.

The U.S. section of the Pacific Salmon Treaty Commission has recommended that approximately \$6,600,000 be appropriated to fund research and management efforts of the Department of Commerce for implementation of the United States-Canada Salmon Treaty. This recommendation is significantly less than the original proposal submitted to the Office of Management and Budget by the Department of Commerce. The Committee supports the U.S. section's recommendations and is providing \$6,000,000 to implement this program.

Of this amount, \$2,726,000 shall be contracted to the Alaska Department of Fish and Game to conduct research and management activities for the northern area as recommended by the U.S. section.

During the United States-Canada Salmon Treaty negotiations, State Department officials indicated that the Federal Government would support funding measures to help restore salmon stocks in Alaska in recognition of the severe economic impact the rebuilding cycle would have on Alaskan fishermen. The support was confirmed by a letter from Secretary Shultz to Senator Ted Stevens dated March 7, 1985.

The State of Alaska has already contributed \$25,000,000 to build facilities to enhance salmon runs which provide benefits related to the United States-Canada Salmon Treaty. The State has agreed to match any Federal enhancement moneys dollar for dollar. The State originally requested that the Federal Government contribute \$25,000,000 to the enhancement effort for fiscal year 1986. The Committee recognizes the commitments made by the administration to Alaska during the negotiations, but the Senate's budget reduction initiatives constrain an appro-

priation of this amount. Therefore, the Committee has agreed to an appropriation of \$3,500,000 to NMFS for the express purpose of contracting with Alaska Department of Fish and Game to carry out enhancement efforts which implement the United States-Canada Salmon Treaty. The Pacific Salmon Commission should be appraised of the specific nature of these enhancement efforts and the results of this enhancement shall be reviewed by the Pacific Salmon Commission in order to coordinate all regional salmon enhancement activities. This appropriation is contingent upon the State's agreement to match the Federal contribution.

Last year, the Committee funded a study on the subarctic ecosystem performed jointly by the Oceanic Institute of Hawaii and the University of Alaska's School of Fisheries and Science. The Committee recognizes the need to determine the impact of the marine food chain on fish populations. Therefore, \$500,000 of the funds appropriated to NMFS for the FOCI Program shall go to the Oceanic Institute and the Alaska School of Fisheries to conduct the second phase of the subarctic study.

The United States and Canada have recently entered into bilateral negotiations on the Yukon River chinook fishery. Both delegations have reached an agreement that further discussion is inappropriate until an adequate data base is established on the chinook population and relative abundance. Therefore, \$250,000 is appropriated to NMFS for the express purpose of contracting with the Alaska Department of Fish and Game to conduct the study. The study will focus on the annual number of Yukon chinook caught in the domestic and foreign fisheries, including the marine and in river populations. The study will be designed to improve estimates of Canadian and Alaskan stock contributions to the subsistence and commercial fisheries along the Yukon, and provide better data on the abundance of individual stocks. The results of the study will also be used in the ongoing bilateral negotiations between Japan and the United States on the interception of chinook salmon by the Japanese mothership and land-based salmon fisheries. These funds are included in the total provided to the Alaska Department of Fish and Game for research related to the United States-Canada Salmon Treaty.

The Committee has provided \$1,000,000 for the National Coastal Resources Research and Development Institute authorized by Public Law 98-364. Last year, \$250,000 was appropriated for administrative expenses related to startup costs. The Committee is convinced of the continuing national need for economic diversification of coastal communities and the potential economic benefits which can be derived from short-term research and demonstration projects. The Committee is concerned, however, that funds not be used to promote redundant planning and scoping activities related to management of fisheries and coastal resources. Such management-related activities are the primary responsibility of several other existing State, regional, and national agencies and shall not be the subject of funding by the Institute.

The Committee is providing \$450,000 for the Limnological Research Center at the University of Nevada, Las Vegas, Environmental Research

Center. These funds are to be used in conjunction with funds previously appropriated to the Bureau of Reclamation for limnological research in Lake Mead and along the Colorado River.

The Committee is recommending \$650,000 for the Oregon Institute of Marine Biology in Charleston, OR. These funds will enable the Institute to construct a boat dock, research staging area, and overnight facilities for visiting researchers and faculty.

The Committee has provided \$1,000,000 to establish a regional climate center at the Desert Research Institute in Reno, NV. Equipment and operating costs will be \$600,000 in fiscal year 1986, and \$400,000 is provided to begin climate research on the desertification of vast areas of the arid West.

The Committee has provided \$31,000,000 to continue a two-polar orbiting weather satellite system. Information available to the Committee indicates a \$41,000,000 level may be more appropriate. However, the Committee is confident this decrease can be absorbed, if necessary, by reducing the contingency of approximately \$95,000,000 associated with polar orbiting spacecraft procurement.

In a floor colloquy on August 8, 1984, the Senate encouraged the National Oceanic and Atmospheric Administration to make available \$200,000 as a one-time grant to the Mare Nostrum Foundation to conduct an educational series on the oceans entitled "The Blue Revolution." It is the desire of the Committee that these funds shall be made available from NOAA's fiscal year 1985 unexpended balances in the form of a grant. This distribution should be done in accordance with NOAA's grant procedures.

SATELLITE REPROGRAMMING

The NOAA budget submission assumes that launches of NOAA weather satellites K, L, and M will take place on Air Force Titan II rockets. The Committee directs that any change from this plan, including the conversion of the satellites to dual Titan/shuttle launch capability, must be submitted to the House and Senate Appropriations Committees for prior approval. The reprogramming should detail the cost savings to NOAA to be expected from any new plan, as well as a comparison of the costs to NOAA of the original proposal and any new proposal.

FISHERMEN'S CONTINGENCY FUND

1985 appropriations to date	\$750,000
1986 budget estimate	750,000
House allowance	750,000
Committee recommendation	750,000

The Committee recommends an appropriation of \$750,000, the same as the 1985 appropriations to date, the budget request, and the House allowance.

U.S. commercial fishermen are entitled, by title IV of the Outer Continental Shelf Lands Amendments of 1978, to compensation for damage

or loss of fishing gear and resulting economic loss due to obstructions related to oil and gas exploration, development, and production in any area of the Outer Continental Shelf.

Holders of a lease, an exploration permit, easement, or rights-of-way are required to pay into the fund an amount not to exceed \$5,000 per calendar year. Although the program does not use appropriated funds, the law stipulates that disbursements can be made only to the extent authorized in appropriation acts.

FOREIGN FISHING OBSERVER FUND

1985 appropriations to date	\$4,500,000
1986 budget estimate	4,500,000
House allowance	4,500,000
Committee recommendation	4,500,000

The Committee recommends an appropriation of \$4,500,000, the same as 1985 appropriations to date, the budget request, and the House allowance.

The Foreign Fishing Observer Fund, established by Public Law 96-339, which amended the Atlantic Tuna Convention Act of 1975, is to be used by the Secretary of Commerce to pay salaries, administrative costs, and data management costs associated with full observer coverage aboard certain foreign fishing vessels within the U.S. fishery conservation zone.

FISHERMEN'S GUARANTY FUND

1985 appropriations to date	\$4,300,000
1986 budget estimate	1,800,000
House allowance	1,800,000
Committee recommendation	1,800,000

The Committee recommends an appropriation of \$1,800,000, which is a decrease of \$2,500,000 from the 1985 appropriations to date. The amount recommended is the same as the budget request and the House allowance.

The Fishermen's Guaranty Fund provides compensation to vessel owners and crews for financial losses resulting from seizures of U.S. vessels by foreign governments on the high seas, or on the basis of rights or claims to territorial waters not recognized by the United States. Capital for the fund is derived from fees paid by vessel owners at rates established by the Secretary of Commerce and appropriations from the general fund.

FISHERIES LOAN FUND

1985 appropriations to date	\$2,500,000
1986 budget estimate	2,500,000
House allowance	2,500,000
Committee recommendation	

The Committee recommends no appropriation for the Fisheries Loan Fund. The House bill provides \$2,500,000 for direct loans.

The Committee does not believe the use of low interest direct loans to subsidize private industry is appropriate in this area and does not recommend funding for this purpose.

FEDERAL SHIP FINANCING FUND, FISHING VESSELS
(LIMITATION ON GUARANTEED LOANS)

The Committee has not approved the appropriation language requested in the budget which would prohibit loan guarantee authority for construction of fishing vessels during fiscal year 1986 from the Federal ship financing fund. There is no authority in existing law to limit loan guarantee authority below the authorized level of \$850,000,000.

PATENT AND TRADEMARK OFFICE
SALARIES AND EXPENSES

1985 appropriations to date	\$100,159,000
1986 budget estimate	89,484,000
House allowance	84,739,000
Committee recommendation	88,535,000

The Committee recommends an appropriation of \$88,535,000. This amount is \$11,624,000 below 1985 appropriations to date, \$3,796,000 above the House allowance and \$949,000 below the budget request.

The recommendation represents a reduction from the appropriation for the current fiscal year. However, the Committee notes that the program level for 1986 will be \$223,032,000, an increase of \$22,237,000, due primarily to the existence of fees collected in prior years.

The Committee recommendation includes the restoration of 80 percent (\$3,796,000) of the 5-percent pay reduction originally proposed in the President's budget, a reduction of \$949,000.

NATIONAL BUREAU OF STANDARDS
SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES

1985 appropriations to date	\$123,485,000
1986 budget estimate	122,415,000
House allowance	123,985,000
Committee recommendation	125,916,000

The Committee recommends an appropriation of \$125,916,000, an increase of \$2,431,000 over the 1985 appropriations to date. The amount recommended is \$3,501,000 more than the budget request and \$1,931,000 above the House allowance.

The Committee recommendation restores funding for the Center for Building Technology (\$3,100,000), Center for Fire Research (\$5,141,000), and Institute for Computer Sciences and Technology (\$4,657,000). In addition, the enhancement for process and quality control (\$1,944,000) is recommended as requested, as are a portion of the enhancements for biotechnology (\$1,440,000) and advanced ceramics research (\$3,000,000). The Committee is also recommending \$1,146,000 to restore a proposed reduction in grades GS-11 to GS-15 scientific and admin-

istrative staff (\$480,000) and to cover increases in supplies and materials (\$232,000), equipment (\$310,000), and other costs the Bureau would otherwise absorb.

The Committee recommendation includes the restoration of 80 percent (\$1,931,000) of the 5-percent pay reduction originally proposed in the President's budget, a reduction of \$483,000.

The Committee has not provided funds to begin construction of a cold neutron research facility. However, bill language is recommended to allow the Bureau to receive contributions from the private sector to construct the facility.

NATIONAL TELECOMMUNICATIONS AND INFORMATION ADMINISTRATION

SALARIES AND EXPENSES

1985 appropriations to date	\$13,511,000
1986 budget estimate	13,527,000
House allowance	13,186,000
Committee recommendation	13,686,000

The Committee recommends an appropriation of \$13,686,000, an increase of \$175,000 above the 1985 appropriations to date. The amount recommended is \$159,000 above the request and \$500,000 above the House allowance. It includes the requested enhancement of \$150,000 for spectrum management analysis and operation, \$250,000 for international telecommunications conference preparation activities, and \$250,000 of the \$341,000 requested to restore the 5-percent pay reduction.

PUBLIC TELECOMMUNICATIONS FACILITIES, PLANNING, AND CONSTRUCTION

1985 appropriations to date	\$23,968,000
1986 budget estimate	
House allowance	24,000,000
Committee recommendation	24,000,000

The Committee recommends an appropriation of \$24,000,000, an increase of \$32,000 over the fiscal year 1985 appropriations to date. The amount recommended is the same as the House allowance. The administration has recommended no funds for the continuation of this program. However, the Committee believes maintenance of the program is essential if we are to continue to provide quality public broadcasting throughout the United States.

The Committee recommendation modifies the House bill language to allow up to \$1,200,000 of the funds to be used for program management. In addition, bill language is being recommended to authorize prior year unobligated balances to be applied to the payment of grant applications approved in any fiscal year. Without this language, the unobligated balances must be applied to grant applications received in the year the funds were appropriated.

TITLE II—DEPARTMENT OF JUSTICE

The total amount of new budget authority recommended by the Committee for the Department of Justice is \$3,956,197,000, which is \$181,194,000 more than the 1985 appropriations, \$65,769,000 more than the budget estimates, and \$60,508,000 over the House allowance for the Department.

This amount includes a number of congressional add-ons including funding for the Office of Juvenile Justice and Delinquency Prevention; enhancements and a new separate appropriation for the U.S. Marshals Service; restoration of the regional information sharing systems; and a program of reimbursements to States that incarcerate Mariel-Cubans convicted of a felony.

The Committee has removed the \$125 ceiling on uniform allowances formerly in the appropriations of the Immigration and Naturalization Service and Federal Prison System. The \$125 allowance was established over 20 years ago is out of date with actual annual costs ranging from \$600 to \$1,200, the difference coming from the pockets of the employees. The Committee expects the Department to cover the actual uniform costs from the amounts recommended for the INS and Bureau of Prisons.

GENERAL ADMINISTRATION

SALARIES AND EXPENSES

1985 appropriations to date	\$72,052,000
1986 budget estimate	72,364,000
House allowance	72,533,000
Committee recommendation	71,200,000

The Committee recommends an appropriation of \$71,200,000, a decrease of \$852,000 from the 1985 appropriations to date. The amount recommended is \$1,164,000 less than the budget request and is \$1,333,000 less than the House allowance.

This appropriation funds the development of policy objectives and the management of the Department and two organizations responsible for the administrative review and appeal of decisions relating to individuals: the Executive Office for Immigration Review and the pardon attorney.

The Committee recommendation does not include funding for the regional information sharing system [RISS]. This program was funded out of this account at a level of \$9,900,000 in fiscal year 1985. While the Committee continues to strongly support this program, it recom-

mends moving the appropriation to the Office of Justice Programs, which specializes in intergovernmental law enforcement assistance.

The recommendation includes \$3,600,000 and five positions for the Attorney General's participation in a classified project. In addition, the recommendation reflects a decrease of \$2,078,000 from the Justice Management Division to reflect the administration's efforts to reduce administrative expenses. The amount recommended also restores \$1,267,000 of the funds originally requested for deletion associated with the proposed 5-percent reduction in basic pay of Federal employees.

Finally, the recommendation provides \$3,900,000 to relocate and consolidate various offices of the Department of Justice in the Washington, DC, area. Specifically, the Justice Management Division and the Office of Legal Policy will relocate approximately 336 employees in an effort to reduce office space utilization rates, consolidate the organization, and improve efficiency. However, the Committee directs that the Department use none of the money to obtain space in excess of the General Services Administration's Federal property management review policy limiting space requirements to 135 square feet per employee.

DESIGNER DRUGS

The Committee is well aware of the growing threat posed by the spreading use of synthetic or designer drugs. These drugs which are currently legal to manufacture and sell are less expensive to produce and market than are the traditional varieties of illegal drugs and their effect is equally or more potent. Because of the potential threat posed by the spreading manufacture, sale, and use of these drugs and because of the fact that they are essentially uncontrolled by Federal laws, regulations, and authorities, the Committee directs that the Attorney General in his capacity as the chairman of the Drug Enforcement Policy Board report by January 15, 1986, to the House and Senate Committees on Appropriations as to the Board's proposed law enforcement and information exchange strategy to deal with this problem.

The report shall include a comprehensive Federal strategy to deal with the overall problem and, in addition to other elements, shall specifically address:

- the need to upgrade DEA laboratories to detect and analyze synthetic drugs;
- the need to develop special education programs to alert State, local, and Federal law enforcement officials and the medical community to the problem and the role each group needs to play in the solution;
- the need to develop educational materials for dissemination and use in our public schools; and
- the need to upgrade the Centers for Disease Control's capabilities to study the prevalence of synthetic drug use and the clinical health effects over time.

WORKING CAPITAL FUND

1985 appropriations to date	\$3,000,000
1986 budget estimate	
House allowance	
Committee recommendation	

The Committee recommends no appropriation for additional capital for the Department of Justice's Working Capital Fund. Last year, \$3,000,000 was appropriated to initiate enhancements to the justice telecommunications network. Subsequent to that act, the Department decided to defer the project. The money was transferred to the "U.S. attorneys and marshals" account in the Fiscal Year 1985 Supplemental Act, (Public Law 99-88). There was no budget request for this account for fiscal year 1986.

U.S. PAROLE COMMISSION

1985 appropriations to date	\$9,173,000
1986 budget estimate	9,609,000
House allowance	9,681,000
Committee recommendation	9,836,000

The Committee recommends an appropriation of \$9,836,000, \$663,000 over the 1985 appropriations to date. The amount recommended is \$227,000 more than the budget estimate and \$155,000 more than the House allowance.

The U.S. Parole Commission is an independent body within the Department of Justice which makes decisions regarding the granting or denial of parole, conditions of parole, supervision of parolees and mandatory releases, recommitment in the event of violation of the conditions of supervision, and termination of supervision as outlined in the 1976 Parole Commission and Reorganization Act.

The recommendation includes funds for nondiscretionary cost increases. In addition, the Committee recommendation includes \$266,000 for annualization of six positions and contractual support provided in the Fiscal Year 1985 Supplemental Appropriations Act. Finally, the recommendation restores \$155,000 of the originally proposed 5-percent salary reduction for Federal employees.

LEGAL ACTIVITIES

GENERAL LEGAL ACTIVITIES

1985 appropriations to date	\$197,575,000
1986 budget estimate	207,283,000
House allowance	200,277,000
Committee recommendation	205,400,000

The Committee recommends an appropriation of \$205,400,000, an increase of \$7,825,000 over 1985 appropriations to date. The amount recommended is \$1,883,000 less than the budget request but is \$5,123,000 more than the House allowance.

This appropriation supports the Attorney General through the establishment of litigative policy, conduct of litigation, and various other

legal responsibilities, through the Office of the Solicitor General, the Tax Division, the Criminal Division, the Office of Legal Counsel, the Civil Rights Division, the Land and Natural Resources Division, the Civil Division, and Interpol.

The Committee recommendation reflects a requested program decrease of \$2,472,000 related to savings resulting from more efficient use of management and administrative resources. The recommendation restores \$3,439,000 of the originally proposed 5-percent salary reduction for Federal employees. It also provides \$2,084,000 to relocate and consolidate various offices of the Tax Division, Civil Division, and Land and Natural Resources Division. Beyond all the above-mentioned specific allocations, the Committee recommendation will provide for all of the nondiscretionary increases requested, including annualization of the 1985 increased pay costs and program supplemental funds, annualization of additional positions approved in 1985, within-grade increases, increased utilities, and other support costs.

The Committee recommendation includes \$3,088,000, the full amount requested, for the Office of Special Investigations, but has not earmarked that amount in the bill as the House did. The Committee strongly supports the activities of the Office of Special Investigations and urges that office to strongly pursue its efforts to detect, identify, and engage in legal action to denaturalize and deport Nazi war criminals. The Committee recommendation drops the House earmark only to provide OSI more flexibility in its operations, including the ability to receive more resources, if needed, without requiring further legislation. However, the Department is expected to notify the Committee of any significant changes in the funding of OSI.

PATENT, COPYRIGHT, AND TRADEMARK CASES

The Committee is concerned about the rise in imports of goods that violate American patents, copyrights, and trademarks. According to a 1982 study by the International Trade Commission, counterfeiting in just five industrial sectors cost American industry \$5,500,000,000 in lost sales and cost American workers 131,000 jobs. Since that time the situation has deteriorated. Infringement involves articles like sophisticated computer software, fibre optic waveguide, and amorphous metals. Detecting and prosecuting cases of such high tech counterfeiting requires substantial technical expertise.

The Committee is concerned that individual offices of U.S. attorneys, even in districts including major ports, do not have the manpower nor the technical expertise to vigorously investigate and prosecute cases of intellectual property right violations.

It has been suggested that the Department of Justice establish a task force within the Department, in conjunction with the Treasury Department, to provide the expertise, guidance, and manpower needed in individual districts. The Committee requests a report by December 16, 1985, from the Department of Justice on the feasibility and utility of such a task force, and the manpower and resources that would be required.

ANTITRUST DIVISION
SALARIES AND EXPENSES

1985 appropriations to date	\$43,119,000
1986 budget estimate	44,782,000
House allowance	43,476,000
Committee recommendation	44,520,000

The Committee recommends an appropriation of \$44,520,000, an increase of \$1,401,000 over the 1985 appropriations to date. The amount recommended is \$262,000 less than the budget request but \$1,044,000 more than the House allowance.

The Committee recommendation provides for all uncontrollable wage and cost increases. In addition, the recommendation restores \$676,000 of the amount associated with the proposed 5-percent reduction in basic pay for Federal employees. Finally, the recommendation provides \$368,000 to consolidate various offices of the Antitrust Division from present locations in two leased buildings in downtown Washington to a single new location in the Judiciary Center Building.

FOREIGN CLAIMS SETTLEMENT COMMISSION

1985 appropriations to date	\$929,000
1986 budget estimate	900,000
House allowance	700,000
Committee recommendation	850,000

The Committee recommends an appropriation of \$850,000, a decrease of \$79,000 from the 1985 appropriations to date. The amount recommended is \$50,000 less than the budget estimate but \$150,000 more than the House allowance.

This appropriation covers the cost to the Commission of settling the claims of American citizens arising out of the nationalization, expropriation or other takings of their properties and interests by certain foreign governments. The recommended increase, comprised solely of uncontrollable costs, will permit continuation of the Vietnam claims program, the Czechoslovakia program, as well as the residual activities arising from completed programs under the War Claims Act, the Philippine Rehabilitation Act of 1946, and the Micronesian Claims Act of 1971.

The Committee has been assured that the funds included in its recommendation are sufficient to cover the costs of the Commission's activities in fiscal year 1986. In addition, the recommendation also restores the moneys associated with the proposed 5-percent reduction in the base pay for Federal employees.

U.S. ATTORNEYS AND TRUSTEES

SALARIES AND EXPENSES

1985 appropriations to date ¹	\$310,571,000
(By transfer).....	(3,000,000)
1986 budget estimate ¹	341,593,000
House allowance.....	322,911,000
Committee recommendation.....	335,000,000

¹ Previously combined with U.S. Marshals Service in a single account.

The Committee recommends an appropriation of \$335,000,000 for the activities of U.S. attorneys and the U.S. bankruptcy trustees. Specifically, the recommendation provides 6,003 positions and \$325,420,000 for the U.S. attorneys and 167 positions and \$9,580,000 for the U.S. bankruptcy trustees.

In previous years the appropriations for these two agencies were combined with that of the U.S. Marshals Service into a single "U.S. attorneys and marshals" account. However, given the different missions of these agencies and the growth of each, the Committee now recommends creating two separate accounts. The administration has indicated its agreement with this approach.

The Committee recommendation for the U.S. attorneys provides \$5,960,000 in partial restoration of the proposed 5-percent⁺ reduction in Federal wage scales. In addition, it provides an additional 280 positions. These positions along with positions funded in the 1985 Supplemental Act will provide a total of 560 positions to handle the increased workload expected due to the enactment of the Comprehensive Crime Control Act of 1984 and the Bankruptcy Amendments and Federal Judgeship Act of 1984, as well as 152 positions to enhance Federal drug law enforcement. The recommendation also provides \$360,000 to relocate and consolidate various offices of the Executive Office for U.S. Attorneys. Finally, the recommendation for U.S. attorneys reflects requested management and administrative savings totaling \$596,000.

The recommendation for the U.S. trustees includes all uncontrollable increases and \$180,000 in partial restoration of the proposed 5-percent reduction in Federal wage scales. Given the uncertain future of the program the Committee did not increase the number of employees to 179 as approved by the House.

Finally, the Committee recommendation earmarks at least \$450,000 for the investigation and prosecution of individuals indicted for violations of obscenity statutes. This will allow the Department to focus on the serious problem of obscenity statutes violations.

U.S. MARSHALS SERVICE

SALARIES AND EXPENSES

1985 appropriations to date ¹	\$137,932,000
(By transfer)	(1,636,000)
1986 budget estimate ¹	147,610,000
House allowance	148,589,000
Committee recommendation	149,000,000

¹ Previously combined with U.S. attorneys in a single account.

The Committee recommends a new appropriation of \$149,000,000 for the U.S. Marshals Service. This is a new separate account for fiscal year 1986. In previous years, this appropriation was combined with that of the U.S. attorneys. However, given the different missions of these agencies and the growth of each, the Committee now recommends creating two separate accounts.

The Committee recommendation includes all uncontrollable increases, and the annualization costs of the 374 positions first allocated in the 1985 Supplemental Act. In addition it provides \$2,411,000 in partial restoration of the proposed 5-percent reduction in Federal salaries. The recommendation also reflects administrative and management savings of \$1,506,000.

The Committee recommendation also includes \$2,000,000 over the budget request to permit the Marshals Service to begin to implement the child visitation provisions of the Comprehensive Crime Control Act of 1984. The act stipulates that the Marshals Service must provide protected witnesses with the opportunity to visit their children at least 12 times annually. No funds were requested to carry out this mandate.

SUPPORT OF U.S. PRISONERS

1985 appropriations to date	\$63,240,000
1986 budget estimate	58,240,000
House allowance	62,240,000
Committee recommendation	52,000,000

The Committee recommends an appropriation of \$52,000,000, a decrease of \$11,240,000 from 1985 appropriations to date. The amount recommended is \$6,240,000 below the budget request and \$10,240,000 below the House allowance.

This appropriation covers the costs of care and housing of Federal prisoners in contract detention facilities. The recommendation will provide the resources requested to cover the anticipated number of jail days required by the U.S. Marshals Service for the incarceration of unsentenced prisoners in State and local detention facilities.

The recommendation does not include any moneys for the Cooperative Agreement Program [CAP]. This program provides for upgrading, expansion, and construction of State and local correctional facilities that house Federal prisoners awaiting transfer to Federal penal institutions. While the committee continues to strongly support this program, it believes that the Department has sufficient carryover resources to adequately administer the program.

The Committee has approved the requested language change for the Cooperative Agreement Program. The language would permit CAP funds to be used for improvements to State or local correctional facilities where the need is greatest in exchange for assured space for Federal prisoners in other State or local correctional facilities which best meet Federal requirements. This change, which the Committee also approved in the Fiscal Year 1985 Supplemental Appropriations Act (Public Law 99-88) would also bring the treatment of costs under CAP agreements into conformance with standard cost accounting practices governing Federal grant agreements. The House has approved identical language.

FEES AND EXPENSES OF WITNESSES

1985 appropriations to date	\$41,091,000
(By transfer)	(1,500,000)
1986 budget estimate	48,300,000
House allowance	47,900,000
Committee recommendation	47,400,000

The Committee recommends an appropriation of \$47,400,000, an increase of \$4,809,000 over the 1985 program level including transfers. The recommendation is \$900,000 below the budget request and \$500,000 below the House allowance.

This appropriation provides for fees and expenses of witnesses who appear on behalf of the Government in cases in which the United States is a party. Funds are included for fact and expert witnesses, for mental competency examination, and for witness protection.

The Committee recommendation provides for the annualization of the 1985 program supplemental, as well as the general pricing level adjustment. In addition, the recommendation reflects a transfer of \$400,000 from the "Salaries and expenses, general legal activities" account. In the past, expert witness fees in cases managed by the Land, Natural Resources, and Indian Matters Division were paid out of funds allocated to that division. The Department has requested permission to consolidate that activity into this account, and the Committee recommendation complies with that request.

The recommendation includes a program increase of \$900,000 to cover increased costs associated with the greater use of more highly specialized expert witnesses to testify on behalf of the Government. This recommendation is \$900,000 less than the request. The Committee is concerned about the skyrocketing cost of expert witnesses and urges the Department to develop mechanisms to control the expenditures in this area.

Finally, the Committee includes language to amend the protection of witnesses victim compensation fund. The language authorizes payment to victims of persons who were at one time enrolled in the Federal Witness Security Program, even if they committed their crimes up to 2 years after leaving the program. Identical language was first added to the 1985 Supplemental Appropriations Act, Public Law 99-88, and the language in the bill makes this change permanent.

COMMUNITY RELATIONS SERVICE
SALARIES AND EXPENSES

1985 appropriations to date	\$33,092,000
1986 budget estimate	33,378,000
House allowance	33,217,000
Committee recommendation	31,000,000

The Committee recommends an appropriation of \$31,000,000, a decrease of \$2,092,000 from the 1985 appropriations to date. The amount recommended is \$2,378,000 less than the budget request and \$2,217,000 less than the House allowance.

The Community Relations Service was established by title X of the Civil Rights Act of 1964 to provide assistance to communities in resolving disagreements arising from discriminatory practices. The Service is also responsible for administering the program of assistance for Cuban and Haitian entrants, as mandated by section 501(c), title V of the Refugee Education Assistance Act of 1980.

ASSETS FORFEITURE FUND

1985 appropriations to date	\$5,000,000
1986 budget estimate	20,000,000
House allowance	10,000,000
Committee recommendation	10,000,000

The Committee recommends requested language which would permit expenditures to be made from the assets forfeiture fund, established by the Comprehensive Crime Control Act of 1984. The fund, which is administered by the Marshals Service, provides a single funding source independent of seizing and litigative agencies' budgets for payments of expenses related to seizure, detention, forfeiture, and disposal of real and personal property and other illegally owned assets. This authority would provide for payment of expenses necessary to seize, detain, inventory, safeguard, maintain, advertise, or sell property that has been forfeited to the Government under laws administered by the Department of Justice.

The Committee recommendation would also place a \$10,000,000 limitation on nonreimbursable expenditures—payments of rewards for information, retrofitting of conveyances, and purchases of evidence—authorized by the Comprehensive Crime Control Act of 1984. This amount is \$10,000,000 less than the original budget estimate; however, it is in accordance with the modifications of the language requested by the administration.

The nonreimbursable expenditures moneys will be transferred from the assets forfeiture fund to the various law enforcement agencies responsible for the forfeitures. For fiscal year 1986, the Department currently plans to transfer approximately \$5,000,000 to the Drug Enforcement Administration, \$3,000,000 to the Federal Bureau of Investigation, and \$1,000,000 to the Immigration and Naturalization Service, keeping \$1,000,000 in reserve to meet unexpected demands. The Committee recommendations for the DEA, FBI, and INS are partially offset by some of these transfers.

INTERAGENCY LAW ENFORCEMENT

PRESIDENTIAL COMMISSION ON ORGANIZED CRIME

1985 appropriations to date	\$2,178,000
1986 budget estimate	1,000,000
House allowance	
Committee recommendation	1,000,000

The Committee recommendation provides \$1,000,000 to continue the operation of the Presidential Commission on Organized Crime. This is the same as the budget request, but \$1,000,000 over the House allowance.

Executive Order No. 12507, signed March 22, 1985, continues the Presidential Commission on Organized Crime in existence until April 1, 1986. The Commission has been in existence for 2 years compiling data, and holding hearings on the activities of organized crime in America. A final report is scheduled to be delivered to the Attorney General and the President on March 1, 1986, and the Commission will sunset 1 month later. The Committee recommendation will support the Commission's final activities.

FEDERAL BUREAU OF INVESTIGATION

1985 appropriations to date	\$1,160,388,000
1986 budget estimate	1,207,182,000
House allowance	1,194,132,000
Committee recommendation	1,209,468,000

The Committee recommends an appropriation of \$1,209,468,000, an increase of \$49,080,000 over the 1985 appropriations to date. The amount recommended is \$2,286,000 more than the budget request and \$15,336,000 more than the House allowance.

The Committee recommendation restores \$17,215,000 of the originally requested 5-percent reduction in Federal pay rates. In addition, it provides all of the funds requested for nondiscretionary cost increases, including annualization of the 1985 increased pay cost and program supplemental as well as within-grade increases, utilities and travel costs, and other support items.

The Committee recommendation includes \$13,120,000 to permit the construction of a 250-bed dormitory and classroom at the FBI Academy in Quantico, VA, and \$1,700,000 to permit the continuation of the National Center for the Analysis of Violent Crimes. In addition, the recommendation includes \$34,535,000 and 371 positions for the requested program enhancement for other field programs. This increase is for the FBI's highest priority field investigations. The programmatic increases are partially offset by requested reductions in executive direction and administrative services (\$4,971,000) and by an amount which will be funded out of the asset forfeiture fund (\$1,879,000).

The Committee recommendation also includes \$51,650,000 for FBI training programs. The Committee is aware and strongly supportive of the FBI utilization of appropriated funds to conduct training in the United States and abroad for foreign law enforcement personnel as an

extension of training programs designed for State and local offices, and to enhance the FBI's mission to conduct investigations which develop an international character.

DOMESTIC TERRORISM

The Committee recommendation also includes \$8,468,000 and 191 positions above the budget request for the domestic terrorism programs. The Committee notes that the FBI has been allocating resources significantly above its congressionally approved budget for fiscal year 1985 to handle the problem of domestic terrorism. The additional funds provided for fiscal year 1986 will permit the FBI to allocate resources to this program in a more orderly fashion and establish and fully staff joint terrorism task forces in selected large metropolitan areas in response to national directives. A similar recommendation was made by the House.

DRUG ENFORCEMENT ADMINISTRATION

SALARIES AND EXPENSES

1985 appropriations to date	\$353,794,000
1986 budget estimate	351,349,000
House allowance	353,421,000
Committee recommendation	380,000,000

The Committee recommends an appropriation of \$380,000,000, an increase of \$26,206,000 over the 1985 appropriations to date. The amount recommended is \$28,651,000 more than the budget request and \$26,579,000 more than the House allowance.

The Committee recommendation will provide for all of the requested nondiscretionary cost increases including funds to annualize the 1985 increased pay costs, the 1985 program supplemental and additional positions which were approved in the fiscal year 1985 appropriations act; within-grade increases; increased utilities and travel costs; and other support items. The Committee recommendation also reflects decreases totaling \$1,977,000 for nonrecurring items and \$2,225,000 in requested reductions related to the Governmentwide initiative to reduce management and administrative costs. The recommendation includes \$4,542,000 in partial restoration of the proposed 5-percent reduction of Federal wage scales.

As part of the fiscal year 1985 Supplemental Appropriations Act, Congress initiated a significant enhancement of DEA activities. That initiative was fully supported by the administration and the Attorney General, which included enhancements for the organized crime drug enforcement task forces, State and local task forces, domestic cannabis eradication, new equipment, overseas investigations and domestic and overseas security. The Committee recommendation includes the \$33,200,000 required to annualize this program. Unrequested additions by the House, inconsistent with this program, are not included in the Committee's recommendation.

The 1985 enhancements funded by the Supplemental Appropriations Act, provided for 200 DEA agents. The Committee is concerned that many of DEA's offices are currently staffed below their authorized number of positions. The Committee expects that DEA, to the maximum extent possible in allocating the new positions, will give priority to the offices that are presently staffed below their authorized number.

The Committee recommendation reduces the appropriation by \$3,413,000, since at least this amount will be allocated to DEA out of the assets forfeiture fund.

The Committee has approved the following limitations requested in the bill language: purchase of 752 passenger motor vehicles; not to exceed \$1,700,000 for purchase of evidence and payments for information, to remain available until September 30, 1987; and not to exceed \$1,200,000 for research, to remain available until expended.

CAMDEN, NJ

The Committee is aware of the growth of significant trafficking in illicit narcotics in southern New Jersey, much of which centers on Camden and vicinity. At present, DEA has only one field office in the region located in Atlantic City, which is itself a focus of important trafficking activity. Thus, to provide even minimal enforcement in the Camden area, resources have to be diverted from Atlantic City and the coast. The Committee, therefore, expects that DEA will proceed to establish a field office in the Camden, NJ, area within available funds as augmented by the Fiscal Year 1985 Supplemental Appropriations Act.

HAWAII

In last year's report (Senate Report 98-514), the Committee noted several concerns about Federal drug enforcement in Hawaii. The Committee is pleased that much has been accomplished in the past year in Hawaii. A Federal drug task force has been established under the aegis of the Vice President's National Narcotics Border Interdiction System [NNBIS]. The 1985 Supplemental Appropriations Act provided a helicopter, that is expected to be of major assistance to marijuana eradication efforts which are a year-round campaign in the State of Hawaii.

During the recent DELTA 9 marijuana eradication campaign of the DEA and State and local police forces, some 342,635 plants were destroyed, of which 91,599 were confiscated in Hawaii. Approximately 80 percent of the plants seized in Hawaii were on the island of Hawaii, which, unfortunately, still remains a large center of the domestic marijuana industry. The Committee believes that a full-time DEA presence on the island of Hawaii is required as a vital step in deterring a major domestic source of marijuana, and expects this office to be established from the additional positions provided in the 1985 Supplemental Appropriations Act.

IMMIGRATION AND NATURALIZATION SERVICE

1985 appropriations to date	\$585,031,000
1986 budget estimate	591,540,000
House allowance	577,510,000
Committee recommendation	600,000,000

The Committee recommends an appropriation of \$600,000,000, an increase of \$14,969,000 over the 1985 appropriations to date. The amount recommended is \$22,490,000 more than the House allowance and \$8,460,000 more than the budget estimate.

The Committee recommendation provides all of the funds requested for nondiscretionary cost increases. In addition, it reflects decreases of \$6,926,000 for nonrecurring costs. Also, the Committee recommendation includes \$11,225,000 in partial restoration of the proposed 5-percent reduction in Federal wage scales. Finally, the Committee recommendation reflects requested reductions relating to increased reimbursements from air carriers as a result of new regulations on overtime for inspections at airports and requested reductions related to the Grace Commission recommendations and the Governmentwide initiative to reduce administrative costs.

The Committee has amended the bill to increase the cap on overtime from \$20,000 to \$25,000. Last year, the Congress enacted a similar increase in the cap on Customs overtime, and fairness demands an identical change for INS personnel.

The Committee has not approved the requested language change which would increase the amount paid to aliens for work performed while in INS detention facilities from \$1 to \$4 per day.

During fiscal year 1986, the INS, with the Bureau of Prisons, will open an Alien Detention Center at Oakdale, LA. The Center will be jointly managed and operated by BOP and INS, but used to house detainees remanded to the custody of the INS. The INS planned to provide its part of the staff of the facility through transfers from other facilities. The Committee is concerned that this will stretch the resources of the INS too thin. Instead, the Committee recommendation includes 99 positions (75 work-years) and \$6,395,000 to staff Oakdale out of new resources.

The Committee is concerned about the need for additional inspectors throughout the country. While there has been no significant increase in the number of INS inspectors in the past few years, the number of persons entering at U.S. ports of entry has continued to grow. In addition, a number of U.S. airports have developed international service, placing yet a further strain on the INS.

In order to alleviate part of the problem, the Committee recommendation includes \$4,870,000 to provide 200 additional inspectors (100 work-years) for the INS. This increase was not requested, but the Committee believes it is fully justified. Of this increase, the Committee directs that 100 be allocated to the southern border, 8 to the St. Louis Airport, 8 for Dulles International Airport, 3 to work the Atlantic Limited, a train on the VIA of Canada Line, in Maine. The remaining positions should go to the agency's highest priority locations.

The Committee recommendation includes language to provide that none of the funds appropriated to the INS may be used to implement the proposed closing of the northern regional office of the Immigration and Naturalization Service at Fort Snelling, MN. The purpose of the amendment is to delay the proposed reorganization for enough time to allow for a thorough and thoughtful consideration of all the ramifications of this complex proposition.

KROME NORTH SERVICE PROCESSING CENTER

The Committee is aware that the Krome North Service Processing Center is located on an abandoned missile site. The INS first put the site into use at the height of the Cuban/Haitian alien influx in 1980. Since that time the Service has devoted significant resources to upgrading the facility. The Committee commends the agency on its accomplishments to date on the rehabilitation process and encourages its continuation. To that end the Committee directs the INS to allocate \$1,000,000 out of existing funds to construct additional dormitory and day room space for the female compound and for climate control in both the male and female barracks.

LIMITATION ON DETAINEES

The Attorney General shall establish procedures whereby none of the funds appropriated by this bill may be obligated or expended for the detention of any entrant, any applicant for political asylum or for refugee status, or any other alien which would cause the total number of aliens to exceed 525 at the facility known as Krome North, located in south Florida, effective January 1, 1986.

AIRLINE CUSTODY OF DETAINED ALIENS

The Committee is concerned about the policy of the Immigration and Naturalization Service which requires scheduled passenger airlines to assume custody and financial responsibility for aliens who arrive by plane in the United States without proper documentation. The Committee understands that in the absence of Government detention facilities, air carriers must detain such aliens in custody and in all cases pay for their food and shelter.

The Committee believes this policy raises significant questions about the equity and legal propriety of requiring private entities to assume the financial burdens of maintaining and, at the same time, exercising physical custody over excludable aliens for extended periods of time. Specifically, the Committee is concerned about the possible ramifications of detention of aliens by airline personnel or their agents who are not, of course, law enforcement officials. Therefore, the Committee expects the Commissioner to submit a report by December 30, 1985, detailing in full the statutory authority, interpretation thereof and implementing regulations which the Immigration and Naturalization Service relies upon as the basis for requiring air carriers to assume this responsibility.

The report should also contain an explanation of the Immigration and Naturalization Service's current policy which allows for detention of aliens who are without proper documentation rather than a policy that would require an immediate departure to the alien's point of origin. In addition, the report should discuss the effect of a change in policy which would require the Immigration and Naturalization Service to assume all custodial responsibility when the transporting air carrier has demonstrated a good faith effort to detect inadmissibility prior to boarding. Also, the report should address the effect of a change in policy which would limit the duration of an airline's custodial responsibility to a period of time not to exceed 24 hours.

The Committee is aware of a number of recent instances in which the Immigration and Naturalization Service, in executing a final order of exclusion, has not secured a firm commitment of acceptance from a third country before removing an alien from American territory in cases where deportation to the alien's home country is withheld by a U.S. immigration judge.

The Committee also understands that this practice has resulted in a number of aliens being placed in orbit while the U.S. Government and other parties try to persuade third countries to accept such aliens. In a few cases, this practice has resulted in placing aliens on carriers bound for their home country where they may face persecution. The Committee requests that the Immigration and Naturalization Service submit a written report on this entire matter no later than December 30, 1985.

FEDERAL PRISON SYSTEM

SALARIES AND EXPENSES

1985 appropriations to date	\$511,244,000
(By transfer)	(6,633,000)
1986 budget estimate	555,980,000
House allowance	550,334,000
Committee recommendation	554,360,000

The Committee recommends an appropriation of \$554,360,000, a decrease of \$1,620,000 from the budget request and \$4,026,000 over the House allowance. In 1985, \$517,877,000 was allocated for this account.

These funds provide for the operation and maintenance of correctional institutions and community-based facilities; subsistence costs including medical care for offenders confined in these facilities; cost of administering inmate programs, including academic, social, occupational education, drug and alcohol addict treatment, and mental health programs; and program direction and management support costs of the central and regional offices.

The recommendation includes all of the nondiscretionary cost increases requested, and \$7,276,000 in partial restoration of the proposed 5-percent reduction in the Federal wage scales. In addition the recommendation includes funding to activate the Oakdale, LA, Alien Detention Center as well as the following housing units scheduled for activation in 1986: La Tuna, TX (200-bed unit); Butner, NC (30-bed segrega-

tion unit); Milan, MI (100-bed unit); Montgomery, AL (160-bed unit); Allenwood, PA (150-bed unit); Otisville, NY (150-bed camp); Seago, TX (96-bed unit); Tucson, AZ (94-bed unit); Texarkana, TX (100-bed unit); and Lexington, KY (68-bed unit). The recommendation includes 385 positions and \$15,317,000 for this program, \$2,000,000 less than the request, due to projected delays in opening the Oakdale facility.

The recommendation also includes \$2,000,000 to enable the FPS to obtain medical, surgical, and rehabilitative services through contract arrangements with community hospitals and medical personnel to adequately care for the inmate population when these services are unavailable in FPS facilities. The recommendation also provides an increase of \$809,000 to finance the care and subsistence of an increased average daily population within the system. Both these program increases were requested. The recommendation also reflects the proposed savings of \$1,570,000 from executive direction and administrative services.

The administration proposed a decrease of \$2,000,000 from the contract community treatment centers. According to the administration, the resulting budget would better align the resource level for community residential programming with current demand. The House restored the entire \$2,000,000 in light of projected increases in the average daily CTC population of 11 percent over 1984. The Committee, after reviewing both positions, recommends restoring \$1,000,000 to the CTC Program, which should adequately meet the needs in fiscal year 1986. The Committee did not include \$250,000 for legal assistance to inmates in civil matters which the House added but was not requested.

The recommendation includes an increase of \$1,000,000 and 50 positions over the budget request to provide additional correctional officers at Federal prison system institutions. Given the rapidly growing prison population, the Committee believes this increase is justified. The House has a similar provision. Also, the recommendation includes \$200,000 for the Prison Match Program as in the House recommendation.

The recommendation provides bill language which removes the present limitation on the allowance for purchase of uniforms for Federal Bureau of Prisons employees. This will allow for the purchase of uniforms needed in performance of normal duties.

MENTAL HEALTH ACTIVITIES

The Committee has become aware that officials from the Department of Justice have been meeting with the National Institute of Handicapped Research and other relevant U.S. Department of Education policy staff to explore the development of appropriate programmatic initiatives (including at the dispositional level) which would address the unique needs of those prison inmates with various developmental disabilities, learning disorders. There appears to be a disproportionate number of these individuals who have been sentenced to our Nation's prisons and jails and the Committee encourages these two Federal agencies to continue to affirmatively address this issue. Similarly, the Committee urges

the Department to explore with the National Institute of Mental Health and the American Bar Association the possibility of developing interdisciplinary mental health standards in the area of civil commitment, as the ABA did for the area of criminal commitment procedures.

INCARCERATION OF ILLEGAL ALIEN FELONS

The Committee is very concerned about actions which have resulted in the placement of illegal alien felons in detention or processing centers such as Krome North. The Attorney General shall establish guidelines for the placement of such felons in higher security level facilities to ensure that these individuals are not held in detention facilities or other facilities with inadequate security.

NATIONAL INSTITUTE OF CORRECTIONS

1985 appropriations to date	\$14,000,000
1986 budget estimate.....	13,166,000
House allowance.....	12,226,000
Committee recommendation.....	12,000,000

The Committee recommends an appropriation of \$12,000,000, a decrease of \$2,000,000 from the 1985 appropriations to date. The amount is \$1,166,000 less than the budget request and \$226,000 less than the House allowance.

The National Institute of Corrections works with State and local governments to assist them in developing and training their corrections staff, to conduct and support research regarding ways to improve correctional programs and to serve as a clearinghouse for information on improvements in corrections.

The Committee notes that \$894,000 will be carried over from fiscal year 1985, giving the Institute a total program level of \$12,894,000 for 1986. This amount, although less than the budget request should provide adequate resources for the Institute to fulfill its mission.

BUILDINGS AND FACILITIES

1985 appropriations to date	\$86,043,000
1986 budget estimate.....	46,137,000
House allowance.....	46,063,000
Committee recommendation.....	46,063,000

The Committee recommends an appropriation of \$46,063,000, a decrease of \$39,980,000 from 1985 appropriations to date. The amount recommended is \$74,000 less than the budget request but the same as the House allowance.

This appropriation funds the Bureau's Renovation and Construction Program. Construction projects are fully funded at one time, rather than on a yearly ongoing basis, which causes this appropriation to have large changes from year to year. Despite the decrease in the 1986 budget, the Bureau is in the middle of the largest construction program in its history based on funds provided in previous years.

For fiscal year 1986, the Bureau proposes the following projects: four positions and \$5,714,000 to continue the conversion and renovation of the Leavenworth, KS, and Atlanta, GA, penitentiaries; \$5,256,000 to enhance the living conditions of inmates at various institutions; \$6,725,000 and three positions to expand the Allenwood, PA, prison camp and Tuscon, AZ, Metropolitan Correctional Center and provide facility improvements; \$1,500,000 to begin improvement of fire safety standards at existing institutions; and \$16,470,000 to expand the systemwide capacity by a total of 286 bed spaces at five existing institutions and to replace housing units at two institutions. These institutions are at the following locations: Oxford, WI; Montgomery, AL; Stafford, AZ; El Keno, OK; Englewood, CO; Eglin, FL; and Tallahassee, FL.

FEDERAL DETENTION FACILITY IN HAWAII

The Committee has been made aware of preliminary investigations by the Bureau of Prisons into the cost and feasibility of constructing and operating a Federal detention/prison facility in Hawaii and commends the Bureau of Prisons for its efforts to date.

In light of (1) the increasing costs of transporting Federal prisoners and detainees from Hawaii to the Continental United States; (2) projected increases in the number of INS detainees, pretrial and presentencing detainees, and sentenced Federal prisoners in Hawaii together with the inability of the existing State prison system to accommodate such additions to the Federal population; and (3) the absence of any Federal facility in the Pacific Basin area to accommodate the needs of American Samoa, Guam, and the trust territories, the Committee directs the Bureau of Prisons to complete a detailed study of the need, costs and feasibility of constructing and maintaining a Federal detention/prison facility in the State of Hawaii to serve both the State and Pacific Basin area.

FEDERAL PRISON INDUSTRIES, INC.

(LIMITATION ON ADMINISTRATIVE AND VOCATIONAL TRAINING EXPENSES)

1985 appropriations to date	(\$9,068,000)
1986 budget estimate	(\$8,990,000)
House allowance	(\$8,990,000)
Committee recommendation	(\$9,120,000)

The Committee includes the requested authority for the Federal Prison Industries, Inc., to make expenditures, contracts, and commitments necessary for carrying out its programs. In addition, the Committee includes language setting limitations of \$2,102,000 on the amount of corporation funds available for administrative expenses, and \$7,018,000 on the amount available for the vocational training of prisoners. The total recommended amounts are \$130,000 more than the budget estimate and the House allowance.

Federal Prison Industries, Inc., is entirely self-sustaining. The Corporation, which was established in 1934, is authorized to operate industries in Federal penal and correctional institutions and disciplinary barracks.

Profits from the Corporation's industrial activities are used to fund inmate vocational training and to compensate inmates performing outstanding services in institutional operations.

OFFICE OF JUSTICE PROGRAMS

JUSTICE ASSISTANCE

1985 appropriations to date	\$145,551,000
1986 budget estimate	140,015,000
House allowance	210,479,000
Committee recommendation	197,100,000

The Committee recommends an appropriation of \$197,100,000, an increase of \$51,549,000 over the comparable 1985 appropriations to date. The amount recommended is \$57,085,000 more than the budget request but is \$13,379,000 less than the House allowance.

The Office of Justice Programs is comprised of a number of separate and distinct programs. The Committee's recommendations for the program level for those programs are as follows:

National Institute of Justice	\$19,400,000
Bureau of Justice Statistics	16,700,000
Office of Justice Assistance	50,000,000
Emergency assistance	1,200,000
Office of Juvenile Justice and Delinquency Prevention	70,000,000
Missing and abused children's programs	4,000,000
Public Safety Officers' Benefits Program	11,400,000
Maribel Cuban Program	5,000,000
Regional information sharing system	9,900,000
Management and administration	19,431,000
Total	207,031,000

The Bureau has \$9,931,000 in carryover balances which it can apply to this program level—\$2,031,000 originally appropriated in the 1985 Supplemental Appropriations Act and \$7,900,000 in previous years' unobligated balances in the Office of Juvenile Justice and Delinquency Prevention. Thus, the Committee recommendation of \$197,100,000 in new budget authority, together with the carryover balances, will underwrite a program level of \$207,031,000 in fiscal year 1986.

OFFICE OF JUVENILE JUSTICE AND DELINQUENCY PREVENTION

The Committee notes that the Office of Juvenile Justice and Delinquency Prevention will have over \$7,900,000 in unobligated balances within its program at the start of the fiscal year. This amount, in addition to the \$62,100,000 appropriation will give OJJDP a total program level of \$70,000,000 for 1986. While the administration did not request any funds for this program, the Committee continues to strongly support the goals and activities of OJJDP. Out of these moneys, the Committee expects the Law-Related Education Program to be maintained at least at the current year level of \$1,500,000 and encourages the expansion of the program to 25 States with Federal participation limited to \$2,200,000. The Committee notes its continued interest and support for the program.

STATE FORMULA GRANTS

Of the amount appropriated for the Juvenile Justice and Delinquency Prevention Program, the Office of Juvenile Justice and Delinquency Prevention is directed to allocate the maximum amount permitted by the Juvenile Justice and Delinquency Prevention Act of 1974, as amended, for carrying out the Formula Grants Program (title II, part B, subpart 1). The Committee feels strongly that this is needed in order to assist the States in their efforts to comply with the mandates in sections 223(a)(12), (13), and (14) of the act. Of particular concern is the December 8, 1985, deadline by which time the States must achieve a minimum 75 percent reduction in the number of juveniles held in adult jails and lockups and make an unequivocal commitment to achieve full compliance within an additional 3-year period. Formula grants are needed by States to establish proven effective alternatives to placing juveniles in jails which include secure juvenile detention facilities, community residential care facilities (such as group homes, shelter care, and foster care), and community supervision programs. To accomplish this objective, the Committee further directs that the level of technical assistance provided to the States be increased over the previous fiscal year.

With respect to the funds previously appropriated to the Office of Juvenile Justice and Delinquency Prevention [OJJDP], but not yet allocated to States as formula grants or granted as special emphasis funding, the Committee believes that it is of the highest priority that the money go back to the States to permit the States to continue their important deinstitutionalization, jail removal, and development of alternatives to detention. Therefore, the Committee directs that this money, within the parameters of the law, be allocated to the States.

MARIEL CUBANS

Also included within the Committee recommendation is \$5,000,000, for which there was no budget request, to reimburse States for part of the cost of incarcerating Mariel Cubans who had been paroled by the Federal Government into the United States and then had to be incarcerated for State crimes which they committed. This program was initiated in 1985.

REGIONAL INFORMATION SHARING SYSTEM

The recommendation also includes \$9,900,000, also unrequested for the regional information sharing system. This program, which was previously funded by the "General administration, salaries and expenses" appropriation, funds several multistate task forces designed to share law enforcement information, expertise and equipment between local law enforcement agencies. Given the interstate nature of many serious crimes, the Committee strongly supports this important law enforcement tool. The Committee recommends transferring the funding of the program to this account, because it believes it is closely aligned with other OJP programs.

NATIONAL CITIZENS' CRIME PREVENTION CAMPAIGN

The Committee notes that community crime prevention action by citizens has been widely credited with contributing substantially to recent decreases in crime. In addition, the National Citizens' Crime Prevention Campaign has provided not only a national public service advertising effort worth more than \$50,000,000 a year, but also hundreds of thousands of dollars worth of locally reproduced materials teaching children, teens, the elderly, business people and other key community groups how to "Take a Bite Out of Crime" as part of the McGruff campaign.

The cost effectiveness of preventing crime and the national leadership being provided by the Department's sponsorship of the McGruff campaign are laudable. The Committee encourages the Department to continue to support and emphasize crime prevention efforts for safer children, teens and adults, and safer communities in which they live and work.

GENERAL PROVISIONS—DEPARTMENT OF JUSTICE

In section 201 of the bill, the Committee has approved a limitation for official reception and representation expenses of \$75,000 for fiscal year 1986 for the Department of Justice, the same amount approved for the current fiscal year.

In section 202, the Committee has continued the general provision which permits materials produced by convict labor to be used in the construction of highways or portions of highways located on Federal-aid systems. It has been alleged that this provision which permits the use of materials produced by convict labor in the construction of any highways or portion of highways located on Federal-aid systems, might result in a significant loss of jobs among private highway sign manufacturers presently in business. The Committee, therefore, directs the Department to commission an impact study analyzing the short- and long-term displacement of private industry that may occur by the continued allowance of convict labor materials on the Federal-aid highway system. Such a report should also include the impact of State prison sign shops on the Federal-aid highway sign market.

In section 203, the Committee has included a requested provision making appropriations available for uniforms and allowances, as authorized by law, in the following accounts: General administration, U.S. Marshals Service, Federal Bureau of Investigation, Immigration and Naturalization Service, and the Federal Prison System.

In section 204, the Committee has included continuation of the authorities contained in Public Law 96-132, the Department of Justice Appropriation Authorization Act, Fiscal Year 1980, the last enacted authorization act for the Department of Justice. In addition, section 204 has specific authorizations for undercover investigative operations conducted by the Federal Bureau of Investigation and the Drug Enforcement Administration. This language is identical to that contained in the fiscal year 1985 act.

TITLE III—THE DEPARTMENT OF STATE

The Committee recommends a total of \$2,500,065,000 for fiscal year 1986 for the Department of State. This amount is \$74,661,000 less than the total requested for fiscal year 1986 and \$89,596,200 under the appropriations enacted to date for fiscal year 1985. The recommendation is \$6,375,000 less than the amount approved by the House. The amount recommended includes \$1,942,174,000 for administration of foreign affairs, \$518,239,000 for international organizations and conferences, \$27,652,000 for international commissions, and \$10,000,000 for the Asia Foundation.

ADMINISTRATION OF FOREIGN AFFAIRS

SALARIES AND EXPENSES

1985 appropriations to date	\$1,417,011,000
(By transfer)	(12,781,000)
1986 budget estimate	1,488,861,000
House allowance	1,452,689,000
Committee recommendation	1,459,000,000

The Committee recommends an appropriation of \$1,459,000,000. This amount is \$29,851,000 less than the budget request, but an increase of \$29,208,000 over the 1985 appropriations to date, including transfers. The recommendation reflects the inclusion of \$1,700,000 for the ongoing operation of certain overseas consulates funded in a separate account in the House version.

This appropriation provides the funds necessary for the formulation and execution of the foreign policy of the United States, including the conduct of diplomatic and consular relations with foreign countries, diplomatic relations with international organizations, and related activities.

The recommendation will provide all of the nondiscretionary cost increases requested including travel, utilities and medical support. In addition, the recommendation reflects annualization of the 1985 security supplementals. Finally, the recommendation reflects restoration of \$11,000,000 of the amounts projected for savings from the administration's initiative to reduce Federal salaries by 5 percent.

Regarding the new programs requested by the Department, the Committee recommendation includes 141 positions and \$30,772,000 for security enhancements. This is the full amount requested by the administration. In addition, the recommendation includes 100 positions and \$7,000,000 to strengthen the Department's reporting and analysis functions; 13 positions and \$5,861,000 for the development of the foreign

affairs information system project, improvement of the Information Systems Security Program, and development of the automated intelligence support system; 3 positions and \$5,965,000 to continue development and installation of the classified information handling system; 17 positions and \$1,044,000 for communications security; \$1,300,000 for the Overseas Radio Program; \$618,000 for post communications centers and \$1,600,000 for the Shielded Enclosure Program.

The Committee believes that this account can be reduced by \$5,000,000 due to the continued strength of the dollar worldwide. While the dollar has weakened recently, there still appears sufficient room in the estimate to accommodate this reduction.

At the request of the administration, the Committee reduced this account by \$4,600,000 and increased the appropriation for acquisition, operation, and maintenance of buildings abroad by the same amount. This reflects, partly, an effort to restructure the Foreign Buildings Program. From October 1, 1985, on, all building operating costs will be funded and managed by the five regional bureaus and all building acquisition costs, other capital investment programs, and related activities will be funded in the "Acquisition and maintenance of buildings abroad" appropriation.

Within available funds, the Committee directs the Department to allocate up to \$250,000 to enable the U.S. National Commission on Educational, Scientific and Cultural Cooperation to maintain a liaison between the U.S. Government, the U.S. educational, scientific, cultural, commercial and communications communities, and the U.N. Educational, Scientific, and Cultural Organization [UNESCO].

COAL EXPORTS

The Committee is concerned about the United States' declining share of the Japanese coal market. The Committee calls on the State Department and the Commerce Department to utilize every available opportunity to negotiate with the Japanese with respect to maintaining and increasing the U.S. share of the Japanese coal market. The Committee requests that the State Department and the Commerce Department report back to the Committee regularly on the progress of the United States-Japan energy working group. These reports should contain details on the current coal trade situation, including the source of coal being imported by Japan and the status of the U.S. market share for both steam and metallurgical coal, especially that coming from West Virginia and Kentucky. In addition, these studies should include full reports on action taken and progress made to implement the Reagan/Nakasone joint policy statement on energy cooperation.

TEXTILE CALLS

During the subcommittee's hearings, questions were submitted to the Secretary of State about the operation of the call system for textile and apparel items by the Departments of State and Commerce, and the U.S. Trade Representative. The Committee is not satisfied with the response

of the Secretary as there have been repeated delays in calls made relative to textile and apparel imports, with the recent serious example of products from Indonesia. These delays have artificially increased the limits established pursuant to the calls, preventing the effective protection for domestic producers which was the intention of the program. The Committee requests that these agencies work immediately to accelerate their review of call requests and puts them on notice that it expects prompt correction of this serious problem.

PANAMA CANAL STUDY

The Committee is informed that negotiations by the United States, Japan, and Panama to establish the Commission for the Study of Alternatives to the Panama Canal have now been completed, and the final report of the preparatory committee has been submitted to the governments. The Committee commends the State Department for the successful conclusion of these negotiations and specifically funds the Panama Canal studies at the requested level of \$2,000,000. The Committee requests that the Department's fiscal year 1987 budget justification for these studies contain a cost explanation by study component, and urges in particular that due regard be given to adequate funding of environmental studies. The Committee believes that individuals representing the United States in these international studies, both as members of the commission and as principal delegates to the Secretariat, should be of recognized reputation, stature, and experience.

OFFICE OF THE U.S. COORDINATOR FOR REFUGEE AFFAIRS

The August 26, 1983, report of the General Accounting Office indicated that costs for the U.S. Coordinator for Refugee Affairs would increase 25 percent over the previous fiscal year primarily the result of increased travel costs—80 percent of which were for overseas travel.

In light of this, the Committee requests the Office of the Coordinator to provide a report within 60 days which shall include for fiscal years 1984 and 1985:

1. An itemization of all domestic and overseas travel expenses funded out of the Coordinator's Office including that of individuals employed by the Coordinator's Office and any other individuals traveling at the expense of the Coordinator's Office, including the following information:
 - a. the purpose, date, places, and the expenses associated with each trip;
 - b. the names of the individuals traveling under the authorization of the Coordinator's Office for each trip;
 - c. the class of air travel utilized by each of these persons;
 - d. a copy of all reports published by the Coordinator's Office as a result of these travels; and
 - e. a year-by-year comparison of overseas and domestic travel expenses of the Coordinator's Office, for fiscal years 1983 through 1985.

2. In addition, the Committee requests a listing of the names of all consultants employed by the Coordinator's Office, the compensation paid to them, travel costs incurred by consultants while transacting official business and the nature of the work performed by these consultants for fiscal years 1984 and 1985.

INTERNATIONAL SATELLITE CORPORATION

During the consideration of the supplemental appropriations legislation for fiscal year 1985, the Senate and House arrived at a satisfactory resolution of their differing report language in regard to international satellite competition. The Committee continues to support that language and fully expects the FCC and the executive branch to adhere to these directions as explicitly stated in the conference report.

REOPENING CONSULATES

1985 appropriations to date	\$1,929,000
1986 budget estimate	
House allowance	1,700,000
Committee recommendation	

The Committee recommends funding this item in "Administration of foreign affairs, salaries and expenses" rather than in a separate account as approved by the House. The administration requested this consolidation.

REPRESENTATION ALLOWANCES

1985 appropriations to date	\$4,500,000
1986 budget estimate	4,700,000
House allowance	4,700,000
Committee recommendation	4,700,000

The Committee recommends an appropriation of \$4,700,000. This is an increase of \$200,000 over the 1985 appropriations to date, but the same as the budget request and the House allowance. The increase is intended to provide relief for increased prices overseas.

Representation allowances provide partial reimbursement to ambassadors, principal officers, and other foreign service officers for costs incurred for official entertainment. Official entertainment helps to establish and maintain close personal contacts abroad with local government officials and with influential members of the local community. Representation allowances are authorized by section 905 of the Foreign Service Act of 1980.

PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

1985 appropriations to date	\$9,500,000
1986 budget estimate	9,900,000
House allowance	9,900,000
Committee recommendation	9,500,000

The Committee recommends \$9,500,000 for this account. The recommendation is \$400,000 below the budget estimate and the House allowance. It is the same as the allowance in the current fiscal year.

This appropriation funds two programs. The first is to reimburse the city of New York for protection of foreign missions and officials accredited to the United Nations and other international organizations located there. The second, first authorized by the Foreign Missions Act of 1982, provides for the protection in extraordinary circumstances of foreign missions and officials accredited to the United States. The protection must be authorized by the Secretary of State and can be provided directly, by contract or through State or local authorities.

ACQUISITION AND MAINTENANCE OF BUILDINGS ABROAD

1985 appropriations to date	\$406,579,000
1986 budget estimate	337,392,000
House allowance	341,992,000
Committee recommendation	336,600,000

The Committee recommends an appropriation of \$336,600,000, a decrease of \$792,000 from the budget request and \$5,392,000 below the amount allowed by the House. This amount is \$69,979,000 less than the total appropriation for fiscal year 1985.

Funds in this appropriation are used for the construction or acquisition and maintenance of office space and support facilities for the U.S. Foreign Affairs agencies, as well as living quarters for American staff at diplomatic and consular posts where housing problems exist.

The Committee recommendation reflects an adjustment of \$4,600,000 as part of a requested restructuring of the "Foreign buildings" appropriation. Henceforth, all building operating costs will be funded and managed by the five regional bureaus (part of the "Administration of foreign affairs, salaries and expenses" appropriation) and all building acquisition costs, other capital investment programs, and related activities will be funded out of this account.

The recommendation includes the following ongoing functional activities:

Leasehold payments	\$78,913,000
Technical maintenance/Moscow Embassy compound	1,500,000
Project supervision	6,311,000
Maintenance and repair of buildings	40,668,000
Administration	6,829,000
Furniture and furnishings	11,254,000
Staff Addition	45,000
Real estate management system	1,533,000
Antiterrorism Program	22,210,000
Communication center security enhancement	9,118,000
Seismic Retrofit Program	250,000
Fire/Safety Retrofit Program	6,900,000
Minor improvements	8,647,000
Communication center renovations	4,085,000
Energy Retrofit Program	2,000,000
Generator Program	2,588,000
Subtotal	202,851,000

In addition, the Committee recommendation includes the following capital projects:

Geneva annex/development	\$3,130,000
Khartoum Chancery acquisition/development	2,410,000
Nicosia Chancery/ambassador residence construction	11,100,000
Contonou Chancery acquisition/development	2,670,000
La Paz Chancery construction	21,328,000
Beijing Chancery development	2,000,000
Georgetown Chancery construction	10,449,000
Bonn staff housing rehabilitation	11,995,000
Bonn Chancery rehabilitation	5,500,000
Shanghai consulate development	1,200,000
Guangzhou consulate development	1,151,000
Santiago Chancery acquisition/development	6,100,000
Algiers compound development	1,615,000
Kingston Chancery development	1,360,000
Baghdad compound acquisition/development	14,700,000
Abidjan Chancery development	1,560,000
Istanbul consulate general acquisition/development	1,260,000
Gaborone Chancery construction	5,570,000
Caracas Chancery construction	26,000,000
Department of Defense staff housing	2,651,000
Subtotal	133,749,000
Total	336,600,000

BONN PROJECTS

The Committee especially notes its strong support of the Bonn staff housing and chancery rehabilitation projects. These temporary facilities were built 30 years ago, when it was expected that Germany would be reunited and we would once again have an embassy in Berlin. It is a tribute to the builders of the chancery and the staff housing complex, as well as those entrusted with their maintenance, that the facilities have lasted so long. However, the buildings were constructed when energy was cheap and urgently need weatherization, as well as overhaul of the plumbing and other improvements. Given the value of the property and importance of the post, the Committee directs the Department to proceed as quickly as possible with the rehabilitation of the Bonn properties.

REPAIR AND MAINTENANCE

The Committee has also provided an additional \$1,000,000 to the amount requested for the repair and maintenance of our buildings overseas. The Department owns properties estimated to be now valued at \$7,000,000,000 overseas and only budgeted a total of \$42,168,000 for their upkeep. The additional \$1,000,000 will only make a small dent in the backlog of repairs already required, but indicates an overdue change in direction. The Committee expects that \$200,000 each will be allocated to the amounts budgeted for repair and maintenance of the staff housing in London and Frankfurt. The balance of the increase will go to the Department's highest priority projects.

GENEVA EMBASSY ANNEX

The Committee recommendation provides \$3,130,000 to conduct site surveys and prepare architectural and engineering drawings for a high security annex building to the U.S. mission in Geneva. This annex will eventually house the arms control and disarmament missions overseas. Although this facility was not requested in the administration's original budget for its overseas building program, the Committee understands it is now of the highest priority. The Committee recommendation instead drops out a lower priority project. The Committee urges the Department to proceed with the Geneva building with utmost speed.

ACQUISITION, OPERATION, AND MAINTENANCE OF BUILDINGS ABROAD (SPECIAL FOREIGN CURRENCY)

1985 appropriations to date	\$21,353,000
1986 budget estimate	2,707,000
House allowance	2,707,000
Committee recommendation	

The Committee recommends no appropriation for this account. This amount is \$2,707,000 less than the budget request and the House allowance. It is \$21,353,000 less than 1985 appropriations to date.

This appropriation provides dollars to purchase foreign currencies from the U.S. Treasury that have been generated by the sale of commodities and/or the repayment of loans. Section 4 of the Foreign Service Buildings Act, as amended, makes these funds available for carrying out the Buildings Program overseas.

It has come to the Committee's attention that due to previous years' carryover balances, sufficient funds exist to meet the needs of this program in fiscal year 1986. Therefore, the Committee recommends no additional moneys to be added to this account.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

1985 appropriations to date	\$6,000,000
1986 budget estimate	4,400,000
House allowance	4,400,000
Committee recommendation	4,400,000

The Committee recommends an appropriation of \$4,400,000. This is the same as the budget request and the House allowance. It is \$1,600,000 less than the 1985 appropriation.

This appropriation is required in order for the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. These funds provide for relief and repatriation loans for destitute American citizens abroad and are available for other emergencies in the Department of State.

In addition, the 1984 act to combat international terrorism authorized the Secretary of State to pay rewards for information concerning terrorist acts. A level of \$5,000,000 was authorized for this program and the fiscal year 1985 appropriation to capitalize the program was \$2,000,000. No further appropriations for this program were requested for fiscal year 1986.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

1985 appropriations to date	\$9,800,000
1986 budget estimate	10,000,000
House allowance	10,000,000
Committee recommendation	9,800,000

The Committee recommends an appropriation of \$9,800,000, the same as the 1985 appropriations, for payment to the American Institute in Taiwan. This is \$200,000 less than the budget estimate and the House allowance.

The Taiwan Relations Act (Public Law 96-8) requires that programs involving Taiwan be carried out by or through the American Institute in Taiwan, and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, general affairs and logistics. The Department of State contracts with the American Institute in Taiwan to carry out these activities.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

1985 appropriations to date	\$112,137,000
1986 budget estimate	118,174,000
House allowance	118,174,000
Committee recommendation	118,174,000

The Committee recommends an appropriation of \$118,174,000, an increase of \$6,037,000 over the 1985 appropriations to date. This is the same as the budget request and the House allowance.

The Foreign Service Retirement and Disability Fund appropriation is authorized by the Foreign Service Act of 1980. Section 821 of that act provides for an appropriation to the fund, in 30 equal annual installments, of the amount required for the unfunded liability created by new or liberalized benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. In addition, the act also authorizes an appropriation to the fund to finance, for each fiscal year, an amount equal to the balance of annual costs to the fund in excess of current employee and employer contributions.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

1985 appropriations to date	501,667,200
1986 budget estimate	495,235,000
House allowance	460,235,000
Committee recommendation	475,000,000

The Committee recommends an appropriation of \$475,000,000, a decrease of \$26,667,200 from the 1985 appropriations to date. The recommendation is \$20,235,000 below the budget request but \$14,765,000 above the House allowance.

This appropriation provides the U.S. share of the costs of those international organizations of which it is a member by treaties, conventions,

or specific acts of Congress. The request represents the U.S. share of the costs of our assessed contributions to 44 international organizations. More than 70 percent of this amount represents assessments from the United Nations and specialized agencies.

The reduction of \$20,235,000 from the budget request is recommended because of exchange rate gains that have accrued in recent years in this account. For example, over the past 3 years, more than \$20,000,000 in savings have been realized. The present practice of most of the major international organizations where the United States pays its assessment in dollars (for example the World Health Organization and the Food and Agriculture Organization) is to apply exchange rate gains accrued in current budget periods against future assessments. This practice means that exchange rate gains that are being realized in the 1984-85 biennium budgets of the various organizations will be credited against member states' 1986-87 assessments. For the United States, funding of calendar year 1986 assessments will be requested in the fiscal year 1987 budget request, and the calendar 1987 assessments in the fiscal year 1988 request. This policy of applying exchange rate gains to future assessments works to our disadvantage. Not only is the use of these savings delayed, but there is a tendency to use these accrued surpluses to finance unbudgeted program growth. In order to remedy this problem, the Committee has reduced the budget request by \$20,235,000 and directs the Department of State to seek to credit exchange rate gains to member states' assessments in the various organizations in the year that they are earned. The Committee recognizes that this policy change will require expanded efforts at negotiating rules changes by U.S. representatives to these international organizations. However, the Department has indicated its willingness to attempt to make the effort to achieve the necessary savings. The Committee allowance reflects an anticipated successful accomplishment of this task.

The Committee notes that the House made further reductions in this account. However, at this time, it is anticipated that no more than \$20,235,000 will be realized in savings by the above initiative. Any further reductions will cause the United States to go into arrears on its financial obligations to international organizations. This would require the Congress to appropriate more moneys later in the fiscal year.

The following table sets forth the amount provided for each of the international organizations under the Committee's recommendation:

Contributions to international organizations

UNITED NATIONS AND SPECIALIZED AGENCIES

	<i>Fiscal year 1986 request</i>
Food and Agriculture Organization.....	\$38,079,000
International Atomic Energy Agency.....	19,471,000
International Civil Aviation Organization.....	7,816,000
International Labor Organization.....	31,606,000
Intergovernmental Maritime Consultative Organization.....	503,000
International Telecommunications Union.....	2,734,000
United Nations.....	192,140,000
Universal Postal Union.....	403,000
World Health Organization.....	61,146,000
World Intellectual Property Organization.....	398,000
World Meteorological Organization.....	4,712,000
Subtotal.....	359,008,000

INTER-AMERICAN ORGANIZATIONS

Inter-American Indian Institute.....	104,000
Inter-American Institute for Cooperation on Agriculture.....	12,625,000
Organization of American States.....	42,328,000
Pan American Health Organization.....	38,943,000
Pan American Institute of Geography and History.....	312,000
Pan American Railway Congress Association.....	25,000
Subtotal.....	94,337,000

REGIONAL ORGANIZATIONS

Colombo Plan Council for Technical Cooperation.....	11,000
North Atlantic Assembly.....	299,000
North Atlantic Treaty Organization.....	15,787,000
Organization for Economic Cooperation and Development.....	17,192,000
South Pacific Commission.....	505,000
Subtotal.....	33,794,000

OTHER INTERNATIONAL ORGANIZATIONS

Bureau of International Expositions.....	18,000
Customs Cooperation Council.....	1,356,000
General Agreement on Tariffs and Trade.....	3,246,000
The Hague Conference on Private International Law.....	34,000
International Agency for Research on Cancer.....	940,000
International Bureau of the Permanent Court of Arbitration.....	7,000
International Bureau of the Publication of Customs Tariffs.....	35,000
International Bureau of Weights and Measures.....	288,000
International Center for the Study of the Preservation and Restoration of Cultural Property.....	366,000
International Coffee Organization.....	746,000
International Cotton Advisory Committee.....	159,000
International Hydrographic Organization.....	48,000
International Institute for Unification of Private Law.....	47,000
International Lead and Zinc Study Group.....	19,000
International Natural Rubber Organization.....	172,000
International Office for Epizootics.....	39,000
International Organization for Legal Metrology.....	42,000
International Rubber Study Group.....	31,000
International Seed Testing Association.....	3,000

Contributions to international organizations

OTHER INTERNATIONAL ORGANIZATIONS—Continued

	<i>Fiscal year 1986 request</i>
Interparliamentary Union	\$271,000
Maintenance of Certain Lights in the Red Sea	16,000
World Tourism Organization	213,000
Subtotal	8,096,000
Reduction for currency gains	- 20,235,000
Total	475,000,000

PAN AMERICAN HEALTH ORGANIZATION

The bill provides the full amount of the request for the assessed contribution of U.S. participation in the Pan American Health Organization [PAHO]. PAHO has been one of the Western Hemisphere organizations which has maintained its technical character and provided vital contributions to the health of the people of the Americas. It has most recently extended its successful Expanded Immunization Program with nationwide campaigns in Colombia and El Salvador. The El Salvador experience, in collaboration with UNICEF, was particularly noteworthy in that the importance of the immunization objectives convinced all sides in the conflict to agree to a de facto ceasefire which enabled PAHO, UNICEF, Ministry of Health, International Committee of the Red Cross, and other volunteers to reach some 300,000 children. PAHO, which also serves as the region of the Americas for the World Health Organization, also has announced a 5-year campaign to eradicate polio in the Western Hemisphere. Just as the region of the Americas was the first to eliminate smallpox, it is hoped that this effort will permit the Western Hemisphere to show the way for the rest of the world. We also are pleased to note that PAHO has managed to expand its services at the same time that it has had one of the lowest levels of budget increase of any international organization over the past decade. Its current budget proposes no real growth.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

1985 appropriations to date	\$47,400,000
1986 budget estimate	51,000,000
House allowance	47,400,000
Committee recommendation	36,400,000

The Committee recommends an appropriation of \$36,400,000 for contributions for international peacekeeping operations, a decrease of \$11,000,000 from 1985 appropriations to date and the House allowance. This is \$14,600,000 less than the budget estimate.

This appropriation provides funds for the U.S. share of the cost of maintaining two United Nations peacekeeping operations. These are the United Nations Interim Force in Lebanon [UNIFIL] and the United Nations Disengagement Observer Force on the Golan Heights [UNDOF].

The Committee has reduced the request for UNIFIL by \$11,000,000. The State Department now regards UNIFIL as a symbolic force. With the overall budgetary constraints, the Committee believes a reduction in U.S. support is in order, and that it is time that other nations assume a larger share of the peacekeeping costs. The Committee notes that the Soviet Union has never contributed to Middle East peacekeeping activities.

INTERNATIONAL CONFERENCES AND CONTINGENCIES

1985 appropriations to date	\$9,600,000
1986 budget estimate	7,339,000
House allowance	6,839,000
Committee recommendation	6,839,000

The Committee recommends an appropriation of \$6,839,000. This amount is \$2,761,000 less than the 1985 appropriations to date. The recommendation is \$500,000 less than the budget request but the same as the House allowance.

This appropriation finances U.S. participation in multilateral inter-governmental conferences and contributions to new or provisional international organizations. The basic objective of this activity is to assure that the United States is represented at international fora by effective and efficient delegations formed to attain U.S. policy objectives. The principal expenses of international conference participation are the travel, per diem and support costs of the U.S. delegations and administrative costs when the United States serves as host for international conferences. Also included in this appropriation are the expenses of congressional delegations to four international parliamentary groups: the Interparliamentary Union; North Atlantic Assembly; United States-Mexico Interparliamentary Group; and the United States-Canada Interparliamentary Group.

The Committee recommendation will fully fund the 1986 program level, due to unobligated balances carried forward from previous years and net reductions in conference participation costs.

INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

1985 appropriations to date	\$14,000,000
1986 budget estimate	12,973,000
House allowance	13,649,000
Committee recommendation	12,597,000

The Committee recommends an appropriation of \$12,597,000 for the International Boundary and Water Commission. This amount is \$376,000 less than the budget estimate and \$1,052,000 below the House allowance.

The recommendation will provide \$10,340,000 for salaries and expenses and \$2,257,000 for construction.

The International Boundary and Water Commission [IBWC] is responsible, through a series of treaties between the United States and Mexico, for exercising the rights and obligations the two governments have assumed for the solution of boundary problems requiring joint engineering action. The principal actions in which the IBWC is engaged are: distribution between the two countries of international river waters; international flood control operations; joint conservation and improvement of international river water quality; solution of border sanitation problems; development of hydroelectric energy; maintenance of the river boundary; and demarcation of the land boundary. The activities performed by the U.S. section are related to U.S. treaty obligations, general policy determinations by the President and the Secretary of State, and authorities granted by Congress.

The Committee recommendation provides for all the requested salaries and expenses activities including general administration, engineering, operations of gauging stations and dams and other operations and maintenance functions. In addition, the recommendation provides \$274,000 in partial restoration of the proposed 5-percent reduction in Federal wage scales.

Regarding construction, the Committee provides \$1,257,000 for the 1970 Boundary Treaty project and \$1,000,000 to commence plant expansion of the Nogales International Wastewater Treatment Plant. The recommendation did not include \$300,000 requested for the New River project. Activities for that project should be financed by carryover balances.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

1985 appropriations to date	\$3,685,000
1986 budget estimate	3,755,000
House allowance	3,755,000
Committee recommendation	3,755,000

The Committee recommends an appropriation of \$3,755,000, an increase of \$70,000 over the 1985 appropriations to date. This amount is the same as the budget estimate and the House allowance.

This appropriation provides funds for the U.S. share of expenses of the International Boundary Commission and the International Joint Commission for fiscal year 1986. The International Boundary Commission maintains the physical boundary between the United States and Canada by surveying, inspecting, and clearing the boundary and replacing or repairing markers as needed. In addition, the International Joint Commission regulates and conducts investigations of boundary waters for the regulation of levels and flows of water, pollution abatement and water quality control, and such other related matters referred by the Governments of the United States and Canada and of mutual concern to both countries.

During fiscal year 1986 the Commission plans to reclear 62 miles of the Montana/British Columbia-Alberta border, inspect the reference monument system along the St. Francis River on the Maine/New Brunswick border and resurvey 23 miles of the Minnesota/Manitoba

border to determine the precise geographic positions of replaced or repaired monuments. In addition, the Commission will continue its 4-year program to issue revised official boundary maps. The Committee recommendation will fully fund all these activities.

INTERNATIONAL FISHERIES COMMISSIONS

1985 appropriations to date	\$9,100,000
(By transfer)	(1,200,000)
1986 budget estimate	11,505,000
House allowance	11,300,000
Committee recommendation	11,300,000

The Committee recommends an appropriation of \$11,300,000 for international fisheries commissions. This is \$205,000 less than the budget request. The recommendation is \$1,000,000 over the total amount available in fiscal year 1985 but the same as the House allowance.

This appropriation funds the U.S. share of expenses of 11 bilateral and multilateral international fishing organizations established by treaties, the International Council for the Exploration of the Sea and expenses for the U.S. commissioners.

The increases recommended over the current year level will provide for certain nondiscretionary cost increases, including salary adjustments for employees, price increases for operating expenses, and for the unfunded liability of the International Pacific Salmon Fisheries Commission's pension fund. In addition, the increase includes the cost of annualizing the 1985 program supplemental to fund the new United States-Canada Pacific Salmon Commission. The reduction from the budget request assumes some administrative savings, more efficient use of funds, and elimination of some lower priority items.

The following table sets forth the amount provided for each of the Commissions:

International Pacific Halibut Commission	\$753,000
International Pacific Salmon Fisheries Commission	669,000
Inter-American Tropical Tuna Commission	2,652,000
International Whaling Commission	57,000
International North Pacific Fishery Commission	107,000
Great Lakes Fishery Commission	4,736,000
North Pacific Fur Seal Commission	13,000
International Commission for the Conservation of Atlantic Tunas	68,000
Northwest Atlantic Fisheries Organization	63,000
Commission for Conservation of Antarctic Marine Living Resources	50,000
North Atlantic Salmon Conservation Organization	12,000
International Council for the exploration of the Sea	56,000
United States-Canada Pacific Salmon Commission	2,225,000
Expenses of the U.S. Commissioners	44,000
Administrative reduction	- 205,000
Appropriation total	11,300,000

OTHER

U.S. BILATERAL SCIENCE AND TECHNOLOGY AGREEMENTS

1985 appropriations to date	
1986 budget estimate.....	\$2,000,000
House allowance.....	2,000,000
Committee recommendation.....	2,000,000

The Committee recommends an appropriation of \$2,000,000 for the U.S. bilateral science and technology agreements with Yugoslavia. This is the same as the budget request and the House allowance. There was no appropriation for this activity in fiscal year 1985 as there were sufficient carryover balances to fully fund the U.S. contributions under the agreement.

Under the agreement cooperative activities, such as joint research projects, workshops, exchanges of scientists, and exchanges of information, which foster basic research are financed. Projects selected by the managing United States-Yugoslavia Joint Board are in the areas of agriculture, energy, technology, health, and transportation.

THE ASIA FOUNDATION

1985 appropriations to date	\$9,600,000
1986 budget estimate.....	9,785,000
House allowance.....	10,000,000
Committee recommendation.....	10,000,000

The Committee recommends an appropriation of \$10,000,000 for the Asia Foundation. This is \$215,000 over the budget request but the same as the House allowance. It is \$400,000 over the amount appropriated in 1985.

Programs of the Asia Foundation are intended to serve broad, long-term American interests in Asia and the Pacific Ocean area through a program of grants and services. This appropriation provides the basic grant supporting the infrastructure of the Asia Foundation. In addition the appropriation will permit the Foundation to fund development oriented and scholarly exchange programs with an emphasis on projects which promote the ideals and values of democratic pluralism. Support for other specific projects has come from the Agency for International Development, the U.S. Information Agency, and private sources.

SOVIET-EAST EUROPEAN RESEARCH AND TRAINING

1985 Appropriations to date	\$4,800,000
1986 budget request.....	5,000,000
House allowance.....	5,000,000
Committee recommendation.....	

The Soviet-East European research and training fund implements title VIII of the 1983 Department of State Authorization Act. This act provides for U.S. Government assistance on a stable, long-term basis to develop and maintain a national capability for advanced research and training in the field of Soviet and Eastern European studies. Government support is given for graduate training, advanced research, public

dissemination of research data and results, contact and collaboration among Government and private specialists, and acquisition by specialists of first-hand experience in the Soviet Union and the countries of Eastern Europe.

Due to the overall budgetary restraints, the Committee recommends no appropriation for this activity. This recommendation is \$5,000,000 less than the budget request, and the House allowance, and \$4,800,000 less than the appropriation for the current fiscal year.

GENERAL PROVISIONS--DEPARTMENT OF STATE

The Committee has inserted two general provisions in the bill. These provisions—prohibiting contributions to international organizations engaged in one world government, and providing for expenses for arbitration of international disputes—have been carried in this bill for some time. These provisions were requested by the Department, but not included in the bill by the House of Representatives.

In addition, the Committee has amended section 301 to conform to the full language requested.

TITLE IV—THE JUDICIARY

The funds provided under title IV of the bill are for the operation of the Federal courts, including salaries of judges, judicial officers and employees, and other expenses of the Federal judiciary. The budget requests for the judiciary are submitted to the Congress without revision by the Office of Management and Budget in accordance with the Budget and Accounting Act of 1921, as amended.

The budget request submitted for fiscal year 1986 for the activities of the Federal judiciary totals \$1,139,051,000. The Committee recommends a total of \$1,066,395,000 to carry out these activities. This amount is \$72,656,000 less than the budget requests but \$28,330,000 more than the total amount appropriated to date for the judiciary for fiscal year 1985. However, carryover balances in several accounts will result in a program level of approximately \$25,000,000 above the total amount recommended in new budget authority.

SUPREME COURT OF THE UNITED STATES

SALARIES AND EXPENSES

1985 appropriations to date	\$14,143,000
1986 budget estimate	15,176,000
House allowance	15,000,000
Committee recommendation	15,000,000

This appropriation provides for salaries of the chief justice and the associate justices, salaries of officers and employees of the court, printing and binding of Supreme Court reports, books for the Supreme Court, and miscellaneous expenses. The recommended program level of \$15,000,000 is the same as the House allowance but \$176,000 less than the budget request. The recommendation assumes some savings through administrative cost reductions.

The Committee concurs with the House in providing up to \$10,000 for the transportation of the associate justices. These funds are being provided, at the justices' request, to meet their legitimate security needs. As such, approval of this request does not provide a blanket authorization for routine home-to-work transportation. Instead, the Committee notes that the Comptroller General has established guidelines for all Federal officials to preclude abuse of the security threat justification and expects that the court will follow those guidelines in the use of these funds.

CARE OF THE BUILDING AND GROUNDS

1985 appropriations to date	\$2,242,000
1986 budget estimate	2,426,000
House allowance	2,200,000
Committee recommendation	2,275,000

The Committee recommends an appropriation of \$2,275,000, which is an increase of \$33,000 above 1985 appropriations to date. The amount recommended is \$151,000 below the budget request and \$75,000 above the House allowance.

This appropriation provides for the structural and mechanical care of the U.S. Supreme Court building and grounds, including maintenance and operation of mechanical equipment. The decrease in budget authority takes into account nonrecurring expenses and contemplates some savings through administrative cost reductions. However, the Committee has restored \$75,000 for miscellaneous improvements based on an appeal from the Architect of the Capitol. These funds are being made available for obligation until expended.

U.S. COURT OF APPEALS FOR THE FEDERAL CIRCUIT

1985 appropriations to date	\$5,237,000
1986 budget estimate	5,720,000
House allowance	5,500,000
Committee recommendation	5,500,000

The Committee recommends an appropriation of \$5,500,000 for the Court of Appeals for the Federal Circuit. This is \$220,000 less than the budget request, but \$263,000 above the appropriated level for fiscal year 1985 and the same as the House allowance. The reduced allowance assumes some savings by reason of vacancies and administrative cost reductions.

U.S. COURT OF INTERNATIONAL TRADE

SALARIES AND EXPENSES

1985 appropriations to date	\$6,168,000
1986 budget estimate	6,538,000
House allowance	6,400,000
Committee recommendation	6,400,000

The Committee recommends an appropriation of \$6,400,000, which is an increase of \$232,000 over 1985 appropriations to date and is identical to the House allowance. The reduced allowance assumes some savings through administrative cost reductions.

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

SALARIES OF JUDGES

1985 appropriations to date	\$79,548,000
1986 budget estimate	104,826,000
House allowance	103,000,000
Committee recommendation	103,000,000

The Committee recommends an appropriation of \$103,000,000, which is an increase of \$23,452,000 over 1985 appropriations to date. The amount recommended is the same as the House allowance and \$1,826,000 below the request.

The increase takes into account a transfer of \$18,413,000 from the appropriation for bankruptcy courts, salaries and expenses. The consolidation of these accounts was requested and approved in view of the recent bankruptcy reform legislation which established the bankruptcy courts as units of the district courts. Provision has been made for the annualization of expenses associated with the Bankruptcy Amendments and Federal Judgeship Act of 1984, a reduction in judgeship vacancies, and an anticipated increase in the number of senior judges. The reduced allowance takes into account an unobligated balance to be carried forward from fiscal year 1985 which will remain available until September 30, 1986.

SALARIES OF SUPPORTING PERSONNEL

1985 appropriations to date	\$384,926,000
1986 budget estimate	509,010,000
House allowance	480,000,000
Committee recommendation	472,690,000

The Committee recommends an appropriation of \$472,690,000, which is an increase of \$87,764,000 over 1985 appropriations to date. The amount recommended is \$36,320,000 less than the budget request and \$7,310,000 less than the House allowance.

The Committee recommendation includes the absorption of 1 percent of pay for supporting personnel (\$4,560,000).

This appropriation provides for the salaries and related benefits of secretaries and law clerks to circuit and district judges and magistrates, as well as all other supporting personnel of the courts of appeals and district courts, as well as for supporting personnel for the Claims Court.

The Committee recommendation includes adjustments to base of \$94,933,000, including the transfer of 2,610 positions and \$73,639,000 from the appropriation for bankruptcy courts, salaries and expenses and \$11,113,000 in the annualization of expenses associated with the Bankruptcy Amendments and Federal Judgeship Act of 1984.

Of the 951 new positions requested, the Committee has approved 680. The Committee has approved 9 new full-time magistrates, conversion of 10 part-time magistrates to full-time status, and supporting personnel. The Committee has also approved 31 legal assistants for existing full-time magistrates. With respect to the clerks' offices, the Committee has approved 27 deputy clerks for the courts of appeals, 140 deputy

clerks for the district courts, and 291 deputy clerks for the bankruptcy courts. The deputy clerks and the new positions (with the exception of the magistrates and their supporting personnel) have been funded at 60 percent of the full year cost. In addition, the Committee has provided 100 probation officer positions (for both probation and pretrial services), as well as 50 of the clerical positions requested by the probation service (\$2,145,000).

Finally, \$14,698,000 in fiscal year 1985 carryover balances has been applied against the budget request.

ELECTRONIC RECORDING SYSTEMS

The Committee has approved funds currently authorized in the base appropriation for the procurement of electronic sound recording equipment for judges who voluntarily wish to use the equipment for the recording of proceedings in court and/or chambers. There is, however, some concern as to whether this program will result in any savings or whether it will produce an accurate record of the proceedings. The Committee requests that the Administrative Office of the U.S. Courts prepare a comprehensive cost/benefit study of the program, from funds available for purchasing such equipment, and submit a report on or before April 1, 1986. This study should include a survey of the views of all members of the Federal judiciary and selected members of the bar as to the feasibility and desirability of the system of electronic recording compared with technology currently used by traditional court reporters.

DEFENDER SERVICES

1985 appropriations to date	\$64,367,000
1986 budget estimate	68,955,000
House allowance	64,000,000
Committee recommendation	61,830,000

The Committee recommends an appropriation of \$61,830,000, which is a decrease of \$2,537,000 from 1985 appropriations to date. The amount recommended is \$7,125,000 less than the budget request and \$2,170,000 below House allowance.

The Committee recommendation includes the absorption of 1 percent of pay requirements (\$170,000).

This appropriation provides funds for the operation of the Federal public defender and community defender organizations and the compensation, reimbursement, and expenses of attorneys appointed to represent persons under the Criminal Justice Act of 1964, as amended.

The reduction from the budget request should be offset to a great extent by an unobligated balance to be carried forward from fiscal year 1985. The Committee has approved the acquisition of telephone systems and computer-assisted legal research services for defender organizations.

FEES OF JURORS AND COMMISSIONERS

1985 appropriations to date	\$43,700,000
1986 budget estimate	46,200,000
House allowance	45,000,000
Committee recommendation	43,400,000

The Committee recommends an appropriation of \$43,400,000. The amount recommended is \$2,800,000 less than the budget request and \$1,600,000 below the House allowance.

A portion of the reduction from the budget request should be offset by an unobligated balance to be carried forward from fiscal year 1985. The Committee anticipates that the remainder of the reduction from the requests can be absorbed through continued improvement in the management and utilization of jurors and expects the judiciary to continue to make progress in this effort.

EXPENSES OF OPERATION AND MAINTENANCE OF THE COURTS

1985 appropriations to date	\$110,609,000
1986 budget estimate	144,926,000
House allowance	139,000,000
Committee recommendation	136,000,000

The Committee recommends an appropriation of \$136,000,000, which is \$8,926,000 less than the budget request for 1986, \$25,391,000 more than the appropriation enacted to date for 1985 and \$3,000,000 less than the House allowance.

This appropriation provides for the operation and maintenance expenses of the judges, magistrates, and supporting personnel of the U.S. courts of appeals, district courts, and the Claims Court. In addition, these funds are for travel, lawbooks, supplies, and other expenses incidental to the operation and maintenance of the courts.

The amount recommended includes \$6,000,000 for contractual services and expenses relating to the supervision of drug dependent offenders. It also includes a transfer of \$33,774,000 from the appropriation for bankruptcy courts, salaries and expenses, for expenses relating to the bankruptcy court system which has been established as a unit of the district court.

The reduction takes into account the requests for new personnel which were disallowed. The Committee also denied funding for expanding the probation information management system until evaluation of the pilot system is completed and the results support full implementation. The Committee also has denied funds for furniture and furnishings for new projects with the recommendation that the judiciary absorb these costs during fiscal year 1986 by deferring purchases of some replacement furniture.

SPACE AND FACILITIES

1985 appropriations to date	\$142,384,000
1986 budget estimate	155,018,000
House allowance	150,000,000
Committee recommendation	148,000,000

The Committee recommends an appropriation of \$148,000,000 for space and facilities. The amount recommended is \$5,616,000 more than the fiscal year 1985 appropriations to date, \$7,018,000 less than the budget request, and \$2,000,000 below the House allowance.

This appropriation provides for the rental of space and related services, including the procurement of furniture and furnishings for the U.S. courts of appeals, district courts, and bankruptcy courts.

The Committee has denied funding for space related to new positions requested because many of the positions were disallowed and because the Committee believes there is some duplication between funding space for new positions and space obtained through the occupancy of new or remodeled facilities. The Committee also believes the judiciary will carry over into fiscal year 1986 a significant part of the supplemental appropriation for fiscal year 1985.

COURT SECURITY

1985 appropriations to date	\$26,992,000
1986 budget estimate	38,116,000
House allowance	32,000,000
Committee recommendation	33,500,000

The Committee recommends an appropriation of \$33,500,000 for court security. This amount is \$4,616,000 less than the budget request, \$6,508,000 above the 1985 level, and \$1,500,000 above the House allowance.

The Committee has provided funding for 925 contract guards, additional administrative support personnel, and additional security equipment. The 925 positions are 75 less than requested but 278 more than the number authorized for fiscal year 1985. The level of funding also provides for the continuation of those positions under contract by reason of an unauthorized reprogramming of funds from equipment to contractual services by the U.S. Marshals Service. Although the Committee is sympathetic with the Marshals Service's assessment of the courts' security needs, any reprogramming of funds which will have an impact on future appropriations should be reviewed by the Committee prior to any commitments.

ADMINISTRATIVE OFFICE OF THE U.S. COURTS

SALARIES AND EXPENSES

1985 appropriations to date	\$28,788,000
1986 budget estimate	32,217,000
House allowance	30,000,000
Committee recommendation	29,200,000

The Committee recommends an appropriation of \$29,200,000 for the salaries and expenses of the Administrative Office of the U.S. Courts. This amount is \$3,017,000 less than the request, an increase of \$412,000 over the 1985 appropriation, and is \$800,000 less than the House allowance. The recommendation reflects the absorption of 1 percent of pay requirements (\$200,000).

The recommendation includes all adjustments to base as well as the annualization of supplemental funds requested for fiscal year 1985. Reductions include savings in rent due to the delay in consolidating and relocating the offices of the administrative office, as well as the denial of 34 additional positions requested for fiscal year 1986. The 10 new positions funded are to be used for the expansion of the automated data processing system.

FEDERAL JUDICIAL CENTER

SALARIES AND EXPENSES

1985 appropriations to date	\$9,471,000
1986 budget estimate	9,923,000
House allowance	9,700,000
Committee recommendation	9,600,000

The Committee recommends an appropriation of \$9,600,000, an increase of \$129,000 over 1985 appropriations to date. The amount recommended is \$323,000 below the budget request and \$100,000 less than the House allowance. The Committee would expect some savings to be achieved through administrative cost reductions and the absorption of 1 percent of pay requirements.

TITLE V—RELATED AGENCIES

DEPARTMENT OF TRANSPORTATION

MARITIME ADMINISTRATION

OPERATING-DIFFERENTIAL SUBSIDIES

(APPROPRIATION TO LIQUIDATE CONTRACT AUTHORITY)

1985 appropriations to date	(\$386,250,000)
1986 budget estimate	(299,500,000)
House allowance	(299,500,000)
Committee recommendation	(299,500,000)

The Committee recommends \$299,500,000 for payment of obligations incurred for operating-differential subsidies of American flag vessels. This amount is \$86,750,000 below the amount made available in fiscal year 1985 for this program, but is the same as the budget request and the House allowance.

RESEARCH AND DEVELOPMENT

1985 appropriations to date	\$2,900,000
(By transfer)	(7,000,000)
1986 budget estimate	9,900,000
House allowance	9,900,000
Committee recommendation	9,900,000

The Committee recommends \$9,900,000, the same as the budget request and the House allowance.

The objective of this program is to develop methods, systems, and equipment to improve productivity and efficiency in the U.S. shipbuilding and ship operating industries. The program is aimed at the development of technology and information which will result in lower shipbuilding costs, operating costs, and Government subsidies for ship construction and operation.

OPERATIONS AND TRAINING

1985 appropriations to date	\$77,467,000
(By transfer)	(552,000)
1986 budget estimate	60,467,000
House allowance	69,812,000
Committee recommendation	68,736,000

The Committee recommends an appropriation of \$68,736,000, a decrease of \$8,731,000 from 1985 appropriations to date. The amount rec-

ommended is \$8,269,000 above the budget request and \$1,076,000 below the House allowance.

The Committee recommendation restores \$8,500,000 assumed in the budget request to be derived from a deferral of funds appropriated for a training vessel for the State University of New York Maritime College. However, the Committee has not included \$2,000,000 provided by the House for State marine schools training ship fuel oil, since this is a State responsibility.

The Committee recommendation includes the restoration of 80 percent (\$924,000) of the 5-percent pay reduction originally proposed in the President's budget, a reduction of \$231,000.

The Committee is concerned at the delay in acquiring a new training ship for the State University of New York Maritime College. The Committee directs the Maritime Administration to acquire a ship at the earliest possible date. The Committee will consider providing the funds necessary to refurbish a training ship once it is acquired and an estimate of conversion costs has been made.

FEDERAL SHIP FINANCING FUND

(LIMITATION ON GUARANTEED LOANS)

1985 appropriations to date	
1986 budget estimate	(\$900,000,000)
House allowance	
Committee recommendation	

The Committee has not approved the requested language limiting guaranteed loans to \$900,000,000 during fiscal year 1986. The Committee believes this issue should be addressed by the authorizing committee.

ARMS CONTROL AND DISARMAMENT AGENCY

ARMS CONTROL AND DISARMAMENT ACTIVITIES

1985 appropriations to date	\$23,602,000
1986 budget estimate	26,243,000
House allowance	25,614,000
Committee recommendation	26,100,000

The Committee recommends an appropriation of \$26,100,000. This is \$143,000 less than the budget estimate but \$486,000 more than the House allowance.

The Arms Control and Disarmament Agency [ACDA] advises and assists the President, the National Security Council, the Secretary of State and other senior Government officials on arms control matters. In carrying out these responsibilities, ACDA must: prepare for and manage U.S. participation in international negotiations; prepare and operate control systems that verify compliance with arms control or disarmament agreements; assure the availability of information essential to the formulation and implementation of arms control policies; conduct research on arms control and disarmament issues; and prepare and disseminate public information on arms control matters.

The recommendation will fully meet the needs of the Agency, including the bilateral strategic arms talks with the Soviet Union that resumed in 1985. The Committee fully supports all the arms control negotiations and initiatives undertaken by the administration and will continue to provide the necessary resources. The recommendation also includes \$1,685,000 for external research activities, the same level as in the fiscal year 1985 budget including supplementals.

BOARD FOR INTERNATIONAL BROADCASTING

GRANTS AND EXPENSES

1985 appropriations to date	\$111,251,000
1986 budget estimate	142,149,000
House allowance	98,000,000
Committee recommendation	106,822,000

The Committee recommends the requested appropriation of \$106,822,000 for grants to Radio Free Europe/Radio Liberty, Inc. [RFE/RL, Inc.] and for the administrative expenses of the Board for International Broadcasting for fiscal year 1986. Of this amount, \$1,097,000 shall be for the activities of the Board, \$103,903,000 shall be for grants to RFE/RL, Inc., and \$1,822,000 shall be to continue the Radio Transmitter Modernization Program. This amount is \$35,327,000 less than the budget request, but \$8,822,000 more than the House allowance. The amount is also \$4,429,000 less than the 1985 appropriation.

The Committee recommendation for the operations of the Board, \$1,097,000 will provide for all the ongoing activities and will fund all uncontrollable wage and cost increase. The recommendation for grants to RFE/RL, Inc., \$103,903,000 will provide for all ongoing activities and uncontrollable wage and cost increases. In addition, it will provide for the continuing enhancement of RFE/RL's operations, including expansion of the RFE/RL staff from 1,757 to 1,791 positions. It also funds new service to Afghanistan—Radio Free Afghanistan—which was authorized in Public Law 99-93, (\$433,000).

The Committee recommendation for grants to RFE/RL exceeds the budget request, in part, due to the recent decline of the dollar relative to overseas currencies.

The administration request included \$39,800,000 to initiate a 3-year Transmitter Modernization Program at BIB's and RFE/RL's existing facilities. However, faced with budget deficits, the Committee asked the Board to develop instead a 4-year program to accomplish the same goals. Under the Board's 4-year plan, the requirements in the first would total \$18,900,000. In the 1985 Supplemental Appropriations Act, Congress appropriated \$17,078,000 toward this program. The Committee recommendation now adds the remaining \$1,822,000 to fully fund the first year modernization program. As in the supplemental act, the Committee directs that title to the new facilities remain with the United States.

CHRISTOPHER COLUMBUS QUINCENTENARY JUBILEE COMMISSION

1985 appropriations to date	
1986 budget estimate	\$220,000
House allowance	
Committee recommendation	

The Committee recommends no appropriation for the activities of the Christopher Columbus Quincentenary Jubilee Commission. This amount is \$220,000 less than the budget request, but the same as the House allowance.

Congress has recognized October 12, 1992, as the 500th anniversary of the voyages of discovery of Christopher Columbus. In order to celebrate and commemorate this anniversary, the 98th Congress established the Christopher Columbus Quincentenary Jubilee Commission in Public Law 98-375. The Commission's activities include preparing a program for commemorating the quincentennial of the voyages of discovery of Christopher Columbus and planning, encouraging, coordinating, and conducting observations and activities commemorating the historic events associated with those voyages. The Commission shall particularly examine the historic role of the government and people of Spain in order to promote a greater public awareness, understanding, and appreciation of the contributions made by Spain with respect to those voyages.

While the Committee supports the activities of the Commission, it believes it is premature to fund the program at this time, given delays in the initiation of its activities.

COMMISSION ON THE BICENTENNIAL OF THE UNITED STATES CONSTITUTION

1985 appropriations to date	\$331,000
1986 budget estimate	\$775,000
House allowance	775,000
Committee recommendation	775,000

The Committee recommends an appropriation of \$775,000. This is the same as the budget estimate and the House allowance.

The Commission, which is authorized by Public Law 98-101 and was activated during fiscal year 1985, will promote and coordinate activities to commemorate the bicentennial of the Constitutional Convention's adoption of the Constitution, which occurs on September 17, 1987.

Specifically, the Commission is to plan and develop activities, encourage participation by private organizations and State and local governments, coordinate activities throughout all the States, and serve as a clearinghouse for the collection and dissemination of information about bicentennial events and plans. Public Law 98-101 directs that the Commission will, within 2 years after the date of enactment, submit a report to the President and each House of the Congress and the Judicial Conference of the United States.

The report is to contain recommendations for commemoration and coordination of the bicentennial and related activities, including an emphasis on publications, libraries and competitions, and a calendar of

major activities and events planned to commemorate specific historical events.

The funds recommended in the bill will provide for the salaries and related expenses of the members of the Commission, the Executive Director and the five permanent staff members, and other expenses, including travel communications, rental of space, printing, and other administrative items.

COMMISSION ON CIVIL RIGHTS

SALARIES AND EXPENSES

1985 appropriations to date	\$12,869,000
1986 budget estimate	12,386,000
House allowance	12,061,000
Committee recommendation	12,320,000

The Committee recommends an appropriation of \$12,320,000, a decrease of \$549,000 from the 1985 appropriations to date. This amount is \$66,000 below the budget estimates but \$259,000 above the House allowance. The recommended language would delete the earmarkings for specific Commission activities which were contained in the 1985 appropriations and would provide one total appropriation for all the activities of the Commission. The recommendation provides for all the requested programmatic functions and the uncontrollable wage and cost increases. In addition, it provides \$259,000 in partial restoration of the proposed 5-percent reduction in Federal wage scales.

COMMISSION ON SECURITY AND COOPERATION IN EUROPE

SALARIES AND EXPENSES

1985 appropriations to date	\$625,000
1986 budget estimate	550,000
House allowance	550,000
Committee recommendation	550,000

The Committee recommends an appropriation of \$550,000 for salaries and expenses of the Commission on Security and Cooperation in Europe. This is the same as the amount requested for the Commission and the House allowance.

The Committee notes that the Commission will carry over sizable sums of money from previous years, which together with the new moneys appropriated in this bill, should adequately fund all the activities of the Commission during fiscal year 1986.

This Commission was established in 1976 to monitor compliance with the final act of the Conference on Security and Cooperation in Europe with particular regard to provisions dealing with humanitarian affairs.

COMMISSION ON THE UKRAINE FAMINE

1985 appropriations to date	\$400,000
1986 budget estimate	
House allowance	
Committee recommendation	400,000

The Committee recommends a reappropriation of \$400,000 for the Commission on the Ukraine Famine. There was no budget request for the Commission and the House did not include funds for this purpose in its version of the bill.

Funds for the Commission to study the 1932-33 famine in the Ukraine were initially appropriated in the last fiscal year 1985 continuing resolution, Public Law 98-473. However, due to delays in organizing the Commission, none of these funds were expended. On September 30, 1985, the Commission's fiscal year 1985 funding lapsed and under the terms of the first continuing resolution for fiscal year 1986, H.J. Res. 388, no carryover was provided. The Committee is, therefore, recommending a one-time reappropriation of \$400,000 to remain available until expended. This will allow the Commission, which has now been organized, to complete its work.

EQUAL EMPLOYMENT OPPORTUNITY COMMISSION

SALARIES AND EXPENSES

1985 appropriations to date	\$163,655,000
1986 budget estimate	163,094,000
House allowance	165,000,000
Committee recommendation	163,240,000

The Committee recommends an appropriation of \$163,240,000, a decrease of \$415,000 from the 1985 appropriations to date. The amount recommended is \$146,000 more the budget request and \$1,760,000 less than the House allowance.

The recommendation will provide for all the requested programmatic and uncontrollable costs. In addition, the recommendation includes \$3,415,000 in partial restoration of the proposed 5-percent reduction of Federal wage scales. Finally, the Committee recommendation provides an additional \$1,000,000 for State and local grants, which will total \$20,500,000 for 1986. The bill contains language with this earmark. The Committee notes that the increases for State and local grants are in addition to the full intended budget for the Federal program.

FEDERAL COMMUNICATIONS COMMISSION

SALARIES AND EXPENSES

1985 appropriations to date	\$95,441,000
1986 budget estimate	94,904,000
House allowance	92,285,000
Committee recommendation	94,400,000

The Committee recommends an appropriation of \$94,400,000, a decrease of \$1,041,000 from 1985 appropriations to date. The amount rec-

ommended is \$504,000 less than the budget request but \$2,115,000 more than the House allowance.

The Committee recommendation includes the restoration of 80 percent of the 5-percent pay reduction originally proposed in the President's budget.

POLITICAL BROADCASTING LAW

The Federal Communications Commission has the important responsibility of administering and enforcing the various political broadcasting laws, including the equal time rule, the fairness doctrine, and the reasonable access provision. The Committee believes that these laws must be effectively and promptly administered and enforced. In addition, the Commission should not in any way weaken or eliminate any current political broadcasting protections without congressional approval, including weakening or eliminating any regulations, such as the personal attack and political editorializing rules. The staff assigned to administer and enforce these laws should not be reduced below current levels, and all inquiries and complaints should be responded to as promptly as in the past.

COMMUNICATIONS DEMONSTRATION PROJECT

The Committee is interested in discussions currently taking place between the FCC and various other Federal agencies and State and local governments regarding a pilot demonstration project for an integrated 800 MHz trunked public safety radio communications system. The Committee recognizes the value of better communications coordination between Federal, State, and local governments, particularly in emergency and investigatory situations. In the effort to establish this demonstration project, the Committee has been especially impressed with the local efforts of Volusia County, FL, to serve as the host locality. Accordingly, the Committee urges the FCC to continue its discussions regarding this demonstration program and to actively involve private vendors.

FEDERAL MARITIME COMMISSION

1985 appropriations to date	\$12,292,000
1986 budget estimate	11,940,000
House allowance	11,606,000
Committee recommendation	11,873,000

The Committee recommends an appropriation of \$11,873,000, a decrease of \$419,000 from 1985 appropriations to date and \$267,000 above the House allowance. The recommendation is \$67,000 below the budget request and includes the restoration of 80 percent (\$267,000) of the 5-percent pay reduction originally proposed in the President's budget.

FEDERAL TRADE COMMISSION

1985 appropriations to date	\$69,572,000
1986 budget estimate	65,626,000
House allowance	63,900,000
Committee recommendation	65,500,000

The Committee recommends an appropriation of \$65,500,000, a decrease of \$4,072,000 from 1985 appropriations to date and \$1,600,000 above the House allowance. The recommendation includes \$1,566,000 to partially restore the 5-percent pay reduction originally proposed in the President's budget.

The Committee recommendation continues the provisions of the Federal Trade Commission Improvements Act as contained in current law.

The Committee notes that on March 27, 1985, the Supreme Court ruled, in the case of *Southern Motor Carriers Rate Conference, Inc. v. United States*, that certain activities are immune from Federal antitrust liability under the State action doctrine, even where such activities are simply authorized, but not compelled, by State and local governments. The Committee believes that, in view of this Supreme Court decision and in light of the limited resources available to the FTC, the Commission should review all pending cases where State action doctrine defenses have been raised. The FTC should move expeditiously to dismiss any cases rendered moot as a consequence of the court's ruling.

INTERNATIONAL TRADE COMMISSION

1985 appropriations to date	\$25,130,000
1986 budget estimate	28,901,000
House allowance	28,900,000
Committee recommendation	28,060,000

The Committee recommends an appropriation of \$28,060,000, an increase of \$2,930,000 over 1985 appropriations to date. The amount recommended is \$841,000 less than the budget request and \$840,000 less than the House allowance.

The Committee is recommending a reduction of \$841,000 based on a personnel vacancy rate of 4 percent. The Commission has historically maintained a vacancy rate of 8 to 10 percent, but assumed no vacancies in its 1986 budget request.

JAPAN-UNITED STATES FRIENDSHIP COMMISSION

JAPAN-UNITED STATES FRIENDSHIP TRUST FUND

1985 appropriations to date	\$1,600,000
(Foreign currency appropriation)	(1,200,000)
1986 budget estimate	1,550,000
(Foreign currency appropriation)	
House allowance	
(Foreign currency appropriation)	
Committee recommendation	1,550,000
(Foreign currency appropriation)	(1,200,000)

For expenses of the Japan-United States Friendship Commission, the Committee recommends the appropriation of \$1,550,000 from interest earned on investment of funds in the Japan-United States Friendship Trust Fund. This amount is the same as the budget request. The Committee also recommends an amount of Japanese currency not to exceed the equivalent of \$1,200,000.

In accordance with Public Law 94-118, interest earned on investment of the principal in the trust fund is subject to the appropriations process. These funds are used for the promotion of scholarly, cultural, and artistic activities between Japan and the United States.

LEGAL SERVICES CORPORATION

PAYMENTS TO THE LEGAL SERVICES CORPORATION

1985 appropriations to date	\$313,000,000
1986 budget estimate	305,000,000
House allowance	305,500,000
Committee recommendation	306,400,000

The Committee has recommended \$306,400,000 for the Legal Services Corporation, \$1,400,000 more than requested by the Corporation, which submits its own budget to the Congress. This is \$6,600,000 less than the fiscal year 1985 appropriation and \$900,000 more than the House amount. No funds were included for the Corporation in the President's budget request.

The Committee generally approves of the revised budget submitted by the Corporation in March. It especially approves of the 4.6 percent funding increase for the basic field programs. The Committee, however, has restored the proposed cut for the National Support Center Program (+\$741,000), the migrant field programs (+\$2,100,000), and the supplemental field programs (+\$315,000). The Corporation has, for more than 2 years, stated that it plans to review the status of these national support centers, make recommendations regarding their future, and report to the Committee on this issue. Given the Corporation's failure to do so and the apparent satisfaction of the basic field programs with the services provided by the support centers, the Committee believes any funding reductions are premature.

The Committee looks forward to seeing the results of the Corporation's review and will consider any proposed funding changes at that time. Support centers which the Corporation has initiated within the last 15 months which were not funded through the national support account of the Corporation's budget may not be funded through that account without the prior approval of the Committees on Appropriations. The Committee would expect that any such request be accompanied by the appropriate reprogramming notice shifting funds into the account. The Committee has restored funding for the migrant programs because it appears that the Corporation's proposed cut was based on an incorrect interpretation of the number of migrant workers in this country. If subsequent information indicates that the number of migrant workers in the United States is in fact lower than previously believed, the Committee will entertain a reprogramming request.

The Committee recommends elimination of the Elderlaw Program (-\$1,000,000) and the National Clients Council (-\$598,000). With regard to the Elderlaw Program, the Committee notes that the \$2,000,000 provided for this purpose in fiscal year 1985 was intended to be a one-time appropriation. Finally, the Committee has deleted the \$500,000 added by the House for water rights litigation in New Mexico.

The Committee, for the first time, since fiscal year 1983, has not included a formula governing the allocation of funds among the basic field programs, opting instead to leave the Corporation some discretion on the subject. The Committee notes that the Corporation has been considering using a portion of the funding increase for basic field programs to reward programs for exemplary performance. While the Committee has no problems with such an incentive system in principle, it would note the difficulty of developing appropriate criteria. The Committee expects the Corporation to proceed cautiously in this area and to ensure that any criteria adopted accurately reflect exemplary performance prior to their implementation. The Committee expects to be kept fully informed of the Corporation's actions in this area.

The Committee has restored several provisions in the bill which were contained in the fiscal year 1984 and 1985 appropriations bills. The provisions in question are the lobbying restriction, the class action suit restriction, the restriction on representing aliens, a requirement that bar associations appoint a majority of the members of local program Boards of Directors, and a revision in the procedure whereby LSC grantees are denied refunding.

MARINE MAMMAL COMMISSION

SALARIES AND EXPENSES

1985 appropriations to date	\$929,000
1986 budget estimate	800,000
House allowance	900,000
Committee recommendation	900,000

The Committee recommends an appropriation of \$900,000, which is \$29,000 below the 1985 appropriations to date. The amount recommended is \$100,000 above the budget request and the same as the House allowance. These funds will be used to continue important research on marine mammal activities.

OFFICE OF THE U.S. TRADE REPRESENTATIVE

1985 appropriations to date	\$13,582,000
1986 budget estimate	11,510,000
House allowance	13,158,000
Committee recommendation	13,158,000

The Committee recommends an appropriation of \$13,158,000, which is \$424,000 less than 1985 appropriations to date and the same as the House allowance. The amount recommended is \$1,648,000 above the budget request. It provides for all mandatory increases including salary and personnel benefits, travel and transportation costs, communications, and other administrative expenses.

During subcommittee hearings on the budget request of the Office of the U.S. Trade Representative, it became evident the large reduction expected to be absorbed by the Office would adversely affect the ability of the trade representative to function effectively. Therefore, the Committee concurs with the House in recommending the restoration of proposed cuts in the Office's programs and administrative services.

INTELLECTUAL PROPERTY

The Committee views the protection of rights in intellectual property (for example, patents, copyrights, and trademarks) in the context of U.S. trade relations as a vital national economic interest. Safeguarding the products of American ingenuity and inventiveness is essential to continued technological progress and the restoration of our competitive position in world markets.

Section 303 of the Trade and Tariff Act of 1984 requires the USTR to compile an annual report to Congress on barriers to U.S. trade, including those related to intellectual property. The Committee wishes to be kept apprised of the development of this report and of the USTR's efforts to eliminate intellectual property-related trade barriers. The Committee urges USTR along with the Patent and Trademark Office, ITA, and other agencies involved in this area to give this issue a high priority and assure that adequate resources are made available in support of this important trade objective.

SECURITIES AND EXCHANGE COMMISSION

SALARIES AND EXPENSES

1985 appropriations to date	\$106,382,000
1986 budget estimate	110,974,000
House allowance	109,767,000
Committee recommendation	110,355,000

The Committee recommends an appropriation of \$110,355,000, which is \$3,973,000 over 1985 appropriations to date. The amount recommended is \$619,000 below the budget request but \$588,000 more than the House allowance.

The Committee has restored 80 percent (\$2,460,000) of the 5-percent pay reduction originally proposed by the President.

The Committee recommendation does not include the House enhancements of 16 positions and \$415,000 for investment activities, and 12 positions and \$315,000 for enforcement. In addition, the Committee has not restored \$325,000 included by the House in administrative cost savings nor \$590,000 included for the Commission's equipment replacement program. However, the Committee expects that an additional 30 staff years will be restored by filling vacant positions with lower salaried employees.

SMALL BUSINESS ADMINISTRATION

SALARIES AND EXPENSES

1985 appropriations to date	\$206,239,000
(By transfer)	(72,400,000)
1986 budget estimate	227,200,000
(By transfer)	
House allowance	205,000,000
(By transfer)	(80,000,000)
Committee recommendation	204,360,000
(By transfer)	(80,000,000)

The Committee recommends an appropriation of \$204,360,000 in new budget authority and, in addition, \$80,000,000 by transfer from the Disaster Loan Fund for disaster loan making activities and portfolio management. The recommendation is \$1,879,000 less than fiscal year 1985 appropriations to date; \$22,840,000 less than the request for new budget authority; and \$640,000 less than the House allowance.

The Committee has restored 80 percent (\$2,560,000) of the 5-percent pay reduction originally proposed in the President's budget.

The Committee is providing \$30,000,000 for small business development centers. To ensure the orderly renewal of grants, these funds are being made available without fiscal year limitation.

The Committee recommendation assumes the reduction of 55 positions associated with business loanmaking activities. However, the Committee is authorizing an additional 108 positions for the Breakout Procurement Program, as mandated by Public Law 98-577. In addition, the Committee has provided sufficient funds to fully restore the 7j Program, Small Business Institute, Office of Advocacy, the SCORE/ACE Program, and the Small Business Innovation and Research Program.

The Committee is providing \$8,000,000 for travel in the Small Business Administration's "Salaries and expenses" account. The Committee is concerned that regional procurement specialists have adequate travel funding in order to carry out their duties by visiting defense installations in their respective areas on a regular basis. Therefore, the Administrator is directed to ensure that procurement center representatives and breakout procurement center representatives have adequate travel funds made available to them to effectively carry out their responsibilities.

VETERANS PROGRAM

Public Law 93-237 directs that the SBA give special consideration to veterans of the Armed Services in all agency programs. The Committee recommends \$1,000,000 for the Office of Veterans Business Affairs. These funds will provide the resources so the office can effectively act as an advocate to enable veterans to enter business and succeed as entrepreneurs. Funds would be used to provide training and counseling of America's veterans seeking small business opportunities. Additionally, these funds would be used to conduct seminars to raise the level of awareness of the various governmental programs available to veterans.

COMPUTER SUPPORT

The Committee has provided \$2,500,000 for enhancement of SBA's computer and data base network system. This would include system design enhancements of management information, accounting, and personnel payroll systems. In addition, it will provide funds for maintenance costs and permit funding to cover increased costs of long-line communications which link field offices to the central office.

BREAKOUT PROCUREMENT CENTER REPRESENTATIVES PROGRAM

During the 98th Congress, Congress enacted the Small Business and Federal Procurement Competition Enhancement Act of 1984 (Public Law 98-577), which provided a statutory basis for the Breakout Procurement Center Representatives [BPCR] Program, and authorized the assignment of BPCR's to major Defense Department procurement centers annually purchasing over \$150,000,000 in spare parts. In order to fully implement this law, the Committee has earmarked \$3,700,000 for an additional 108 positions, including 88 breakout procurement representatives and technical advisors to be located in 34 different buying centers.

The Committee urges the Small Business Administration to place six of these BPCR positions and place them at Defense Department activities responsible for the development and acquisition of new major systems for the purpose of developing a pilot Systems Procurement Center [SPCR] Program. The Committee suggests that these individuals be placed at the U.S. Army Aviation Systems Command, the Naval Air Systems Command, the Naval Sea Systems Command, the Aeronautical Systems Division, the Electronics Systems Division, and the Ballistic Missile Office of the Air Force Systems Command or similar commands. The fundamental function of the Systems Procurement Center representatives would be to search out, identify and analyze small business firms and match their capabilities with requirements for research and development, testing, and evaluation, full-scale engineering and component development relating to major systems or subsystems. The Committee expects these individuals to identify capable small businesses to large firms likely to compete for these major system or subsystem contracts so that the small firm could be included in the large firms' subcontractor teams. They would also assist small businesses to meet any prequalification requirement imposed by the prime contractor, and, in circumstances where the integration of a system's development will not be adversely affected, should encourage the responsible system development activity to break out subsystems or elements thereof for exclusive competition among small business concerns.

The systems-oriented procurement center representatives should be fully qualified, technically trained, accredited engineers, familiar with the services and programs to be procured by the center to which they are assigned, and should be given access to all appropriate procurement and other related technical data to the limits of their security clearance. These individuals should also be employed at a grade level of the Gen-

eral Schedule comparable to the competition advocate at the center to which he or she is assigned.

DISASTER ASSISTANCE

As a result of Hurricane Elena, there may be an additional requirement to support disaster loan making activities along the gulf coast. This Committee fully expects the administration to notify Congress at the earliest indication of need for additional funds so as not to interrupt the orderly recovery of the gulf coast region.

WHITE HOUSE CONFERENCE ON SMALL BUSINESS

1985 appropriations to date	\$2,000,000
1986 budget estimate	2,700,000
House allowance	3,000,000
Committee recommendation	2,700,000

Public Law 98-276, signed into law on May 8, 1984, requires the President to reconvene the White House Conference on Small Business no later than September 30, 1986. The law also requires that at least one conference be held in each State prior to the national conference in Washington, DC. The Committee recommendation provides the funding necessary to carry out these responsibilities.

The Committee directs that all equipment, supplies, and other materials purchased under the authority of Public Law 98-276 shall become the property of the Small Business Administration upon the conclusion of conference activities.

BUSINESS LOAN AND INVESTMENT FUND

1985 appropriations to date	\$511,601,000
1986 budget estimate	61,000,000
House allowance	201,400,000
Committee recommendation	149,400,000

The Committee recommends an appropriation of additional capital totaling \$149,400,000 for the Business Loan and Investment Fund. The total amount recommended is \$362,201,000 less than fiscal year 1985 appropriations, \$88,400,000 more than the budget request, and \$52,000,000 less than the House allowance. The recommendation assumes \$934,000,000 in obligations, \$612,000,000 in receipts, and \$172,600,000 in unobligated balances. The carryover is expected to be a one-time occurrence, due primarily to a lower than projected demand for loans during the period when the future of the agency was being debated.

Consistent with the action of the Senate in reauthorizing the Small Business Administration, this funding level eliminates most direct loan programs. Recommended loan levels for SBA programs (compared to the House levels) are as follows:

	House	Senate
General business loans:		
Direct	\$95,000,000	
Guaranteed	2,650,000,000	\$2,650,000,000
Handicapped loans:		
Direct	15,000,000	15,000,000
Guaranteed	5,000,000	5,000,000
Economic opportunity loans:		
Direct	45,000,000	
Guaranteed	60,000,000	60,000,000
Energy loans:		
Direct		
Guaranteed	15,000,000	15,000,000
Development company loans:		
Direct		
Guaranteed	450,000,000	200,000,000
Investment company loans:		
Direct	41,000,000	41,000,000
Guaranteed	250,000,000	250,000,000
Veterans loans:		
Direct	20,000,000	20,000,000
Guaranteed		
Total business loans:		
Direct	216,000,000	76,000,000
Guaranteed	3,430,000,000	3,180,000,000

DISASTER LOAN FUND

(LIMITATION ON DIRECT LOANS)

The Committee recommendation does not include bill language requested by the administration to prohibit any new direct loan obligations from the Disaster Loan Fund.

SURETY BOND GUARANTEES REVOLVING FUND

1985 appropriations to date	\$8,910,000
1986 budget estimate	10,000,000
House allowance	7,000,000
Committee recommendation	7,000,000

The Committee has approved \$7,000,000 for additional capital for the Surety Bond Guarantees Revolving Fund for fiscal year 1986. This amount, together with carryover balances available in the fund, will provide for a program level of \$115,000,000.

POLLUTION CONTROL EQUIPMENT CONTRACT GUARANTEE FUND

(LIMITATION ON GUARANTEED LOANS)

The Committee has not approved language requested by the administration which would prohibit commitments to guarantee loan principal in qualified contracts for purchases of pollution control equipment.

STATE JUSTICE INSTITUTE

SALARIES AND EXPENSES

1985 appropriations to date	
1986 budget estimate	\$8,883,000
House allowance	8,883,000
Committee recommendation	5,000,000

The Committee recommendation includes \$5,000,000 for the first year of operations for the State Justice Institute authorized by Public Law 98-620. This represents a reduction of \$3,883,000 from the House level and the budget request.

The Committee feels this is an adequate funding level for the first year of operation of this new program. The Committee is also recommending bill language to limit administrative expenses relative to the program level.

U.S. INFORMATION AGENCY

The Committee recommends a total of \$876,500,000 for carrying out the activities of the U.S. Information Agency for fiscal year 1986. This amount is \$106,262,000 less than the total requested for the agency, but is \$66,375,000 more than the amount appropriated for fiscal year 1985. The total is also \$11,400,000 less than the amount authorized in Public Law 99-93, signed into law on August 16, 1985.

SALARIES AND EXPENSES

1985 appropriations to date	\$524,477,000
1986 budget estimate	593,457,000
House allowance	569,672,000
Committee recommendation	569,000,000

The Committee recommends an appropriation of \$569,000,000, an increase of \$44,523,000 over fiscal year 1985 appropriations to date. The amount recommended is \$24,457,000 less than the budget request and \$672,000 less than the House allowance.

This appropriation provides for basic operating costs of the Voice of America, overseas information and cultural operations, and domestic management and program support activities. In addition, starting with fiscal year 1986, this appropriation will fund the activities previously funded by the separate special foreign currency appropriation. Due to the diminishing number of countries with foreign currencies excess to the normal requirements of the United States and the relatively small amounts involved, the Committee has approved the request to terminate the special account.

The Committee's recommendation will fully fund all the requested wage and price increases and other mandatory adjustments. In addition, it provides \$6,725,000 in partial restoration of the proposed 5-percent reduction in Federal wage scales.

The Committee recommendation will fund a number of program enhancements including increases to expand the Sports America Program;

enhance overseas mission staffing; open a new branch post in Wuhan, China; and partially provide for FM stereo coverage, of the German Democratic Republic by RIAS via satellite (\$2,679,000). In addition, it will provide \$1,359,000 for continued improvements of the Voice of America operations, except that the Committee did not provide resources to establish a VOA correspondent bureau in Singapore. The Committee recommends \$2,000,000 for USIA's Book Translation and Distribution Program. This amount will double the agency's base program, but is significantly less than the original request and less than the minimum level authorized by Public Law 99-93. While the Committee strongly supports the book initiatives, overall budgetary constraints require this action. This recommendation includes language waiving section 205 of Public Law 99-93. The remaining amounts included in the Committee's recommendation, \$167,000 shall go toward the Agency's highest priority programs. The Committee has not provided any of the increases requested to enhance Worldnet operations.

TRAVEL EXPENSES

The Committee notes that travel at the U.S. Information Agency has increased by nearly 117 percent over the past 5 years, from \$9,100,000 in fiscal year 1981 to \$19,800,000 in the fiscal year 1986 budget request. Although the Committee recognizes that a certain level of travel is important to the mission of the agency, it believes that reductions can and should be made in the USIA travel budget in fiscal year 1986. Therefore, the Committee directs that a portion of the \$22,457,000 reduction below the President's budget request be applied to travel and transportation of persons. The Committee expects to receive a report from the Director of the Agency prior to the submission of the President's fiscal year 1987 budget request regarding the level of reductions actually applied to travel in fiscal year 1986.

SALARIES AND EXPENSES (SPECIAL FOREIGN CURRENCY)

1985 appropriations to date	\$8,000,000
1986 budget estimate	
House allowance	
Committee recommendation	

The Committee recommendation terminates this account as requested. The funds for these activities can be found in the regular "Salaries and expenses" account.

EDUCATIONAL AND CULTURAL EXCHANGES

1985 appropriations to date	\$140,000,000
1986 budget estimate	159,136,000
House allowance	144,412,000
Committee recommendation	141,000,000

The Committee recommends a program level of \$149,200,000—for USIA's educational and cultural exchange programs. Of this amount, \$141,000,000 shall be appropriated, while \$8,200,000 shall be derived

from carryover balances originally appropriated in Public Law 99-88. The appropriation is \$18,136,000 less than the budget request and \$3,412,000 less than the House allowance.

The program level will provide \$136,306,000 for Fulbright, international visitors, Humphrey fellowship and Congress-Bundestag programs; and \$12,894,000 for private sector exchange-of-persons programs.

The Private Sector Program level recognizes the shift to the international visitor category of the Operation Crossroad Africa Program, leaving \$1,500,000 for allocation to other program activities. The private sector allowance specifically provides \$1,500,000 for the 1987 Pan American Games and \$3,000,000 for the International Games for the Handicapped.

Finally, the Committee has earmarked \$1,500,000 of the private sector programs for the Eisenhower Exchange Fellowship Program.

The funds available in 1986 for exchange-of-persons programs and other funds provided to the U.S. Information Agency in other appropriations for educational and cultural activities will enable USIA to provide significant program coverage of Latin American and Caribbean countries as called for in Public Law 99-93, signed into law on August 16, 1985. The Committee supports efforts to increase programs for Latin America and has provided added funds for this purpose. However, the Committee does not expect current program levels for other regions and purposes to be reduced to accommodate further increases for Latin America.

INTERNATIONAL STUDENT EXCHANGE PROGRAM

The Committee is pleased with the report on the International Student Exchange Program [ISEP] and is glad to know that these student exchanges are being carried out by this worldwide network of more than 130 institutions at such savings to the U.S. Government. We welcome the increase of opportunities through ISEP for U.S. students to study in developing countries.

INTERNATIONAL GAMES FOR THE DISABLED

The Committee directs the USIA to provide the U.S. Organization for Disabled Athletes located in the Village of Westhampton Beach, NY, with \$3,000,000 for the International Games for the Disabled. These funds are for the reimbursement of expenditures associated with the XV International Games for the Deaf that took place in Santa Monica/Los Angeles, CA (\$1,977,600), the Fifth National Amputee Championships that took place in Nassau County, NY (\$250,000), the 1985 National Cerebral Palsy/Les Autres Games held at Michigan State University (\$330,000), the Ninth Annual National Championship for Blind Athletes that took place at Montclair State University (\$50,000), the National Wheelchair Athletic Association's Participation in international events (\$40,000), National Handicapped Sports and Recreation Association (\$75,000), the International Summer Special Olympic Games (\$25,000), and the planning of future international game for the

disabled (\$252,400). The funds are to be provided for travel, per diem, and other expenditures associated with each game. This includes, but is not limited to, expenditures for athletes, coaches, and officials, prior to and during the games and expenditures for conferences, meetings, cultural events, and other activities associated with games for the disabled.

ACQUISITION AND CONSTRUCTION OF RADIO FACILITIES

1985 appropriations to date	\$91,648,000
1986 budget estimate	167,947,000
House allowance	124,310,000
Committee recommendation	124,000,000

The Committee recommends an appropriation of \$124,000,000, an increase of \$32,352,000 over the 1985 appropriations to date. The amount recommended is \$43,947,000 less than the budget request and is \$310,000 less than the House allowance.

On July 19, 1982, the President launched a new initiative to modernize and enhance our Nation's international radio system, which had been allowed to age and deteriorate over time. As part of that initiative, the Voice of America has developed a 5-year plan to modernize and augment VOA's transmitting facilities and to provide expanded coverage for additional languages and geographic areas.

The amount recommended by the Committee together with carryover balances, should provide a substantial additional amount, though not to the full extent requested, for the USIA to continue its program to modernize the facilities of the Voice of America. The sum provided will enable the Voice of America to fund the new medium-wave facilities in Central America and the Caribbean; the augmentation and enhancement projects in Botswana and Greece; and new projects in the Middle East, Far East, and Europe. The allowance will also cover new studios in Washington and part of the VOA proposal to replace transmitters and related equipment at existing relay stations.

The Committee reiterates its support for the Voice of America modernization program and intends to make every effort to fund the capital needs of this program both in this appropriation and in the "Salaries and expenses" appropriation for program operations over the next several years. The Voice of America continues to demonstrate its value as an effective international communications tool; however, the facilities used by the Voice are badly in need of modernization. The Committee continues to encourage the Voice of America to pursue its worldwide modernization program vigorously. The Committee recognizes the need for flexibility in this endeavor, wishes to be kept informed of developments, and will work with the Agency in reviewing any reprogramming proposals. Should the pace of modernization warrant, the Committee would consider requests for supplemental funding if needed.

BUY AMERICA

In light of the importance of the Voice of America in achieving U.S. foreign policy objectives, the Committee believes that measures should be taken to assure the continuous operation of VOA facilities both in times of peace and crisis. It is the view of the Committee that without domestic control of the manufacture of major components for the VOA modernization program (such as transmitters), VOA could be unduly influenced by foreign interests. The Committee believes that, where feasible, major components, including transmitters and diesel generators and engines, purchased by VOA with funds authorized under this section for the VOA worldwide modernization program should have initial as well as guaranteed replacement domestic U.S. sources for the expected life of the equipment.

RADIO BROADCASTING TO CUBA

1985 appropriations to date	\$8,500,000
1986 budget estimate	11,432,000
House allowance	8,500,000
Committee recommendation	11,500,000

The Committee recommends an appropriation of \$11,500,000 for the appropriation that funds the Voice of America Radio Marti Program. This amount is the full amount authorized by Public Law 99-93 and is \$68,000 over the budget request, and \$3,000,000 above the amount appropriated for fiscal year 1985 and the amount allowed by the House.

The increase over the House allowance is provided to maintain the program level approved by the Congress for Radio Marti for fiscal year 1985 and is required primarily to offset the decrease in prior-year balances available for application to carry out the current program level in fiscal year 1986 and to restore funds for Federal pay as requested in House Document 99-89, July 29, 1985.

The Voice of America Radio Marti Program, which was established by the Radio Broadcasting to Cuba Act (Public Law 98-111), began broadcasting on May 20, 1985, at the planned level of 14½ hours per day. Radio Marti provides broadcasts in Spanish to the Cuban people of news, commentary, and other information about events in Cuba and elsewhere. Its objective is to reach Cuban audiences with programs which are objective, accurate, balanced and which present a variety of views. To fulfill this purpose, the Radio Marti Program is administered by the Voice of America as a separate entity and uses the VOA medium wave transmitter at Marathon, FL.

The Committee notes that nine requests totaling \$1,739,916 have been filed with the Federal Communications Commission for claims for compensation to U.S. broadcasters who have been adversely affected by activities of the Cuban Government. Payment of such claims are authorized by section 7 of the Radio Broadcasting to Cuba Act. The administration has not yet completed its review of these claims. The Committee will consider a budget request to pay these claims when the review process is completed and such a request is submitted.

CENTER FOR CULTURAL AND TECHNICAL INTERCHANGE BETWEEN EAST AND WEST

1985 appropriations to date	\$19,000,000
1986 budget estimate	19,490,000
House allowance	19,000,000
Committee recommendation	21,000,000

The Committee recommends an appropriation of \$21,000,000, an increase of \$2,000,000 over the 1985 appropriations to date. The amount recommended is \$1,510,000 over the budget request and \$2,000,000 more than the House allowance. The increase over the House allowance provides \$392,000 for restoration of 80 percent of the funds requested to restore the 5-percent pay cut, and \$1,650,000 for removal of asbestos, described below, offset by a general reduction of \$42,000.

ASBESTOS REMOVAL

The amount recommended includes \$1,650,000 for the removal of asbestos from the dormitories of the East-West Center. In tests conducted by the University of Hawaii, asbestos has been found in the sprayed-on ceiling surfaces of Hale Manoa, Hale Kuahine, and Lincoln Hall. These three residence halls are occupied 24 hours a day by over 700 scholars and staff participating in programs at the East-West Center; the average length of stay is 2½ years per person.

Since the East-West Center is responsible for the health and safety of its residents, it is important that everything be done as soon as possible to minimize risks to the residents' health and safety. To prevent further release of asbestos into the air from already damaged ceiling surfaces, the East-West Center will begin the phased removal of asbestos-containing material from its dormitories. It will cost approximately \$1,400,000 to remove the asbestos. During the asbestos removal, displaced residents will be housed at the University of Hawaii, where room charges are expected to be \$250,000.

NATIONAL ENDOWMENT FOR DEMOCRACY

1985 appropriations to date	\$18,500,000
1986 budget estimate	31,300,000
House allowance	19,300,000
Committee recommendation	10,000,000

The Committee recommends \$10,000,000 for the National Endowment for Democracy for fiscal year 1986. This amount represents a reduction of \$21,300,000 from the budget request and is a decrease of \$8,500,000 below the appropriation enacted for fiscal year 1985, which was included in the "Salaries and expenses" appropriation. Due to overall budgetary restraints, the Committee recommendation is \$8,400,000 less than the amount authorized for the Endowment in the fiscal year 1986 authorization bill, Public Law 99-93.

The National Endowment for Democracy [NED] is a private, non-profit corporation established in the District of Columbia to encourage and strengthen the development of democratic institutions and processes internationally, including activities which promote individual

rights and freedom through private-sector initiatives, exchanges, training and other activities. To this end, the endowment is developing and funding programs in five substantive areas: (1) pluralism; (2) democratic governance and political processes; (3) education, culture, and communications; (4) research; and (5) international cooperation. The endowment does not carry out programs directly, but provides funding for programs of the Free Trade Union Institute of the AFL-CIO, the National Chamber Foundation of the U.S. Chamber of Commerce, and other private organizations and groups.

During fiscal 1985, NED was prohibited from awarding funds to the National Democratic Institute for International Affairs, and the National Republican Institute for International Affairs, off-springs of the Democratic and Republican parties, respectively; or any other organization connected in any manner with any political party operating in the United States. The Committee has inserted identical language in the bill as an administrative provision, to maintain this restriction on entities of political parties during fiscal 1986.

EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

The Committee has inserted an administrative provision in the bill, as section 502, that will enable the Eisenhower Exchange Fellowship Program to retain and use for program purposes, the interest earned on funds granted to it.

TITLE VI

GENERAL PROVISIONS

As reported to the House, this title contained a number of general provisions which have been applicable in the past to the departments and agencies funded by this appropriation. However, the Committee has deleted a House provision prohibiting the use of any funds appropriated to the Legal Services Corporation in any litigation with respect to abortion.

VERTICAL RESTRAINTS

The Committee has retained section 605 of the House bill relating to resale price maintenance and has added new language addressing the enforcement guidelines issued by the Department of Justice on January 23, 1985, for the stated purpose of explaining the Federal policy for enforcing the Sherman Act and the Clayton Act with respect to non-price vertical restraints of trade.

Although the guidelines purportedly concern only nonprice vertical restraints, they, in fact, would authorize certain vertical and horizontal price fixing conspiracies which are per se unlawful under existing law. For example, the guidelines state that if an explicit agreement between a manufacturer and a retailer to fix resale prices is accompanied by a group of nonprice restraints, the entire agreement will be judged under the rule of reason rather than the per se rule if the price restraints are merely ancillary to the nonprice restraints.

Similarly, the guidelines declare that vertical price fixing agreements will not be judged as per se unlawful unless there is an express agreement to set specific retail prices. To give still another example, the guidelines suggest that horizontal price fixing is not per se unlawful if the price fixing involves goods of the same brand. In each of these instances, the guidelines are contrary to established antitrust law.

The Committee is concerned that these erroneous guidelines may mislead both business planners and the courts as to the state of the law on vertical restraints of trade. The Committee's amendment addresses this problem by doing three things. First, it states the sense of the Congress that the guidelines are contrary to existing antitrust law and should be given no force and effect by the courts. Second, it urges the Department of Justice to recall the guidelines and not reissue them until interested parties are given an opportunity to comment on the policies expressed in the guidelines. Third, it clearly states that any antitrust policy guidelines issued by the Department of Justice cannot su-

percede existing law. If the Justice Department wishes to change existing antitrust law, it should seek the enactment of legislation by Congress.

REPROGRAMMINGS, REORGANIZATIONS, AND RELOCATIONS

The Committee notes that it has again included reprogramming procedures that apply to this appropriation bill in the statute. Therefore, a new section 606 has been adopted.

Section 606 requires that the Committees on Appropriations of each House be notified in writing 15 days in advance of any action to reprogram or transfer funds from any conditions set forth in subsection (a). The requirement for notification also applies whenever a proposed reprogramming exceeds \$250,000 or 10 percent of the funds appropriated for activities, programs, or projects which would result in any of the three actions mentioned in subsection (b). For reprogrammings which may be less than this amount, the procedures set forth in this section require notice whenever the reprogramming would increase funds or personnel for any project or activity for which funds have been denied or restricted or if new programs would be created. Section 606 also requires notice whenever the proposed reprogramming would result in the relocation of offices or employees; or reorganize offices, programs, or activities.

In addition to the reprogramming requirements which are discussed above, the Committee has included in section 606 a provision requiring notice to the Appropriations Committees whenever a proposed reprogramming would eliminate a program, project, or activity, or produce savings in the aggregate for which funds have been provided or reduce funds or personnel, by 10 percent or \$250,000 in an existing program.

The Committee is also recommending criteria for reprogramming which requires notification if activities presently being performed by Federal employees are to be contracted to the private sector. The Committee agrees with the House that important issues are raised by proposals to contract for services currently being performed by Government employees, and directs that formal proposals in this area be submitted to the Committee for its review prior to implementation.

The Committee has no intent to interfere in the management prerogatives of the Executive. Administrators must have the flexibility to assign resources to meet changing program needs. The Committee does not expect to be notified of every change or reduction. It is only when a personnel increase or reduction will substantially change the program or transfer resources previously approved by the Congress, that the Committee believes a reprogramming is necessary.

The Committee will not consider any reprogramming requests submitted after September 1, unless they are of a demonstrated emergency nature.

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a),
PUBLIC LAW 93-344

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1986: Subcommittee on Commerce, Justice, and State, the Judiciary, and Related Agencies.....	12.0	11,901	11.9	11,944
Projections of outlays associated with budget authority recommended in the bill:				
1986.....				9,669
1987.....				1,904
1988.....				519
1989.....				112
1990 and future year.....				33
Financial assistance to State and local governments for 1986 in the bill.....		355		100

¹ Includes outlays from prior year budget authority; adjusted to conform with Committee estimates in allocations.

² Excludes outlays from prior year budget authority.

COMPLIANCE WITH PARAGRAPH 7 RULE XVI, STANDING RULES OF THE SENATE

Rule XVI, paragraph 7 states:

Every report on general appropriation bills filed by the Committee on Appropriations shall identify with particularity each recommended amendment which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session.

The following provisions fall under this rule: portions of the International Trade Administration; the Economic Development Administration; the Minority Business Development Agency; the United States Travel and Tourism Administration; portions of the National Oceanic and Atmospheric Administration; the Securities and Exchange Commission; all the items in the Department of Justice and the Legal Services Corporation.

COMPLIANCE WITH PARAGRAPH 7(c) OF RULE XXVI, STANDING RULES OF THE SENATE

Rule XXVI, paragraph 7(c) states:

Whenever any Committee by rollcall vote reports any measure or matter, the report of the committee upon such measure or matter shall include a tabulation of the votes cast by each member of the committee in favor of and in opposition to such measure or matter.

The votes cast on the motion to favorably report H.R. 2965 were as follows:

Voting for (22):

Voting against (0)

Stevens (by proxy)
 Weicker
 McClure
 Laxalt (by proxy)
 Garn
 Cochran
 Andrews
 Abdnor
 Kasten (by proxy)
 D'Amato
 Rudman
 Domenici
 Stennis
 Byrd
 Proxmire
 Hollings
 Chiles
 Burdick
 Sasser (by proxy)
 Lautenberg (by proxy)
 Harkin (by proxy)
 Hatfield

COMPLIANCE WITH PARAGRAPH 12 RULE XXVI, STANDING RULES OF THE SENATE

Rule XXVI, paragraph 12 states:

Whenever a committee reports a bill or a joint resolution repealing or amending any statute or part thereof it shall make a report thereon and shall include in such report or in an accompanying document (to be prepared by the staff of such committee) (a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee. This paragraph shall not apply to any such report in which it is stated that, in the opinion of the committee, it is necessary to dispense with the requirements of this subsection to expedite the business of the Senate.

This bill contains no provision which amends or repeals existing statute or part thereof.

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986**

[Amounts in dollars]

Senate committee recommendation compared with (+ or -)							
Item (1)	1985 Appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recom- mendation (5)	1985 Appropriation (6)	Budget estimate (7)	House allowance (8)
TITLE I - DEPARTMENT OF COMMERCE							
General Administration							
Salaries and expenses.....	36,483,000	36,227,000	31,609,000	32,343,000	-4,140,000	-3,984,000	+734,000
Special foreign currency program.....	500,000	---	---	---	-500,000	---	---
Bureau of The Census							
Salaries and expenses.....	85,259,000	90,639,000	88,662,000	90,400,000	+5,141,000	-239,000	+1,738,000
Periodic censuses and programs.....	81,000,000	108,523,000	105,111,000	105,687,000	+24,687,000	-2,836,000	+576,000
Total, Bureau of the Census.....	166,259,000	199,162,000	193,773,000	196,087,000	+29,828,000	-3,075,000	+2,314,000
Economic and Statistical Analysis							
Salaries and expenses.....	30,652,000	30,331,000	30,543,000	30,168,000	-484,000	-163,000	-375,000
Economic Development Administration							
Economic development assistance programs.....	230,730,000	---	180,000,000	160,000,000	-70,730,000	+160,000,000	-20,000,000
(Limitation on loan guarantees).....	(150,000,000)	---	(150,000,000)	(150,000,000)	---	(+150,000,000)	---
Salaries and expenses.....	28,380,000	15,467,000	26,000,000	24,450,000	-3,930,000	+8,983,000	-1,550,000
Total, Economic Development Administration.....	259,110,000	15,467,000	206,000,000	184,450,000	-74,660,000	+168,983,000	-21,550,000

International Trade Administration

Operations and administration.....	192,418,000	175,824,000	196,472,000	192,960,000	456,000	+17,156,000	-3,472,000
(Limitation on direct loans).....	(6,500,000)	---	(3,500,000)	---	(-6,500,000)	---	(-3,500,000)
(Limitation on guaranteed loans).....	(15,000,000)	---	(10,000,000)	---	(-15,000,000)	---	(-10,000,000)
Participation in United States expositions.....	-6,000	---	---	---	+6,000	---	---

Minority Business Development Agency

Minority business development.....	49,580,000	45,163,000	44,802,000	45,090,000	-4,490,000	-73,000	+288,000
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United States Travel and Tourist Administration

Salaries and expenses.....	11,532,000	4,011,000	12,000,000	12,000,000	+468,000	+7,989,000	---
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National Oceanic and Atmospheric Administration

Operations, research, and facilities.....	1,239,166,000	948,870,000	1,121,228,000	1,131,699,000	-107,467,000	+182,828,000	+10,471,000
(By transfer).....	(4,860,000)	---	---	---	(-4,860,000)	---	---
(By transfer from Promote and Develop Fund).....	(25,900,000)	(40,000,000)	(30,000,000)	(35,700,000)	(+9,800,000)	(-4,300,000)	(+5,700,000)
(By transfer from Coastal Energy Impact Fund).....	(9,300,000)	(8,000,000)	(8,000,000)	(8,000,000)	(-1,300,000)	---	---
Aviation weather services program.....	27,000,000	28,000,000	28,000,000	28,000,000	+1,000,000	---	---
Fishermen's contingency fund.....	750,000	750,000	750,000	750,000	---	---	---
Foreign fishing observer fund.....	4,500,000	4,500,000	4,500,000	4,500,000	---	---	---
Fishermen's guaranty fund.....	4,300,000	1,800,000	1,800,000	1,800,000	-2,500,000	---	---
Fisheries loan fund.....	2,500,000	---	2,500,000	---	-2,500,000	---	-2,500,000
Federal ship financing fund, fishing vessels.....	25,104,000	---	---	---	-25,104,000	---	---
Portion applied to debt reduction.....	-20,700,000	---	---	---	+20,700,000	---	---

Total, National Oceanic and Atmospheric Administration

1,732,620,000	983,920,000	1,158,778,000	1,166,749,000	-115,871,000	+182,828,000	+7,971,000
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Patent and Trademark Office

Salaries and expenses.....	100,159,000	89,484,000	84,739,000	88,535,000	-11,624,000	-949,000	+3,796,000
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**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued**

[Amounts in dollars]							
Senate committee recommendation compared with (+ or -)							
Item (1)	1985 Appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recom- mendation (5)	1985 Appropriation (6)	Budget estimate (7)	House allowance (8)
National Bureau of Standards							
Scientific and technical research and services.....	123,485,000	122,415,000	123,985,000	125,916,000	42,431,000	43,501,000	41,921,000
National Telecommunications and Information Administration							
Salaries and expenses.....	13,511,000	13,527,000	13,186,000	13,686,000	4175,000	4139,000	4500,000
Public telecommunications facilities, planning and construction.....	23,968,000		24,000,000	24,000,000	432,000	424,000,000	
Total, National Telecommunications and Information Administration.....	37,479,000	13,527,000	37,186,000	37,686,000	4207,000	424,159,000	4500,000
Total, title I, Department of Commerce; New budget (obligational) authority.....	2,290,271,000	1,715,531,000	2,119,887,000	2,112,004,000	-179,267,000	4396,473,000	-7,883,000
TITLE II - DEPARTMENT OF JUSTICE							
General Administration							
Salaries and expenses.....	72,052,000	72,344,000	72,533,000	71,200,000	-852,000	-1,164,000	-1,333,000
Working capital fund.....	3,000,000				-3,000,000		

United States Parole Commission

Salaries and expenses.....	9,173,000	9,609,000	9,681,000	9,836,000	4,663,000	4,227,000	+155,000
Legal Activities							
Salaries and expenses, general legal activities.....	197,575,000	207,283,000	200,277,000	205,400,000	47,825,000	-1,883,000	+5,123,000
Salaries and expenses, Antitrust Division.....	44,119,000	44,782,000	43,476,000	44,520,000	44,011,000	-262,000	+1,044,000
Section 511 reduction.....	-1,000,000	---	---	---	---	---	---
Subtotal, Antitrust Division.....	43,119,000	44,782,000	43,476,000	44,520,000	41,401,000	-262,000	+1,044,000
Salaries and expenses, Foreign Claims Settlement Commission.....	929,000	900,000	700,000	850,000	-79,000	-50,000	+150,000
Salaries and expenses, United States attorneys and trustees /1.....	310,571,000	341,593,000	322,911,000	335,000,000	424,429,000	-6,593,000	+12,089,000
(By transfer).....	(3,000,000)	---	---	---	(-3,000,000)	---	---
U.S. Marshals Service /1.....	137,932,000	147,610,000	148,589,000	149,000,000	11,068,000	+1,390,000	+411,000
(By transfer).....	(1,636,000)	---	---	---	(-1,636,000)	---	---
Support of United States prisoners.....	63,240,000	58,240,000	62,240,000	52,000,000	-11,240,000	-6,240,000	-10,240,000
Fees and expenses of witnesses.....	41,091,000	48,300,000	47,900,000	47,400,000	46,309,000	-900,000	-500,000
(By transfer).....	(1,500,000)	---	---	---	(-1,500,000)	---	---
Salaries and expenses, Community Relations Service.....	33,092,000	33,378,000	33,217,000	31,000,000	-2,092,000	-2,378,000	-2,217,000
Assets forfeiture fund.....	5,000,000	20,000,000	10,000,000	10,000,000	45,000,000	-10,000,000	---
Total, legal activities.....	832,549,000	902,086,000	869,310,000	875,170,000	442,621,000	-26,916,000	+5,660,000
Interagency Law Enforcement							
Presidential Commission on Organized Crime.....	2,178,000	1,000,000	---	1,000,000	-1,178,000	---	+1,000,000
Federal Bureau of Investigation							
Salaries and expenses.....	1,160,388,000	1,207,182,000	1,194,132,000	1,209,468,000	449,080,000	42,286,000	+15,336,000

1/ Note: U.S. Attorneys & Trustees and U.S. Marshals Service Accounts previously combined in U.S. Attorneys & Marshals Account

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued**

[Amounts in dollars]							
Senate committee recommendation compared with (+ or -)							
Item (1)	1985 Appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recom- mendation (5)	1985 Appropriation (6)	Budget estimate (7)	House allowance (8)
Drug Enforcement Administration							
Salaries and expenses.....	353,794,000	351,349,000	353,421,000	380,000,000	+26,206,000	+28,651,000	+26,579,000
Immigration and Naturalization Service							
Salaries and expenses.....	585,031,000	591,540,000	577,510,000	600,000,000	+14,969,000	+8,460,000	+22,490,000
Federal Prison System							
Salaries and expenses.....	511,244,000	555,980,000	550,334,000	554,360,000	+43,116,000	-1,620,000	+4,026,000
(By transfer).....	(6,633,000)	---	---	---	(-6,633,000)	---	---
National Institute of Corrections.....	14,000,000	13,166,000	12,226,000	12,000,000	-2,000,000	-1,166,000	-226,000
Buildings and facilities.....	86,043,000	45,137,000	46,063,000	46,063,000	-39,980,000	-74,000	---
Federal Prison Industries, Incorporated: (Limitation on administrative and vocational training expenses).	(9,068,000)	(8,990,000)	(8,990,000)	(9,120,000)	(+52,000)	(+130,000)	(+130,000)
Total, Federal prison system.....	611,287,000	615,282,000	606,623,000	612,423,000	+1,136,000	-2,860,000	+3,800,000
Office of Justice Programs							
Justice Assistance.....	145,551,000	140,015,000	210,479,000	197,100,000	+51,549,000	+57,085,000	-13,379,000
Total, Department of Justice:	3,775,003,000	3,890,428,000	3,895,689,000	3,956,197,000	+181,194,000	+65,769,000	+60,508,000
New budget (obligational) authority.....	(9,068,000)	(8,990,000)	(8,990,000)	(9,120,000)	(+52,000)	(+130,000)	(+130,000)
(Limitation on expenses).....	---	---	---	---	---	---	---

TITLE III - DEPARTMENT OF STATE

Administration of Foreign Affairs

Salaries and expenses.....	1,417,011,000	1,488,861,000	1,452,689,000	1,459,000,000	+41,989,000	-29,861,000	+6,311,000
(By transfer).....	(12,781,000)	---	---	---	(-12,781,000)	---	---
Reopening consulates.....	1,929,060	---	1,700,000	---	-1,929,000	---	-1,700,000
Representation allowances.....	4,500,000	4,700,000	4,700,000	4,700,000	+200,000	---	---
Protection of foreign missions and officials.....	9,500,000	9,900,000	9,900,000	9,500,000	---	-400,000	-400,000
Acquisition, operation, and maintenance of buildings abroad.....	406,579,000	337,392,000	341,992,000	336,600,000	-69,979,000	-792,000	-5,392,000
Acquisition, operation, and maintenance of buildings abroad (special foreign currency program).....	21,353,000	2,707,000	2,707,000	---	-21,353,000	-2,707,000	-2,707,000
Emergencies in the diplomatic and consular service....	6,000,000	4,400,000	4,400,000	4,400,000	-1,600,000	---	---
Payment to the American Institute in Taiwan.....	9,800,000	10,000,000	10,000,000	9,800,000	---	-200,000	-200,000
Payment to the Foreign Service Retirement and Disability Fund.....	112,137,000	118,174,000	118,174,000	118,174,000	+6,037,000	---	---
Total, administration of foreign affairs.....	1,988,809,000	1,976,134,000	1,946,262,000	1,942,174,000	-46,635,000	-33,960,000	-4,088,000
International Organizations and Conferences							
Contributions to international organizations.....	501,667,200	495,235,000	460,235,000	475,000,000	-26,667,200	-20,235,000	+14,765,000
Contributions for international peacekeeping activities.....	47,400,000	51,000,000	47,400,000	36,400,000	-11,000,000	-14,600,000	-11,000,000
International conferences and contingencies.....	10,000,000	7,339,000	6,839,000	6,839,000	-3,161,000	-500,000	---
Section 511 reduction.....	-400,000	---	---	---	4400,000	---	---
Subtotal, International conferences and contingencies.....	9,600,000	7,339,000	6,839,000	6,839,000	-2,761,000	-500,000	---
Total, international organizations and conferences.....	558,667,200	553,574,000	514,474,000	518,239,000	-40,428,200	-35,335,000	+3,765,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued**

[Amounts in dollars]

Item (1)	1985 Appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recom- mendation (5)	1985 Appropriation (6)	Budget estimate (7)	House allowance (8)
International Commissions							
International Boundary and Water Commission, United States and Mexico:							
Salaries and expenses.....	12,000,000	10,416,000	11,392,000	10,340,000	-1,660,000	-76,000	-1,052,000
Section 511 reduction.....	-400,000	---	---	---	+400,000	---	---
Subtotal, salaries and expenses.....	11,600,000	10,416,000	11,392,000	10,340,000	-1,260,000	-76,000	-1,052,000
Construction.....	2,400,000	2,557,000	2,257,000	2,257,000	-143,000	-300,000	---
American sections, international commissions.....	3,685,000	3,755,000	3,755,000	3,755,000	---	---	---
International Fisheries Commissions.....	9,100,000	11,505,000	11,300,000	11,300,000	+2,200,000	-205,000	---
(By transfer).....	(1,200,000)	---	---	---	(-1,200,000)	---	---
Total, international commissions.....	26,785,000	28,233,000	28,704,000	27,652,000	+867,000	-581,000	-1,052,000
Other							
United States Bilateral Science and Technology Agreements.....	---	---	---	---	---	---	---
Payment to the Asia Foundation.....	9,600,000	2,000,000	2,000,000	2,000,000	+2,000,000	---	---
Soviet-East European research and training.....	4,800,000	9,785,000	10,000,000	10,000,000	+400,000	+215,000	---
Contribution to United States - India Fund for Cultural, Educational and Scientific Cooperation.....	(110,000,000)	---	---	---	-4,800,000	-5,000,000	-5,000,000
Fishermen's Protective Fund.....	1,000,000	---	---	---	---	---	---
Total, Department of State.....	2,589,661,200	2,574,726,000	2,506,440,000	2,500,065,000	-89,596,200	-74,661,000	-6,375,000

TITLE IV - THE JUDICIARY

Supreme Court of the United States

Salaries and expenses.....	14,143,000	15,176,000	15,000,000	15,000,000	4857,000	-176,000	---
Care of the building and grounds.....	2,242,000	2,426,000	2,200,000	2,275,000	433,000	-151,000	+75,000

Total, Supreme Court of the United States.....	16,385,000	17,602,000	17,200,000	17,275,000	4890,000	-327,000	+75,000
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United States Court of Appeals for the Federal Circuit

Salaries and expenses.....	5,237,000	5,720,000	5,500,000	5,500,000	4263,000	-220,000	---
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United States Court of International Trade

Salaries and expenses.....	6,168,000	6,538,000	6,400,000	6,400,000	4232,000	-138,000	---
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Courts of Appeals, District Courts,
and Other Judicial Services

Salaries of judges.....	79,548,000	104,826,000	103,000,000	103,000,000	423,452,000	-1,826,000	---
Salaries of supporting personnel.....	384,926,000	509,010,000	480,000,000	472,690,000	487,764,000	-36,320,000	-7,310,000
Defender services.....	64,367,000	68,955,000	64,000,000	61,830,000	-2,537,000	-7,125,000	-2,170,000
Fees of jurors and commissioners.....	43,700,000	46,200,000	45,000,000	43,400,000	-300,000	-2,800,000	-1,600,000
Expenses of operation and maintenance of the courts....	110,609,000	144,926,000	139,000,000	136,000,000	425,391,000	-9,926,000	-3,000,000
Bankruptcy courts, salaries and expenses.....	119,490,000	---	---	---	-119,490,000	---	---
Space and facilities.....	142,384,000	155,018,000	150,000,000	148,000,000	45,616,000	-7,018,000	-2,000,000
Court security.....	26,992,000	38,116,000	32,000,000	33,500,000	46,508,000	-4,616,000	+1,500,000

Total, courts of appeals, district courts, and
other judicial services.....

	972,016,000	1,067,051,000	1,013,000,000	998,420,000	426,404,000	-68,631,000	-14,580,000
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Administrative Office of the United States Courts

Salaries and expenses.....	28,788,000	32,217,000	30,000,000	29,200,000	4412,000	-3,017,000	-800,000
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COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[Amounts in dollars]							
Item (1)	Senate committee recommendation compared with (+ or -)						
	1985 Appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recom- mendation (5)	1985 Appropriation (6)	Budget estimate (7)	House allowance (8)
Federal Judicial Center							
Salaries and expenses.....	9,471,000	9,923,000	9,700,000	9,600,000	4129,000	-323,000	-100,000
Total, title IV, new budget (obligational) authority, the Judiciary.....	1,038,065,000	1,139,051,000	1,081,800,000	1,066,395,000	428,330,000	-72,656,000	-15,405,000
TITLE V - RELATED AGENCIES							
Department of Transportation							
Maritime Administration							
Operating-differential subsidies (liquidation of contract authority).....	(386,250,000)	(299,500,000)	(299,500,000)	(299,500,000)	(-86,750,000)	---	---
Research and development.....	2,900,000	9,900,000	9,900,000	9,900,000	47,000,000	---	---
(By transfer).....	(7,000,000)	---	---	---	(-7,000,000)	---	---
Operations and training.....	77,467,000	60,467,000	69,812,000	68,736,000	-8,731,000	48,269,000	-1,076,000
(By transfer).....	(552,000)	---	---	---	(-552,000)	---	---
Federal ship financing fund (liquidation on guaranteed loans).....	---	(900,000,000)	---	---	---	(-900,000,000)	---
Total, Maritime Administration.....	80,367,000	70,367,000	79,712,000	78,636,000	-1,771,000	48,269,000	-1,076,000

Arms Control and Disarmament Agency

Arms control and disarmament activities.....	23,602,000	26,243,000	25,614,000	26,100,000	+2,498,000	-143,000	+486,000
Board for International Broadcasting							
Grants and expenses.....	111,251,000	142,149,000	98,000,000	106,822,000	-4,429,000	-35,327,000	+8,822,000
Christopher Columbus Quincentenary Jubilee Commission							
Salaries and expenses.....	---	220,000	---	---	---	---	---
Commission on the Bicentennial of the United States Constitution							
Salaries and expenses.....	331,000	775,000	775,000	775,000	+444,000	---	---
Commission on Civil Rights							
Salaries and expenses.....	12,869,000	12,386,000	12,061,000	12,320,000	-549,000	-66,000	+258,000
Commission on Security and Cooperation in Europe							
Salaries and expenses.....	625,000	550,000	550,000	550,000	-75,000	---	---
Commission on the Ukraine Famine							
Salaries and expenses.....	400,000	---	---	400,000	---	+400,000	+400,000
Equal Employment Opportunity Commission							
Salaries and expenses.....	163,655,000	163,094,000	165,000,000	163,240,000	-415,000	+146,000	-1,766,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued**

[Amounts in dollars]							
Senate committee recommendation compared with (+ or -)							
Item (1)	1985 Appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recom- mendation (5)	1985 Appropriation (6)	Budget estimate - (7)	House allowance (8)
Federal Communications Commission							
Salaries and expenses.....	95,441,000	94,904,000	92,285,000	94,400,000	-1,041,000	-504,000	+2,115,000
Federal Maritime Commission							
Salaries and expenses.....	12,292,000	11,940,000	11,606,000	11,873,000	-419,000	-67,000	+267,000
Federal Trade Commission							
Salaries and expenses.....	69,572,000	65,626,000	63,900,000	65,500,000	-4,072,000	-126,000	+1,600,000
International Trade Commission							
Salaries and expenses.....	25,130,000	28,901,000	28,900,000	28,060,000	+2,930,000	-841,000	840,000
Japan - United States Friendship Commission							
Salaries and expenses.....	1,600,000	1,550,000	---	1,550,000	-50,000	---	+1,550,000
Japan - United States Friendship Trust Fund.....	(1,200,000)	---	---	(1,200,000)	---	(+1,200,000)	(+1,200,000)
Japan - United States Friendship Trust Fund..... (foreign currency appropriation).....							
Legal Services Corporation							
Payment to the Legal Services Corporation.....	313,000,000	305,000,000	305,500,000	306,400,000	-6,600,000	+1,400,000	+900,000

**COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued**

[Amounts in dollars]

Senate committee recommendation compared with (+ or -)							
Item (1)	1985 Appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recom- mendation (5)	1985 Appropriation (6)	Budget estimate (7)	House allowance (8)
Center for Cultural and Technical Interchange Between East and West.....	19,000,000	19,490,000	19,000,000	21,000,000	42,000,000	41,510,000	42,000,000
National endowment for democracy 2/.....	18,500,000	31,300,000	19,300,000	10,000,000	-8,500,000	-21,300,000	-9,300,000
Total, United States Information Agency.....	810,125,000	982,762,000	885,194,000	876,500,000	466,375,000	-106,262,000	-8,694,000
United States Sentencing Commission	2,350,000				-2,350,000		
Salaries and expenses.....							
Total, title V, new budget (obligational) authority, Related agencies.....	2,572,253,000	2,339,534,000	2,318,205,000	2,265,999,000	-306,254,000	-73,535,000	-52,205,000
RECAPITULATION							
Grand total:	12,265,253,200	11,659,270,000	11,922,021,000	11,900,660,000	-364,593,200	4241,390,000	-21,361,000
New budget (obligational) authority.....	(9,068,000)	(8,990,000)	(8,990,000)	(9,120,000)	(452,000)	(4130,000)	(4130,000)
(Limitation on expenses).....	(146,762,000)	(48,000,000)	(118,000,000)	(123,700,000)	(-23,062,000)	(475,700,000)	(45,700,000)
(By transfer).....	(6,500,000)		(3,500,000)		(-6,500,000)		(-3,500,000)
(Limitation on direct loans).....	(165,000,000)	(900,000,000)	(160,000,000)	(150,000,000)	(-15,000,000)	(-750,000,000)	(-10,000,000)
(Limitation on guaranteed loans).....							

2/ FY 1985 amount appropriated under salaries and expenses, but shown here for comparison purposes.

Memoranda:

(Appropriations to liquidate contract
authorizations).....Total appropriations, including appropriations
to liquidate contract authorizations.....

Department of Commerce.....

Department of Justice.....

Department of State.....

The Judiciary.....

Related Agencies:

Arms Control and Disarmament Agency.....

Board for International Broadcasting.....

Christopher Columbus Quincentenary Jubilee Commission

Commission on the Bicentennial of the United
States Constitution.....

Commission on Civil Rights.....

Commission on Security and Cooperation in Europe..

Commission on the Ukraine Famine.....

Equal Employment Opportunity Commission.....

Federal Communications Commission.....

(386,250,000)	(299,500,000)	(299,500,000)	(299,500,000)	(-86,750,000)	
(12,651,503,200)	(11,958,770,000)	(12,221,521,000)	(12,200,160,000)	(-451,343,200)	(-21,361,000)
2,290,271,000	1,715,531,000	2,119,887,000	2,112,004,000	-178,267,000	4396,473,000
3,775,003,000	3,890,428,000	3,895,689,000	3,956,197,000	181,194,000	465,769,000
2,589,661,200	2,574,726,000	2,506,440,000	2,500,065,000	-89,586,200	-74,661,000
1,038,065,000	1,139,051,000	1,081,800,000	1,066,395,000	428,330,000	-72,656,000
23,602,000	26,243,000	25,614,000	26,100,000	42,498,000	-143,000
111,251,000	142,149,000	98,000,000	106,822,000	-4,429,000	-35,327,000
---	220,000	---	---	---	-220,000
331,000	775,000	775,000	775,000	4444,000	---
12,869,000	12,386,000	12,061,000	12,320,000	-349,000	-66,000
625,000	550,000	550,000	550,000	-75,000	---
400,000	---	---	400,000	---	---
163,655,000	163,094,000	165,000,000	163,240,000	-415,000	400,000
95,441,000	94,904,000	92,285,000	94,400,000	-1,041,000	-504,000
					+2,115,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1985 AND
BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1986—Continued

[Amounts in dollars]							
Item (1)	1985 Appropriation (2)	Budget estimate (3)	House allowance (4)	Committee recom- mendation (5)	Senate committee recommendation compared with (+ or -)		
					1985 Appropriation (6)	Budget estimate (7)	House allowance (8)
Federal Maritime Commission.....	12,292,000	11,940,000	11,606,000	11,873,000	-419,000	-67,000	+267,000
Federal Trade Commission.....	69,572,000	65,626,000	63,900,000	65,500,000	-4,072,000	-126,000	+1,690,000
International Trade Commission.....	25,130,000	28,901,000	28,900,000	28,060,000	42,930,000	-841,000	-840,000
Japan - United States Friendship Commission.....	1,600,000	1,550,000	---	1,550,000	-50,000	---	+1,550,000
Legal Services Corporation.....	113,000,000	305,000,000	305,500,000	306,400,000	-6,600,000	+1,400,000	+900,000
Marine Mammal Commission.....	929,000	800,000	900,000	900,000	-29,000	+100,000	---
Maritime Administration.....	80,367,000	70,367,000	79,712,000	78,636,000	-1,731,000	+8,269,000	-1,076,000
Office of the United States Trade Representative..	13,582,000	11,510,000	13,158,000	13,158,000	-424,000	+1,648,000	---
Securities and Exchange Commission.....	106,382,000	110,974,000	109,767,000	110,355,000	43,973,000	-619,000	+589,000
Small Business Administration.....	728,750,000	300,900,000	416,400,000	363,460,000	-365,290,000	+62,560,000	-52,940,000
State Justice Institute.....	---	8,883,000	8,683,000	5,000,000	+5,000,000	-3,883,000	-3,883,000
United States Information Agency.....	810,125,000	982,762,000	885,194,000	876,500,000	+66,375,000	-106,262,000	-8,694,000
Grand total.....	12,262,903,200	11,659,270,000	11,922,021,000	11,900,660,000	-362,243,200	+241,390,000	-21,561,000